#### **DRAFT**

#### **Environmental Assessment for the**

Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie-Chicken

# LPC Conservation LLC Colorado, Kansas, New Mexico, Oklahoma, and Texas



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U.S. Fish and Wildlife Service Arlington Ecological Services Field Office 2005 Northeast Green Oaks Boulevard, Suite 140 Arlington, Texas 76006

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#### ACRONYMS AND ABBREVIATIONS

Applicant LPC Conservation LLC

AWWI American Wind Wildlife Institute
BGEPA Bald and Golden Eagle Protection Act

BLM Bureau of Land Management
BMP Best Management Practice

CCAA Candidate Conservation Agreement with Assurances

CCAA Administrator LPC Conservation LLC

CEQ Council on Environmental Quality

CFR Code of Federal Regulations

CI Certificate of Inclusion

CI-holders wind, solar, power line, and communication tower companies

enrolled under the HCP or CCAA

Covered Activities activities that may result in take of listed species for which LPC

Conservation LLC has requested an incidental take permit

Covered Species species that would be covered by the incidental take permit

(lesser prairie-chicken [*Tympanuchus pallidicinctus*])

Conservation Program activities that would benefit the lesser prairie-chicken through

habitat preservation and restoration

CRP Conservation Reserve Program

CWA Clean Water Act

EA Environmental Assessment

EO Executive Order

ESA Endangered Species Act of 1973
ESP Enhancement of Survival Permit

FR Federal Register

Guidelines Guidelines for the Establishment, Management, and Operation of

Permanent Lesser Prairie-Chicken Mitigation Lands

HCP Renewable (Wind and Solar) Energy, Power Line, and

Communication Tower Habitat Conservation Plan for the Lesser

Prairie-Chicken

HCP Administrator LPC Conservation LLC

IPaC Information for Planning and Consultation

ITP incidental take permit LEPC lesser prairie-chicken

LEPC habitat herbaceous and hay/pasture land cover types

MLRA Major Land Resource Area

MW megawatt

#### ACRONYMS AND ABBREVIATIONS - CONT'D.

NEPA National Environmental Policy Act
NHPA National Historic Preservation Act

NPDES National Pollutant Discharge Elimination System

NRCS Natural Resources Conservation Service
NRHP National Register of Historic Places

Permit Area the area in which Covered Activities occur

PV photovoltaic

Plan Area all areas affected directly and indirectly by activities associated

with the Covered Activities and Conservation Program

Proposed Action issuance of an incidental take permit and implementation of the

Renewable (Wind and Solar) Energy, Power Line, and

Communication Tower Habitat Conservation Plan for the Lesser

Prairie-Chicken

SEIA Solar Energy Industries Association
Service U.S. Fish and Wildlife Service

SGP CHAT Southern Great Plains Crucial Habitat Assessment Tool

SHPO State Historic Preservation Office
SWPPP Stormwater Pollution Prevention Plan
THPO Tribal Historic Preservation Office

U.S. United States

USC United States Code

USDA U.S Department of Agriculture

USEPA U.S. Environmental Protection Agency
WEST Western EcoSystems Technology, Inc.

WNS white-nose syndrome

#### 1 PROJECT OVERVIEW AND BACKGROUND

#### 1.1 Introduction and Background

The U.S. Fish and Wildlife Service (Service) received an application for a 30-year Incidental Take Permit (ITP), pursuant to the provisions of Section 10(a)(1)(B) of the Endangered Species Act of 1973, as amended (ESA; 16 United States Code [USC] §§ 1531–1544 [1973]) for the incidental take of lesser prairie-chicken (LEPC; *Tympanuchus pallidicinctus*) due to wind, solar, power line, and communication tower project development in Colorado, Kansas, New Mexico, Oklahoma, and Texas (Figure 1-1). Under Section 10 of the ESA, applicants may be authorized, through issuance of an ITP, to conduct activities that may result in take of species as long as the take is incidental to, and not the purpose of, otherwise lawful activities. In the case of non-listed species, such as LEPC, the ITP becomes effective if the species becomes listed during the life of the ITP. While the LEPC is not federally listed at this time, in response to a petition, the Service has initiated a status review for the species (81 Federal Register [FR] 86315), and a 12-month petition finding on whether the LEPC warrants listing under the ESA is anticipated to be submitted for publication in the FR by May 26, 2021 (U.S. District Court for the District of Columbia, September 12, 2019).

The Applicant, LPC Conservation LLC (Applicant), has prepared the *Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan for the Lesser Prairie-Chicken* (HCP; Attachment A) that specifies, among other things, the impacts that would be likely to result from taking LEPC due to enrolled projects, and the measures the Applicant and all participants would undertake to minimize and mitigate such impacts. Due to the potential for the LEPC to be federally listed, the Applicant is applying for an ITP to provide long-term assurances that no unauthorized take of LEPC would occur that could give rise to liability for the Applicant and enrolled companies. This Environmental Assessment (EA) was prepared in accordance with the National Environmental Policy Act of 1969 (NEPA; 42 USC §§ 4312–4370h [1970]) to evaluate the effects of implementing the Applicant's proposed HCP.<sup>2</sup>

In the HCP, the Applicant notes that the LEPC range is within the U.S. geographic region anticipated to experience the highest projected growth in wind and solar energy generation over approximately the next 10 years (National Renewable Energy Laboratory 2012), resulting in construction and operation of additional power lines. Installation of additional communication towers is also anticipated to occur in the LEPC range over the ITP term, associated with the 5G network and other projected expansions.

The Service will conclude the status review with a finding that listing the LEPC under the ESA is not warranted, is warranted but precluded from listing, or is warranted; this finding is anticipated to be submitted for publication in the FR by May 26, 2021. If the Service determines that listing is warranted, a Proposed Rule will be published in the FR requesting public comments on the proposal to list the species as endangered or threatened. The Service would consider public comments received as well as new data that becomes available, and would issue a Final Rule in the FR (typically within one year of the date of the Proposed Rule), which would become effective 30 days later. Based on this process, the earliest that the LEPC would be federally protected as an endangered or threatened species is June 2022.

The Service notes that the Council on Environmental Quality (CEQ) issued a final rule to update its regulations for implementing NEPA on July 16, 2020, which had an effective date of September 14, 2020 (85 FR 43304). Because NEPA review for the Project commenced prior to the new regulations going into effect, this EA has been prepared using the previous regulations regarding implementing NEPA (42 USC §§ 4312–4370h).

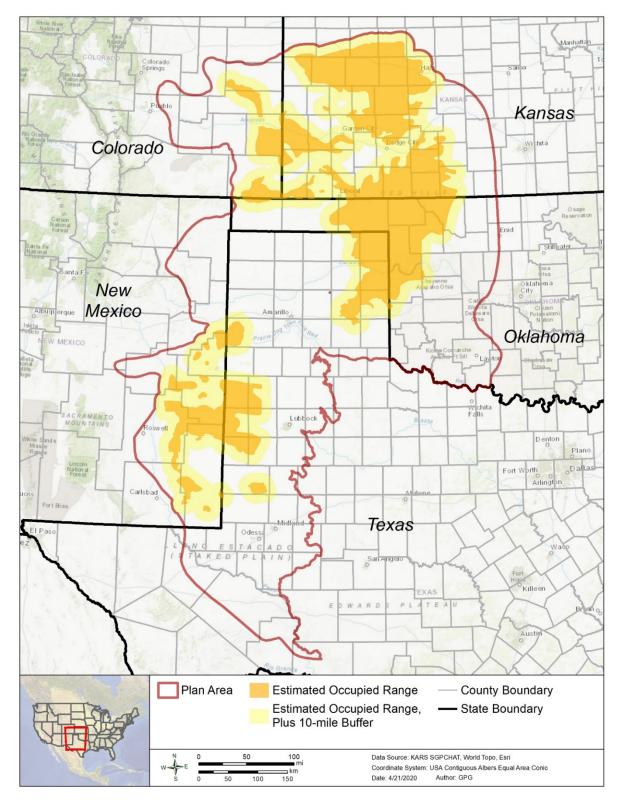


Figure 1-1. Plan Area and estimated occupied range of lesser prairie-chicken in Colorado, Kansas, New Mexico, Oklahoma, and Texas.

Implementation of the HCP would offset covered impacts by encouraging avoidance of LEPC habitat (i.e., herbaceous and hay/pasture land cover types) and, where complete avoidance is not possible, minimizing impacts to the LEPC. Remaining impacts to the LEPC would be offset by protecting stronghold habitat (important conservation areas within the species' native habitat, which have a minimum size of 25,000 acres and support multiple leks [Service 2012a]), as well as areas of high-quality habitat and suitable patch size to support viable LEPC populations, and by restoring currently unsuitable habitat.

#### 1.1.1 Permit Structure

The ITP would follow a Programmatic structure, with LPC Conservation LLC serving as the permit holder following the terms of the HCP, under which a project could be enrolled through a Certificate of Inclusion (CI; see Section 1.3 in the HCP). Although a participant could have multiple projects enrolled in the HCP, each project would be assigned a unique CI. Enrolled projects would agree to and abide by all Applicant-committed obligations and requirements as described in Section 5 of the HCP. Incidental take associated with enrolled projects would be covered under the ITP as long as the CI-holders remain in compliance with the terms of the HCP. The Applicant would act as the administrator of the HCP, and thus, would oversee all HCP-related activities of enrolled projects to collectively manage HCP and CI commitments. The Applicant would also serve as the fiscal representative for the ITP and would manage endowments for funding the Conservation Program (see Section 5 of the HCP).

#### 1.1.2 Plan Area and Permit Area

The Plan Area includes all lands that would be affected directly and indirectly by the Covered Activities (as described in Section 2 of the HCP and Section 3 of this EA) and the Conservation Program (as described in Section 5 of the HCP and Section 3.1.1 of this EA). As the geographic area where covered impacts would occur, the NEPA analysis and the ESA Section 7 intra-Service conference are focused on the Plan Area, depicted on Figure 1-1.

The Permit Area is a subset of the Plan Area and includes areas where take of LEPC may occur associated with implementation of the HCP, but excludes lands that would be used for mitigation or are otherwise protected (as described in Section 1.5 of the HCP). The specific boundaries of the Permit Area cannot be reasonably delineated at this time because they are dependent on the locations of the projects that enroll in the HCP and on the locations of exclusion areas. As such, the Permit Area shares the same boundary as the Plan Area (Figure 1-1).

#### 1.2 Regulatory Background

#### 1.2.1 Endangered Species Act

The Service is responsible for implementing and enforcing federal wildlife laws, including the ESA. Federally listed threatened and endangered species and designated critical habitat are governed by the ESA and its implementing regulations (50 Code of Federal Regulations [CFR] Parts 13 [1974] and 17 [1975]). The Service also maintains a list of species that are candidates for listing pursuant to the ESA. Candidate species are plant and animal species for which the Service has sufficient information to propose them as endangered or threatened under the ESA, but the development of a proposed listing decision is precluded by other higher priority listing activities. These species are not afforded

any statutory protection under the ESA; however, the Service encourages conservation partnerships to protect these species as they may become listed in the future.

Section 9 of the ESA prohibits certain activities that directly or indirectly affect listed species. For the purpose of the EA and the proposed ITP, the most relevant activity is the take of wildlife species listed under the ESA. The ESA defines the term "take" to include harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect; or to attempt any of these acts (16 USC § 1532.19 [1973]). Take of listed wildlife is illegal unless otherwise authorized by the Service (or National Marine Fisheries Service in marine systems) pursuant to Section 10 of the ESA.

Section 10 of the ESA allows for exceptions to the take prohibitions described in Section 9 of the ESA. Section 10(a)(1)(B) of the ESA allows the Service and National Marine Fisheries Service to authorize the taking by non-federal entities (e.g., states, counties, local governments, private landowners) if such take is incidental to an otherwise lawful activity. To receive a permit, the applicant submits a conservation plan (also referred to as an HCP) that meets the criteria included in the ESA and its implementing regulations (50 CFR Part 17 [1975] and Part 222 [1999]).

Because issuance of an ITP under Section 10(a)(1)(B) of the ESA constitutes a federal action, the Service will conduct an intra-agency conference under Section 7(a)(4) of the ESA. The intra-agency conference is between the Assistant Regional Director for Ecological Services and the field office that assisted the applicant in developing the HCP (in this instance, the Arlington Ecological Services Field Office). The Service's internal conference on the issuance of an ITP under Section 10(a)(1)(B) represents the last internal "check" that the fundamental standard of avoiding jeopardy has been satisfied. Formal conference terminates with the preparation of a conference opinion, which provides the Service determination as to whether the Proposed Action is likely to jeopardize the continued existence of a species or result in the destruction or adverse modification of proposed critical habitat.

Because the LEPC is not currently listed under the ESA, it would also be possible for the Applicant to develop a Candidate Conservation Agreement with Assurances (CCAA) and apply for an Enhancement of Survival Permit (ESP) under Section 10(a)(1)(A) of the ESA. As described below in Section 3.2 of this EA, the Service has considered working with the Applicant on a CCAA and issuing an ESP as an alternative to the Proposed Action. Regulations for an ESP associated with a CCAA under the ESA can be found at 50 CFR 17.22(d)(1) for endangered wildlife species and 50 CFR 17.32(d)(1) for threatened wildlife species.

#### 1.2.2 National Environmental Policy Act

NEPA is an environmental law fashioned to ensure careful decision-making with respect to the environment. NEPA also established the CEQ in the Executive Office of the President to formulate and recommend national policies to ensure that the programs of the federal government exercise careful decision-making with respect to the environment. The CEQ set forth regulations (40 CFR Parts 1500–1508 [2019]) to provide direction to Federal agencies to determine what actions are subject to review; ensure that relevant environmental information is identified and considered early in the review process; ensure that Federal agencies conduct environmental reviews in a coordinated, consistent, predictable and timely manner; and to promote concurrent environmental reviews by federal agencies (40 CFR 1500.1(b)).

NEPA review also provides an opportunity for the public to be involved in the acting agency's decision-making process. The public will have the opportunity to comment on the draft EA as well as

the HCP and other application materials for 30 days. These materials will be made available on the FR, the Service's Arlington Ecological Services Field Office webpage (<u>Arlington Ecological</u> Services Field Office - Home).

The culmination of the EA process is either a Finding of No Significant Impact or a decision to prepare an Environmental Impact Statement. This EA and its analyses assist the Service with making an informed decision on issuance of an ITP.

#### 2 PURPOSE AND NEED

#### 2.1 Purpose of the Environmental Assessment

The Service's purpose in considering the Proposed Action is to fulfill our authority under the ESA, Section 10(a)(1)(B). Non-federal applicants, whose otherwise lawful activities may result in take of species, can apply to the Service for incidental take authority so that their activities may proceed without potential violations of Section 9 of the ESA. In the case of non-listed species in an ITP, the take authority becomes effective should the species become listed during the life of the ITP.

The purpose of the federal action is to address the application for an ITP to authorize take of the LEPC for Covered Activities (as described in Section 2 of the HCP and Section 3 of this EA) within the Permit Area. If the HCP meets the issuance criteria described in Section 10(a)(2)(B) of the ESA and 50 CFR 13.21 are met, then the Service shall issue an ITP for Covered Activities.

#### 2.2 Proposed Action – Issuance of an Incidental Take Permit

The proposed federal action being evaluated by this EA is the request from LPC Conservation LLC to the Service for an ITP authorizing take of the LEPC, a species currently under review in response to a petition for listing under the ESA, and the implementation of the associated HCP. The Applicant is seeking a 30-year permit term to implement its HCP with the potential for renewal pursuant to 50 CFR § 13.22. The Service's Proposed Action is to issue an ITP to the Applicant on the conditions predicated in the HCP. The purpose of issuing an ITP to the Applicant is to authorize take of LEPC associated with projects that obtain CIs through the process summarized below in Section 3.1.4, and described in detail in Section 5.4.1 of the HCP, should the species become listed during the life of the ITP and HCP.

#### 2.3 Need for Proposed Action

Section 10 of the ESA specifically directs the Service to issue ITPs to non-federal entities when the criteria in Section 10(a)(2)(B) are satisfied by the Applicant. Once we receive an application for an ITP, we need to review the application to determine if it meets issuance criteria. We also need to ensure that issuance of the ITP and implementation of the HCP complies with other applicable federal laws and regulations. We must ensure our permit decision complies with the National Historic Preservation Act of 1966 (NHPA; 16 USC § 470 et. seq. [1966]); treaties; and Executive Order (EO) 11998 (1977), EO 11990 (1977), EO 13186 (2001), EO 12630 (1988), and EO 12962 (1995). In addition, the Service enforces other requirements of the ESA in addition to Section 10. If we issue an ITP, we may condition the permit to ensure the permittee's compliance with all ESA requirements.

In November 2020, the Service received an application from LPC Conservation LLC for an ITP for LEPC under the authority of Section 10(a)(1)(B) of the ESA. If the application is approved and the Service issues a permit, the ITP would authorize the Applicant to take the LEPC as a result of development and operation of wind, solar, power line, and communication tower projects. The Service has prepared this EA to inform the public of our Proposed Action and the effects of the Proposed Action and its alternatives, seek information from the public, and to use information collected and analyzed to make better informed decisions concerning this ITP application.

#### 2.4 Decision to be Made

The Service must decide whether to issue or deny the ITP. If the permit issuance criteria contained in Section 10(a)(1)(B) of the ESA are satisfied, the Service is required to issue the ITP to the Applicant. The Service may decide to issue an ITP conditioned on implementation of the HCP as submitted by the Applicant, or to issue an ITP conditioned on implementation of the HCP as submitted together with other measures specified by the Service. If the ESA's criteria are not satisfied, the Service is required to deny the permit request.

The Service will analyze the impacts of the proposed Covered Activities on all elements of the natural and human environment that could be affected, including other wildlife species that occur within the covered lands. The Service will indicate the selected alternative in the final EA and will provide a summary of its rationale for issuing the permit in the findings document that supports the permit.

#### 3 ALTERNATIVES

Pursuant to NEPA, an environmental assessment should include a discussion of alternatives to the Proposed Action and the impacts of both the Proposed Action and alternatives considered (Section 102(2)(e) of NEPA; 40 CFR 1501.5(c)(2e) [2020]). This section describes the Proposed Action and alternatives to that action, including an Action Alternative of Issuing an ESP for a CCAA, and the No-Action Alternative.

The alternatives described below were evaluated based on their capacity to meet the Service's purpose of and need for the action (described in Section 2). The potential effects on the human environment for each of the alternatives are described in detail in Section 5 – Environmental Consequences. As described in additional detail in Section 5.4, a substantial amount of growth in renewable energy and other development in this region is anticipated. As such, the Service assumes that a similar level of wind, solar, power line, and communication tower development would occur in a 30-year period on private lands within the Plan Area regardless of whether a programmatic ITP, programmatic ESP, or neither permitting mechanism, is available. This assumption is based on the current regulatory environment, namely, that the LEPC is not listed under the ESA, and therefore neither the species nor its habitat are afforded legal protection. Based on projected growth within the Plan Area associated with wind and solar energy generation over approximately the next 10 years (National Renewable Energy Laboratory 2012), as well as previous discussions with renewable energy developers and the Western Association of Fish and Wildlife Agencies (USFWS 2014),

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In Colorado, LEPC is a Tier 1 species of greatest conservation need (Colorado Parks and Wildlife 2015), and the Colorado Oil and Gas Conservation Commission requires projects within 0.6 mile of leks active within the last 10 years to consult with Colorado Parks and Wildlife and implement best management practices to minimize impacts to LEPC. The other four states included in the Plan Area have not implemented state-specific regulatory measures to minimize impacts on LEPC (Van Pelt et al. 2013).

development within the Plan Area would likely move forward under the current regulatory environment, regardless of whether a programmatic permitting mechanism is available. If the LEPC does become listed in the future, this may have some influence on the rate of development in the absence of a programmatic permit; however, the extent to which LEPC listing would deter development is difficult to estimate. Based on the large estimated buildout for wind, solar, power line, and communication tower development within the Plan Area (see Table 4 of the HCP), it is unlikely that listing the LEPC would deter development enough to warrant inclusion of speculative analysis in this EA.

# 3.1 Alternative 1 (Proposed Action): Issue an Incidental Take Permit for the Applicant's Habitat Conservation Plan

Under Alternative 1, the Service would approve the HCP and issue a programmatic ITP with a 30-year permit term to the Applicant for the incidental take of LEPC for Covered Activities in the Permit Area. As the ITP-holder, the Applicant (in the role of HCP Administrator) would oversee enrollment of projects, and manage the requirements of the HCP and ITP, as summarized below.

#### 3.1.1 Covered Activities

The Covered Activities would primarily include activities associated with wind, solar, power line, and communication tower development (e.g., site preparation, construction of temporary infrastructure necessary to complete construction, construction of project infrastructure) within the Plan Area. Covered Activities would include ground-disturbing activities associated with preconstruction investigations; post-construction restoration; and some types of repairs required during operations and maintenance, project repowering, and project decommissioning. In addition, the Covered Activities would include grassland improvement and management activities in potential LEPC habitat on mitigation parcels in order to manage the parcel for LEPC. Beyond initial construction of a project or grassland improvement activities on mitigation parcels, further ground-disturbing activities in those same areas would have minimal impacts to LEPC. Sections 2.1, 2.2, 2.3, 2.4, and 2.5 of the HCP provide additional detail on the types of Covered Activities that would be authorized under this Alternative.

Implementation of the HCP would use acres of suitable LEPC habitat impacted by the Covered Activities as a surrogate for exact numerical amounts of LEPC individuals taken, consistent with ESA regulations (80 FR 26832 [May 11, 2015]). As described in the HCP, Covered Activities authorized under the ITP would be limited to maximum take of up to 500,000 acres of potentially suitable LEPC habitat within the Plan Area.

It is possible that ground disturbance (i.e., the limits of all grading and physical disturbance of soils or vegetation) and/or operational buffers of some enrolled projects may extend beyond the Plan Area boundary; for example, if an enrolled project is located adjacent to the boundary of the Plan Area, it is possible that some portions of the project footprint would extend beyond the Plan Area and that a portion of the LEPC avoidance buffer associated with aboveground facilities would also extend beyond the Plan Area. The ITP would only be applicable to lands within the Plan Area; therefore, if impacts to potentially suitable LEPC habitat would occur outside of the Plan Area, they would not be considered Covered Activities and the CI-holders would need to ensure compliance with the ESA for those impacts under different means.

#### 3.1.2 Avoidance and Minimization Measures

Section 5.3 of the HCP provides details on measures that would be taken by CI-holders to avoid and minimize the impact of the taking associated with enrolled projects. These measures are summarized here.

During the siting of new projects, measures to minimize the amount of impacts to potentially suitable LEPC habitat would include:

- locating new project infrastructure, associated temporary impact areas, and impact buffers outside of suitable habitat, or within spaces that have existing impacts;
- co-locating new infrastructure (e.g., access roads and power lines) within the impact buffers of other proposed or existing features on the landscape; and
- burying linear facilities (e.g., power lines and transmission lines), where practicable given geographic, geotechnical, and engineering constraints.

During the LEPC breeding season (March 1 - July 15), enrolled projects would implement the following measures to minimize disturbance associated with increased noise and human activity:

- minimize noise and blasting, traffic volume and speed, and access points; and
- within three miles of leks that have been documented as active within the previous five years;
  - o avoid off-road travel, where feasible, and
  - o avoid non-emergency activities between 3:00 a.m. and 9:00 a.m.

#### 3.1.3 Mitigation

Impacts to suitable habitat that cannot be avoided or remain after minimization measures would be offset by CI-holders through one of three Service-approved mechanisms: the purchase of mitigation credits from a mitigation bank, an in-lieu fee program, or permittee-responsible mitigation projects. As described in Section 5.3.3 of the HCP, mitigation fees would cover the conservation and management of mitigation lands in perpetuity, fully offsetting the impacts of CI-holder enrolled projects on LEPC habitat.

All lands used to provide mitigation for impacts from Covered Activities in this Alternative would be managed under a Service-approved mitigation plan selected by the HCP Administrator. The Service's *Guidelines for the Establishment, Management, and Operation of Permanent Lesser Prairie-Chicken Mitigation Lands* (Guidelines, Service 2014b) would be used to determine siting of conservation lands to be used in mitigation (see Section 5.3.3 of the HCP). Under the Proposed Action, the primary mitigation strategy would be to create LEPC strongholds. Mitigation lands would be managed to either preserve or restore LEPC habitat, and mitigation parcels would provide either static or dynamic LEPC mitigation (described in detail in Section 5.1 of the HCP). In each of these cases, mitigation parcels and management would be approved by the Service.

Static mitigation includes land parcels (typically banking parcels) that would be managed for LEPC and protected in perpetuity through a conservation easement. Static mitigation remains in the same geographic location on the landscape and can include management activities to preserve (preservation) or restore (restoration) LEPC habitat. Dynamic mitigation can also serve to preserve or

restore LEPC habitat in perpetuity; however, unlike static mitigation, land utilized for dynamic mitigation can be moved within the landscape. The total mitigation offset for dynamic mitigation is retained in perpetuity, though the physical location of mitigation sites may shift within the landscape over time. Because of this, lands managed to provide dynamic LEPC mitigation can move within the Plan Area, but the total offset value (total acreage) does not diminish over time or with relocation. The Applicant anticipates 95% of all mitigation provided under the HCP would be static.

Mitigation in the form of habitat preservation (which may be in the form of static and/or dynamic mitigation) would focus on protecting currently suitable LEPC stronghold habitat and would be the preferred form of mitigation until 50,000 acres of Service-approved stronghold habitat or connectivity corridors have been preserved. After the initial 50,000 acres is secured, the remaining mitigation would be balanced between preservation and restoration, with restoration of at least one acre of habitat for every one acre of LEPC habitat impacted. Restoration activities would include the removal of woody invasive species (e.g., mesquite [*Prosopis* spp.], eastern red cedar [*Juniperus virginiana*]), removal of old infrastructure such as old barns and unused roads, conversion of cultivated croplands into native grassland, and any additional restoration activities approved by the Service. Restoration activities would be implemented using the most current scientific strategies, knowledge, and expertise to ensure restoration success.

The mitigation is expected to fully offset the lost value of the impacted habitat because overall project impacts would be mitigated at ratio greater than 1:1, with higher mitigation ratios required for impacts to higher quality LEPC habitat. The Applicant proposes to rank the relative quality of LEPC habitat using by the Southern Great Plains Crucial Habitat Assessment Tool, version 3.0 (SGP CHAT), which is a spatial tool that helps to prioritize conservation efforts for the LEPC (Western Association of Fish and Wildlife Agencies 2020). SGP CHAT defines categorical mitigation offset requirements, based on the quality of the LEPC habitat that would be impacted. Category 1 represents the highest quality (focal) areas for LEPC, and Category 4 represents the relatively lowest quality areas, generally considered as areas as potentially suitable for future LEPC range expansion. Impacts to suitable LEPC habitat for each enrolled project would be determined through a project-specific impact assessment, and offset at a mitigation ratio determined according to the SGP CHAT category in which the impacts occur (see SGP CHAT categories and mitigation ratios in Section 5.3.3.1 of the HCP). Section 5.3.3.1 of the HCP provides a detailed description of the approach that would be followed to determine the exact amount of required mitigation acreage for a given enrolled project.

Mitigation provided to offset impacts would be of an equivalent or higher SGP CHAT category than the impacted areas. If mitigation is unavailable within an equivalent or higher SGP CHAT category and cannot be secured, coordination between the HCP Administrator, potential CI-holders, and the Service would occur to determine an agreed-upon solution.

As described above, impacts to suitable habitat would be offset through the purchase of mitigation credits from a Service-approved mitigation bank, in-lieu fee program, or permittee-responsible mitigation project. A project-specific Conservation Plan for Mitigation Parcels would be developed for all permittee-responsible mitigation projects, to ensure grassland improvement and maintenance activities would be appropriately executed and timed to minimize risks to any LEPC occupying the parcel at the time of the activities (see Section 9.2 of the HCP). The Applicant anticipates approximately 50,000 acres of mitigation would be from permittee-responsible mitigation projects (i.e., from a source other than a Service-approved mitigation bank or in-lieu fee program), which

would be subject to Service approval during the CI application review process. However, the requested take of up to 500,000 acres of LEPC habitat could be flexibly allocated among all Covered Activities, including permittee-responsible mitigation.

#### 3.1.4 Enrollment, Monitoring, and Reporting Processes

#### 3.1.4.1 Enrollment

A potentially eligible project seeking to obtain a CI would coordinate with the HCP Administrator and develop the required application materials; the application process is described in Section 8.4 of the HCP, with a sample application form provided as Appendix B to the HCP. Each project would complete the six-step impact assessment process (described in detail in Section 4.4 of the HCP) to determine the anticipated project-specific impacts to LEPC. Project-specific terms and conditions would be documented within a Participation Agreement, and the applicant for the CI would be required to submit an applicable enrollment fee (Section 7.2.2 of the HCP), administration fee (Section 7.2.3 of the HCP), and proof of funding assurances (Section 7.1 of the HCP). Once the required fees and funding assurances have been received, the HCP Administrator would issue the project a CI, following the process and terms described in Sections 8.5 and 8.6 of the HCP.

#### 3.1.4.2 Monitoring and Reporting

Throughout the ITP term, the HCP Administrator would be required to conduct both compliance and effectiveness monitoring for all enrolled projects. Compliance monitoring would occur to ensure Covered Activities are conducted in accordance with the terms of the CIs, HCP, and ITP. Effectiveness monitoring would ensure that minimization and mitigation measures are implemented and are having the intended effect. In addition, mitigation monitoring and reporting would be required for enrolled projects; although monitoring and reporting would be the responsibility of the provider of the mitigation (e.g., a bank, in-lieu fee program, or permittee-responsible mitigation), the HCP Administrator would provide the Service with a combined mitigation monitoring report for the enrolled projects. The following sections summarize monitoring and reporting that would occur under Alternative 1, which are described in detail in Section 5.4 of the HCP.

#### **Compliance Monitoring and Reporting**

The HCP Administrator would submit a draft annual compliance monitoring report to the Service on or before March 15 of each year following ITP issuance. A detailed list of the items that would be monitored within the Plan Area both annually and cumulatively over the ITP term and included in the annual compliance monitoring report are provided in Section 5.4.2 of the HCP. CI-holders would be obligated to provide the HCP Administrator with documentation of project-specific compliance (documentation of project-specific impacts and mitigation offsets). Documentation of compliance from the CI-holders would be appended to the annual compliance monitoring report and provided to the Service.

#### **Effectiveness Monitoring and Reporting**

The HCP Administrator would be responsible for monitoring the progress made towards achieving the HCP's biological goals and objectives, which would be documented in an effectiveness monitoring report and provided to the Service annually (Section 5.4.3 of the HCP). The reporting timeline and general reporting methods described above for compliance monitoring would apply to

the effectiveness monitoring report. Similarly, CI-holders would provide documentation to the HCP Administrator for project-specific minimization measures implemented to reduce impacts to suitable LEPC habitat, which would be appended to the effectiveness monitoring report. This report would also include a summary of the types and category of mitigation implemented, both for the reporting period and cumulatively.

#### **Mitigation Monitoring and Reporting**

Mitigation monitoring would be designed to demonstrate the conservation of relatively large tracts of un-fragmented LEPC habitat. The requirements for mitigation monitoring include interim and long-term management and monitoring, as well as reporting. Mitigation monitoring reports would be submitted by the mitigation entities to the HCP Administrator annually. Each report submitted by the mitigation entities would include itemized accounts of the management tasks conducted during the reporting period in accordance with the project-specific mitigation contracts and management plans, as described in Section 5.4.4 of the HCP. The HCP Administrator would then compile the received mitigation monitoring reports and submit the reports to the Service using the same reporting timeline and general reporting methods as the annual compliance monitoring report described above.

#### 3.1.5 Adaptive Management

Implementation of the HCP has been designed to allow for adaptive management throughout the 30-year ITP term. As Section 5.5 of the HCP describes in more detail, the annual monitoring and reporting process would be used as a regular check to determine whether the HCP is being implemented correctly, and if progression is occurring towards the goals and objectives of the HCP. The Service would work with the HCP Administrator to determine whether and what kind of adaptive management measures may be warranted, as well as the appropriate monitoring approach to refine any resulting adjustments to minimization and/or mitigation measures.

Over the 30-year ITP term, there is uncertainty in the extent of take by Covered Activities (although impacts to suitable LEPC habitat would be limited to 500,000 acres), and in the overall risk to LEPC due to changes in the availability and/or quality of habitat. This, in turn, could affect the distribution and/or number of LEPC individuals within the Plan Area. Because of these uncertainties, changes in conservation measures would be evaluated in relation to impacts to habitat, and, as needed, addressed through adaptive management responses. Specific adaptive management measures and responses are described in detail in Section 5.5 of the HCP.

## 3.2 Alternative 2: Issue an Enhancement of Survival Permit for a Candidate Conservation Agreement with Assurances

Under Alternative 2, instead of issuing an ITP, the Service would issue an ESP to the Applicant for the Covered Activities described above in Section 3.1.1. The permit term for the ITP (Alternative 1) and ESP (Alternative 2) would be the same, at 30 years. Under this alternative, it is assumed the Applicant (in the role of CCAA Administrator) would require enrolled projects to implement all the avoidance, minimization, mitigation, monitoring, adaptive management, and reporting processes described in the HCP, which would be technically termed a CCAA under this alternative. Therefore, the description of the HCP as described in Sections 3.1.1 through 3.1.5 for Alternative 1 would also apply to Alternative 2, with the exceptions of the time period available for enrollment in the programmatic permit, and the ability to enroll large tracts of land, providing coverage for multiple projects.

Under Alternative 2, qualifying landowners or developers could obtain a CI under the programmatic ESP only until the effective date of the final rule listing the LEPC. This differs from Alternative 1, under which individual qualifying projects would be able to apply for a CI under the process as described in Section 3.1.4 for the entire permit term, regardless of whether and when the LEPC is listed under the ESA. Any CIs issued under Alternative 2 prior to the official listing date would receive take coverage under Section 10 of the ESA for the remaining portion of the 30-year ESP term, but no additional CIs would be issued after the effective date of the listing.

Under Alternative 2, landowners or developers could obtain a CI that includes all of their property interests and may include more than one project (referred to as "all activities" enrollment option), as long as the application materials include all of the information needed to quantify the impact to LEPC habitat and the resulting mitigation requirement (i.e., the site-specific impact assessment has been conducted for lands where take coverage is requested, allowing the required mitigation ratio to be determined according to the SGP CHAT category in which the impacts would occur). In this way, a project that is planned, but not constructed, prior to listing the LEPC could be enrolled in the CCAA. However, after the effective date of the final rule listing the LEPC, wind, solar, power line, and communication tower projects within the Plan Area on land that was not previously enrolled in the CCAA would need to pursue other avenues (avoid take, or apply for separate individual or programmatic ITPs under Section 10(a)(1)(B) of the ESA) to maintain compliance with the ESA.

It is unknown exactly when potential participating landowners or developers would enroll during the 30-year permit term; it is also unknown when and if the LEPC will be officially listed under the ESA. For purposes of the analysis in this EA, the Service assumes that the LEPC would be listed as early as May 2022 with an effective date in June 2022, providing a minimum time period of approximately 6 months for eligible landowners or developers to enroll in the CCAA under the programmatic ESP. Under Alternative 2, the Service assumes that landowners or developers would likely enroll larger areas of land under the CCAA, through an "all activities" enrollment option, relatively soon after issuance of an ESP, prior to an LEPC listing decision, in order to take advantage of the legal certainties associated with the take authorization for any Covered Activities on those lands that occur after the listing decision. Under this assumption, it is likely that a similar amount of projects would effectively be enrolled under both Alternatives 1 and 2.

Because it is anticipated that a similar level of wind, solar, power line, and communication tower development within the Plan Area would occur regardless of whether a programmatic ITP or a programmatic ESP is available, it is likely that Alternative 2 would result in a similar amount of overall acres of impacts associated with these types of development being enrolled in conservation plans (with associated mitigation) as Alternative 1. Early in the permit term, it is likely that many landowners and developers would enroll larger areas in the CCAA, through an "all activities" enrollment option in order to ensure take associated with the Covered Activities would be authorized if the LEPC is listed. If the LEPC is listed, wind, solar, power line, and communication tower projects within the Plan Area on land that was not previously enrolled in the CCAA would need to pursue other avenues to maintain compliance with the ESA, which would likely include implementation of conservation and mitigation plans for unavoidable impacts to LEPC.

#### 3.3 Alternative 3: No-Action Alternative

Under the No-Action Alternative, the Service would not issue an ITP or an ESP, and therefore a programmatic permitting structure would not be available for willing participants to apply for CIs. While the LEPC remains unlisted, these otherwise potentially participating entities (i.e., wind, solar,

power line, and communication tower companies) would have little economic or legal incentive to voluntarily initiate conservation or management activities to benefit the species. Therefore, conservation measures above and beyond those directed by existing Federal, State, and local laws, policies, or regulations likely would not be implemented, and the Covered Species would not gain additional protections over what currently exists. On private lands, where the state or federal government has no authority to protect or direct the management of LEPC habitat, the Conservation Programs would continue to be implemented entirely at the discretion of the landowners and private developers.

The Service assumes that many of the activities that would continue under the No-Action Alternative include the Covered Activities described above in Section 3.1.1. While the LEPC remains unlisted, individual projects would incorporate varying voluntary amounts of LEPC risk assessment, avoidance, and minimization measures in the design, construction, and operation of their projects. Further, it is assumed that little to no mitigation would occur associated with these projects on private lands while the LEPC is unlisted under the No-Action Alternative, because it would not be required.

If in the future the LEPC becomes federally listed, wind, solar, power line, and communication tower projects would need to modify their design and/or operations under the No-Action Alternative to avoid take; alternatively, projects could seek to obtain an individual or programmatic ITP under Section 10(a)(1)(B) of the ESA. As described in Section 1.1, the Service has initiated a status review for the species (81 Federal Register [FR] 86315). If the status review concludes listing is warranted, the earliest the LEPC would be federally protected as an endangered or threatened species is June 2022. If the status review finds that either listing is not warranted or is warranted but precluded, the timing of a future listing cannot be predicted. Based on the large estimated buildout for wind, solar, power line, and communication tower development within the Plan Area (see Table 4 of the HCP); the unpredictability of whether the LEPC will be listed under the ESA; and because the time of listing (if it occurs) is unknown, anticipating that project development would decline or that a reduced amount of LEPC habitat would be impacted if the LEPC becomes listed would be speculative and is not analyzed further in this EA.

Issuance of a programmatic ITP under Alternative 1, and to a lesser extent a programmatic ESP under Alternative 2, would allow for a greater number of projects to utilize a standardized enrollment process if the LEPC is listed. It is likely that issuance of a programmatic ITP under Alternative 1 or the issuance of a programmatic ESP under Alternative 2 would result in many more enrolled projects that would commit to following the avoidance, minimization, mitigation, monitoring, and adaptive management processes described above in Section 3.1, than the voluntary and individual approach to LEPC protection that would occur under the No-Action Alternative.

#### 4 AFFECTED ENVIRONMENT

The affected environment is the area and its resources (e.g., biological, physical, cultural) potentially impacted by the Proposed Action and alternatives. The affected environment includes portions of the Plan Area and includes all areas where the Covered Activities and Conservation Program (described in Section 3.1.3 of this EA and Chapter 5 of the HCP [Attachment A]) would occur. Because the Applicant is requesting authorization for incidental take of LEPC associated with Covered Activities, our assessment focuses on areas where LEPC take may occur within the Plan Area.

A summary of our assessment of the affected environment is provided in Table 4-1, below. This EA presents a detailed analysis of those resources that would be subject to short- or long-term effects if a programmatic ITP or ESP is issued authorizing take of LEPC, which include the biological environment (vegetation; wildlife; and listed, proposed, and candidate species), the physical environment (land use, noise, visual resources), and cultural resources. Potential impacts to other resources (i.e., geology and soils, water resources, air quality, hazardous materials/waste, recreation, socioeconomic resources, and transportation) would be both minor and similar under the three alternatives being considered; therefore, they are not discussed further.

#### 4.1 Biological Environment

#### 4.1.1 Vegetation

This section describes vegetation types within the Plan Area that could be impacted by the Covered Activities and the Conservation Program, focusing on the vegetation communities that support LEPC occupancy (i.e., herbaceous and hay/pasture land cover types [approximately 32% and less than 1% of the Plan Area, respectively; Table 2 in the HCP]). Other prominent vegetation communities within the Plan Area include cultivated cropland (33%) and shrub/scrub (29%), with the remaining vegetation communities each accounting for less than 1% of the Plan Area. While cultivated croplands may be converted to LEPC habitat as mitigation, this is not considered a natural vegetation community, so our analysis regarding cultivated croplands is focused more on land use implications (see Section 4.2.1).

The Plan Area lies primarily within the South-Central Semi-Arid Prairies Level II Ecoregion, with a small portion extending into the Warm Deserts Level II Ecoregion in the southwest. Within the South-Central Semi-Arid Prairies Ecoregion, the Plan Area is subdivided into the High Plains, Southwestern Tablelands, and Central Great Plains Level III Ecoregions. The southwestern portion of the Plan Area that extends into the Warm Deserts Ecoregion is further classified as the Chihuahuan Desert Level III Ecoregion (U.S. Environmental Protection Agency [USEPA] 2017). Characteristics of each of the ecoregions within the Plan Area are described briefly below (USEPA 2013).

- High Plains Ecoregion is characterized by smooth to slightly irregular plains with a large
  percentage of the ecoregion planted in cropland. Portions of the Plan Area in eastern
  Colorado, western Kansas, the Oklahoma panhandle, eastern New Mexico, and western
  Texas are within this ecoregion.
- Southwestern Tablelands Ecoregion surrounds the High Plains ecoregion and are composed of several canyons, badlands, mesas, and dissected river banks that preclude the area from being used as cultivated croplands. Most of the Southwestern Tablelands are subhumid grasslands and semiarid rangelands. Within the Plan Area, the Southwestern Tablelands fall adjacent to the High Plains in eastern Colorado, southwestern Kansas, the Oklahoma panhandle, eastern New Mexico, and northwest Texas.
- Central Great Plains Ecoregion occurs at lower elevations within the Plan Area, receive more precipitation, and are now mostly cropland for winter wheat. The remainder of the Plan Area in central Kansas, central Oklahoma, and small areas of land in northwest Texas are within this ecoregion.
- Chihuahuan Desert Ecoregion is characterized by vast expanses of desert grassland and arid shrubland due to desertification and over-grazing, with islands of oak, juniper, and pinyon pine woodland at higher elevations. Within the Plan Area, this ecoregion only occurs in southeast New Mexico and southwest Texas.

Table 4-1. Resources Considered and Rationale for Exclusion or Inclusion in Detailed Analysis.

		Present, Excluded	Present, Included	·
	Not	from Detailed	in Detailed	D. (1)
Resource	Present	Analysis	Analysis	Rationale
Biological Enviror	nment			
Vegetation			Х	Each of the three alternatives <sup>1</sup> would result in both temporary and permanent impacts to vegetation (see Section 4.1.1).
Wildlife			X	Each of the three alternatives would affect locally occurring wildlife, likely resulting in both temporary and permanent impacts to wildlife (see Section 4.1.2).
Listed, Proposed, and Candidate Species			Х	Each of the three alternatives may affect state- and/or federally listed, proposed, or candidate species, including the LEPC (see Section 4.1.3).
Physical Environn	nent			
Air Quality		X		Each of the three alternatives would have limited temporary effects on air quality; these impacts would occur during construction, maintenance, repowering, and decommissioning of enrolled projects, and during grassland improvement and management activities associated with the Conservation Program. These activities would be conducted in accordance with federal, state, and local air permit requirements; air quality impacts would primarily be associated with construction emissions and increased fugitive dust levels, which would not likely result in a violation of ambient air quality standards. These temporary and minor effects would be distributed throughout the Plan Area and the 30-year permit term, spreading out impacts over time and space. As such, air quality is excluded from further analysis.
Geology		X		Each of the three alternatives would result in minor effects to geology during ground disturbance associated with enrolled projects and restoration activities. Impacts would primarily be limited to the physical footprint of aboveground facilities (e.g., wind turbines, solar arrays, poles, and substations associated with transmission projects, and communication towers). Further, with the exception of wind projects, impacts to bedrock would not be expected to occur during construction of many of the enrolled projects. Therefore, impacts to geology would be minor, localized, and spread throughout the Plan Area. As such, impacts to geological resources are excluded from further analysis.
Hazardous Materials/Waste		X		Limited quantities of hazardous materials would be associated with construction and maintenance activities for each of the three alternatives. Their use would be temporary and controlled by required management plans and project documents. As such, hazardous materials/waste are excluded from further analysis.
Land Use			X	Each of the three alternatives would result in both temporary and permanent impacts to land use (including potential impacts to areas classified as prime farmlands or farmland of statewide importance) within the Plan Area (see Section 4.2.1).

Table 4-1. Resources Considered and Rationale for Exclusion or Inclusion in Detailed Analysis.

		Present, Excluded	Present, Included	nusion of inclusion in Detailed Analysis.
	Not	from Detailed	in Detailed	
Resource	Present	Analysis	Analysis	Rationale
Noise			Х	Each of the three alternatives would result in both short- term and long-term impacts to noise levels within the Plan Area (see Section 4.2.2).
Soils		X		Impacts to soils from each of the three alternatives would primarily be associated with ground disturbance during construction, maintenance, repowering, decommissioning, and restoration, and with the conversion of soils classified as prime farmlands to non-agricultural use within solar farms and restoration lands. Potential compaction of soils and the resulting impacts to vegetation are discussed in our vegetation analysis (see Sections 4.1.1 and 5.1.1). The conversion of soils classified as prime farmlands to non-agricultural use is discussed in our land use analysis (see Sections 4.2.1 and 5.2.1).  Under the three alternatives being considered, impacts to soils would be minimized by implementing industry
				standard best management practices; project-specific Spill Prevention, Control, and Countermeasure Plans; and Stormwater Pollution Prevention Plans in accordance with permit requirements. As such, soil erosion, runoff, and contamination would be temporary and minor, and soils are excluded from further analysis.
Visual Resources			Х	Each of the three alternatives would result in both short- term and long-term impacts to visual resources within the Plan Area (see Section 4.2.3).
				The LEPC is an upland grassland species, and as such, the three alternatives would not result in measurable impacts to either groundwater or surface water resources.
Water Resources		X		Implementation of the Conservation Program under Alternatives 1 and 2 would result in preservation or restoration of LEPC habitat in lands that would not be impacted under the No-Action Alternative; the resulting impacts to water resources would primarily be limited to a decrease in sediment or nutrient inputs to surface waters from runoff associated with croplands that would be converted to LEPC habitat. These impacts would be minor, beneficial, and distributed throughout the Plan Area. As such, water resources are excluded from further analysis.
Other Resources				
Cultural Resources			Х	LEPC habitat within the Plan Area likely includes both known and unknown cultural resources. Implementation of each of the three alternatives could result in impacts to cultural resources (see Section 4.3).

Table 4-1. Resources Considered and Rationale for Exclusion or Inclusion in Detailed Analysis.

Resource	Not Present	Present, Excluded from Detailed Analysis	Present, Included in Detailed Analysis	Rationale
Recreation	Х			Publicly accessible recreational areas are generally managed by state or federal agencies, which would preclude them from being impacted by the Covered Activities under Alternatives 1 and 2 (see Section 1.5 of the HCP), and likely to be avoided during project development under Alternative 3 (No-Action). As such, impacts to recreation are not anticipated.
Socioeconomics		X		Each of the three alternatives would likely have both short- and long-term beneficial socioeconomic impacts. During construction, socioeconomic impacts would primarily be associated with an increased number of local construction jobs and the purchase of goods and materials in the communities where construction activities occur. Because these impacts would be temporary, minor, spread throughout the Plan Area and the permit term, and they would be similar under each of the alternatives considered, they are excluded from further analysis. Long-term impacts to the economy would primarily be associated with state, county, and local tax payments associated with operation of the enrolled projects. However, operation of enrolled projects is not a Covered Activity. As such, long-term socioeconomic impacts are beyond the scope of this assessment and excluded from further analysis.
Transportation		X		Each of the three alternatives would have limited temporary effects on transportation during construction of enrolled projects and restoration activities, respectively. Impacts to transportation associated with construction would typically be limited to temporary increases in traffic levels on roads in the vicinity of construction activities and increased wear on roads due to construction vehicle traffic (primarily due to vehicle weight). Construction and restoration activities would be conducted in accordance with road permit requirements, which typically include conditions to both minimize impacts to local traffic and to repair damage to roadways. Because these impacts would be temporary, minor, spread throughout the Plan Area and the permit term, and they would be similar under each of the alternatives considered, they are excluded from further analysis.
1 Implementation				Long-term impacts to transportation could occur in association with operation of enrolled projects; however, the operation of enrolled projects is not a Covered Activity. As such, long-term impacts to transportation are beyond the scope of this assessment and excluded from further analysis.  nd Alternative 2 (Issue and ESP for a CCAA) would include

Implementation of Alternative 1 (Proposed Action) and Alternative 2 (Issue and ESP for a CCAA) would include the Covered Activities (described in Section 3.1.1) and mitigation (described in Section 3.1.3). Implementation of Alternative 3 (No-Action Alternative) would include the same types of activities associated with wind, solar, power line, and communication tower development described in Section 3.1.1, but because no permit would be issued, they are not referred to as Covered Activities.

The Plan Area occurs primarily within three Major Land Resource Areas (MLRA), as defined by the U.S. Department of Agriculture (USDA) Natural Resources Conservation Service (NRCS). For each MLRA, the NRCS has defined the dominant physical and biological characteristics, including plant species that the area can support. Given the large scale of the Plan Area, which includes portions of five states, MLRA data was used to describe the primary vegetation communities present that could be affected by implementation of the HCP.

The western portion of the Plan Area is within the Western Great Plains Range and Irrigation Region, which primarily overlaps the High Plains and Southwestern Tablelands ecoregions. This MLRA supports short or mid prairie grasses such as sand bluestem (*Andropogon hallii*), needle and thread (*Hesperostipa comata*), prairie junegrass (*Koeleria macrantha*), blue grama (*Bouteloua gracilis*), sideoats grama (*Bouteloua curtipendula*), galleta (*Pleuraphis* spp.), threeawn (*Aristida* spp.), ring muhly (*Muhlenbergia torreyi*), alkali sacaton (*Sporobolus airoides*), and western wheatgrass (*Pascopyrum smithii*). (NRCS 2006)

The central and eastern portions of the Project area are within the Central Great Plains Winter Wheat and Range Region, which primarily overlaps the Central Great Plains ecoregion, but also includes some area within the High Plains and Southwestern Tablelands. This MLRA supports mixed grass prairies such as buffalograss (*Bouteloua dactyloides*), blue grama, sideoats grama, hairy grama (*Bouteloua hirsuta*), sand bluestem, and little bluestem (*Schizachyrium scoparium*). Woody shrubs such as *Yucca* spp., catclaw (*Senegalia* spp.), sand sage (*Artemisia filifolia*), shin oak (*Quercus havardii*), and skunkbush (*Rhus trilobata*) are also present as a smaller proportion of the natural vegetation throughout the region. (NRCS 2006)

The portion of the Plan Area that extends into the Chihuahuan Desert ecoregion falls primarily within the Southwest Plateaus and Plains Range and Cotton Region MLRA. This MLRA supports a shrub and short-grass plant community, with juniper (*Juniperus* spp.), mesquite (*Prosopis* spp.), lotebush (*Ziziphus obtusifolia*), shin oak, sumac (*Rhus* spp.), Texas pricklypear (*Opuntia engelmannii*), tasajillo (*Cylindropuntia leptocaulis*), kidneywood (*Eysenhardtia* spp.), agarito (*Mahonia trifoliolata*), yucca, eggleaf silktassel (*Garrya ovata*), catclaw, Texas persimmon (*Diospyros texana*), sideoats grama, threeawn, Texas grama (*Bouteloua rigidiseta*), hairy grama, curly-mesquite (*Hilaria belangeri*), buffalograss, and hairy woolygrass (*Erioneuron pilosum*). (NRCS 2006)

#### 4.1.2 Wildlife

#### 4.1.2.1 General Wildlife

This section describes those wildlife species that are considered common within the Plan Area, and are not identified by federal or state agencies as at-risk species that require special management. As stated above (see Section 4.2.1), LEPC habitat, shrub-scrub, and cultivated croplands compose over 90% of the Plan Area, with other habitat types not occupying more than 1% of the Plan Area. Therefore, this discussion focuses on wildlife species that utilize these habitats.

The High Plains, Southwestern Tablelands, and Central Great Plains ecoregions support a variety of common wildlife species. Mammals that may occur include mule deer (*Odocoileus hemionus*), white-tailed deer (*Odocoileus virginianus*), pronghorn antelope (*Antilocapra americana*), coyote (*Canis latrans*), jackrabbit (*Lepus townsendii, californicus*), cottontail (*Sylvilagus floridanus*), American badger (*Taxidea taxus*), raccoon (*Procyon lotor*), striped skunk (*Mephitis mephitis*), and

black-tailed prairie dog (*Cynomys ludovicianus*). Common bird species include wild turkey (*Meleagris gallopavo*), ring-necked pheasant (*Phasianus colchicus*), Canada goose (*Branta canadensis*), scaled quail (*Callipepla squamata*), bobwhite quail (*Colinus virginianus*), and mourning dove (*Zenaida macroura*). Common bird groups in the region include songbirds, corvids (jays and crows), waterfowl, waterbirds, and raptors. Additional species that are more common in the Chihuahuan Desert ecoregion are collared peccary (*Pecari tajacu*), gray fox (*Urocyon cinereoargenteus*), bobcat (*Lynx rufus*), opossum (*Didelphis virginiana*), and white-winged dove (*Zenaida asiatica*; NRCS 2006). A wide variety of snakes, lizards, frogs, and toads also commonly occur throughout the Plan Area (NatureServe 2020).

There are several protected lands within the Plan Area, including national wildlife refuges, national forests, state wildlife management areas, conservation easements, and public lands managed by the Bureau of Land Management (BLM). These areas are precluded from the Covered Activities under the HCP (see Section 1.5 of Attachment A).

#### **4.1.2.2** Eagles

Bald eagles occur throughout the Plan Area year-round (eBird 2020). Golden eagles, while less common than bald eagles, also occur throughout the Plan Area year-round, but are more common in the western portion of the Plan Area (i.e., portions of the Plan Area in Colorado, New Mexico, and western Texas; National Eagle Center 2020; Service 2016a).

Both bald and golden eagles are more common in the Plan Area from early fall through late spring (eBird 2020). This period corresponds with the nonbreeding migration season and the increase of bald and golden eagles beginning in the fall is likely attributed to the influx of nonbreeding migratory individuals. Bald and golden eagles often migrate along major river systems, which are largely absent from the Plan Area. Suitable stopover habitat for bald eagles may exist within the Plan Area. For bald eagles, this would be primarily within herbaceous and wetland areas or cultivated croplands that attracts migrating waterfowl (Mersmann 1989, McClelland et al. 1996). For golden eagles, suitable stopover habitat would be primarily within herbaceous and shrubland areas, with avoidance of fragmented areas or cultivated croplands (Marzluff et al. 1997).

Although bald and golden eagles are not expected to use LEPC habitat frequently, both species may forage within LEPC habitat. Additionally, it is possible that both species could potentially nest in scattered trees within LEPC habitat; however, this would be more likely for bald eagles than golden eagles.

#### 4.1.3 Listed, Proposed, and Candidate Species

Covered Activities and the Conservation Program described in Chapters 2 and 5 of the HCP, respectively would not occur in aquatic or forested habitats, and therefore direct or indirect effects to species dependent upon those habitats are not anticipated. A total of 59 federally listed, proposed, or candidate species may occur within the Plan Area (see Attachment B). Of these, 17 species occur within suitable LEPC habitat (defined in the HCP as land cover types classified as herbaceous or hay/pasture by the National Land Cover Database [Yang et al. 2018, Multi-Resolution Land Characteristics 2019), shrub-scrub habitat, or cultivated croplands (see Table 4-2). Thirty-six additional state-listed endangered and threatened species have the potential to occur in the Plan Area within these habitats (see Attachment B). These include five mammals, 14 birds, three amphibians, nine reptiles, one invertebrate, and four plants (Attachment B).

Table 4-2. Federally listed Species¹ with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>2</sup>
Mammals			
Black-footed ferret Mustela nigripes	FE	SE – CO, KS	Limited to open habitat such as semi-arid grasslands, steppe, and shrub steppe. Black-footed ferrets are limited by prairie dog occurrence, as they depend on prairie dogs for food and prairie dog burrows for shelter (Service 2013b).
Gray Wolf <sup>3</sup> Canis lupus	FE	SE – CO, TX	Mixed or conifer forests, hardwood and conifer woodlands, desert, grassland/herbaceous areas, and alpine areas with no specific habitat preferences. (NatureServe 2020)
New Mexico meadow jumping mouse  Zapus hudsonius luteus	FE	SE – NM	Riparian communities and adjacent uplands in grassland and shrub-scrub habitats with tall, emergent herbaceous forbs and sedges (Service 2014c).
Penasco least chipmunk Tamias minimus atristriatus	FC	SE - NM	Subalpine Thurber's fescue meadow with deciduous shrubs or upper montane coniferous forest (Frey and McKibben 2018).
Preble's meadow jumping mouse Zapus hudsonius preblei	FT	NL	Dense, herbaceous riparian habitat and adjacent upland grasslands (Service 2018).
Birds			
Northern Aplomado falcon Falco femoralis septentrionalis	FE, EXPN	SE – TX	Open terrain with scattered trees or shrubs such as yucca- covered sand ridges in coastal prairies, riparian areas adjacent to grasslands, and in desert grasslands with scattered mesquite and yucca (Service 1990).
Red-crowned parrot  Amazona viridigenalis	FC	NL	Forested regions, especially lowland deciduous forest and pine-oak woodland, foraging also in cultivated croplands (NatureServe 2020).
Southwestern willow flycatcher Empidonax traillii extermis	FE	SE – CO, NM, TX	Dense, forested riparian habitats are required for nesting; however, migration and foraging habitat includes old field, shrubland/chaparral, and mixed hardwood forest (NatureServe 2020).
Whooping Crane Grus Americana	FE, EXPN DCH		Coastal marshes and estuaries, inland marshes, lakes, ponds, riparian areas, wet meadows and rivers, and agricultural fields (NatureServe 2020).
Invertebrates			
American Burying Beetle <sup>3</sup> Nicrophorus americanus	FE, EXPN	SE – KS	Occurs in a variety of habitats, such as grassland, shrubland, and hardwood forests. May occur in areas with mowed or grazed fields to dense shrub areas. Adults typically live aboveground, but may overwinter in soil and lay eggs in soil next to buried carcasses. (NatureServe 2020)
Flowering Plants			
Bunched cory cactus  Coryphantha ramillosa	FT	ST – TX	Chihuahuan Desert succulent scrub on rocky slopes, ledges, and gravelly limestone flats (NatureServe 2020).
Gypsum wild-buckwheat Eriogonum gypsophilum	FT	SE – NM	Semi-arid open grassland dominated by grama species and creosote bush ( <i>Larrea tridentata</i> ) communities (NatureServe 2020).
Kuenzler hedgehog cactus Echinocereus fendleri var. kuenzleri	FT	SE – NM	Grassland and herbaceous habitat on the fringes of pinyon- juniper savannah (NatureServe 2020).
Lloyd's mariposa cactus Echinomastus mariposensis	FT	ST – TX	Arid desert and shrubland/chaparral habitats with gravely, limestone-derived soils on gentle slopes (NatureServe 2020).

Table 4-2. Federally listed Species¹ with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>2</sup>
Sneed pincushion cactus Coryphantha sneedii var. sneedii	FE		Desert and desert grassland habitats with limestone ledges and slopes dominated by creosote bush, yucca species, and grama species (NatureServe 2020).
Texas poppy-mallow Callirhoe scabriuscula	FE	SE – TX	Grasslands, shin oak shrublands, and mesquite woodlands with deep, loose sandy soil from alluvial deposits of the Colorado River (NatureServe 2020).
Tobusch fishhook cactus Sclerocactus brevihamatus ssp. Tobuschii	FT	SE – TX	Riparian areas and adjacent shortgrass grasslands and semi- desert shrublands interspersed with oak-juniper woodlands (NatureServe 2020).

- FE = federally endangered, FT = federally threatened, FC = candidate for federal listing, DCH = designated critical habitat, SE = state endangered, ST = state threatened, EXPN = population is experimental, non-essential in survival of the overall species
- Federally listed species discussed here are terrestrial species, as Covered Activities under the proposed HCP would not occur in aquatic habitats, and therefore would not directly or indirectly affect species dependent upon aquatic habitats.
- Federally listed species with the potential to occur within the Plan Area, but not expected to occur in similar habitat as the LEPC, and therefore are unlikely to be affected by the issuance of an ITP or ESP, have been dismissed from detailed analysis.
- Identified through our state-level threatened and endangered species analysis as potentially occurring within the Plan Area but not identified through the Information for Planning and Consultation Tool (IPaC; Service 2020)

Critical habitat has been designated for 12 species (one bird, three fish, seven aquatic invertebrates, and one flowering plant) within the Plan Area (see Attachment B). Of these, only designated critical habitat for the whooping crane includes LEPC habitat, shrub-scrub, or cultivated croplands, and each of the three critical habitat units within the Plan Area is located within lands managed by a state or federal agency (e.g., Waterfowl Management Areas, National Wildlife Refuges), which are precluded from the Covered Activities under the HCP.

As discussed in Section 3 of this EA and Section 1.7 of the HCP, the issuance of an ITP or ESP would only authorize incidental take of LEPC associated with otherwise lawful activities. Projects seeking to enroll in the HCP or CCAA and obtain coverage would be required to provide documentation of ESA compliance for species not covered under the programmatic permit as part of the application package, which would be reviewed by both the Applicant and the Service (see Section 8.4 of the HCP). Similarly, enrolled projects would be required to adhere to state regulations relating to state-listed endangered and threatened species (see Attachment B). Therefore, remainder of this section focuses on the affected environment as it relates to the LEPC.

The LEPC requires large parcels (1,200 – 25,000 acres) of undisturbed, high quality native grassland and shrubland to maintain self-sustaining populations (Bidwell 2002, Van Pelt et al. 2013, Sullins et al. 2019). Preferred habitats include short and mixed grass prairies with grass species such as sand bluestem, little bluestem, buffalograss, various dropseeds (*Sporobolus* spp.), and various gramas. Sand sagebrush or shin oak make up the dominant shrub types in ideal LEPC habitats to provide summer and winter protection and act as a supplemental food source (Service 2010). Within an individual's home range, sufficient lekking/breeding habitat, nesting habitat, brood habitat, and autumn/winter habitat must be available to support a sustainable LEPC population. Additional details

regarding the specific habitat characteristics required to fulfill the LEPC life history needs can be found in Section 3.4 of Attachment A.

LEPC populations have drastically declined within the past 200 years and the species currently only occupies 16% of its historical range. Population declines are attributable to habitat loss, degradation, and fragmentation primarily due to native prairies being converted to cultivated croplands and, to a lesser extent, human population growth and energy development (Service 2014a, Evans and Li 2017). Studies have shown that LEPC will avoid tall structures on the landscape, such as wind turbines, communication towers, and transmission lines, and appear to be displaced by many forms of energy development (see Section 3.6.3 of the HCP [Attachment A]). Additional details regarding population trends and threats to the LEPC can be found in Sections 3.5 and 3.6 of Attachment A.

The LEPC occupies 27,259 square miles of grassland/shrubland communities in portions of Colorado, Kansas, New Mexico, Oklahoma, and Texas (Figure 4-1; Service 2013a, Van Pelt et al. 2013). The LEPC range is divided into four regions based on the dominant vegetation communities utilized by LEPC: Shinnery Oak Prairie, Sand Sagebrush Prairie, Mixed Grass Prairie, and Shortgrass/Conservation Reserve Program (CRP) Mosaic (Figure 4-1). Each of these regions is targeted for LEPC habitat restoration and conservation in the HCP (Attachment A).

A focused, large-scale survey effort for LEPC began in 2012 to estimate and track population size and assess population trends across the species range. Aerial surveys for leks throughout the region and the use of improved models has resulted in an increased estimated detection probability of larger clusters of LEPC. Annual population size was estimated from 2012 through 2018, and again in 2020 (see Table 1 in the HCP; Nasman et al. 2020), during which period the average rate of increase was estimated at 3,237 individual LEPC per year (see Section 3.5 of the HCP [Attachment A]). Population distribution was estimated for each of the four LEPC habitat regions shown on Figure 4-1: Shinnery Oak Prairie (15% of the LEPC population), Sand Sagebrush Prairie (<1%), Mixed Grass Prairie (14%), and Shortgrass/CRP Mosaic (70%; Nasman et al. 2020).

#### 4.2 Physical Environment

#### 4.2.1 Land Use

The dominant land cover types within the Plan Area are cultivated croplands (33% of the Plan Area), suitable LEPC habitat (herbaceous lands [32%] and hay/pasture [0.6%]), and shrub-scrub (29%); of the remaining 8% of the Plan Area, only developed, open space (e.g., roads) accounts for more than 1% of the Plan Area. Portions of the Plan Area are also designated as either prime farmland (38%) or farmland of statewide importance (13%; NRCS 2020). Prime farmlands are designated as such because of soils having the ideal combination of both physical and chemical characteristics for food, feed, forage, fiber, and oilseed crop production (NRCS 2020). Farmland of statewide importance is generally land that does not meet the requirements for prime farmland but produces an economically similar crop yield (NRCS 2020).

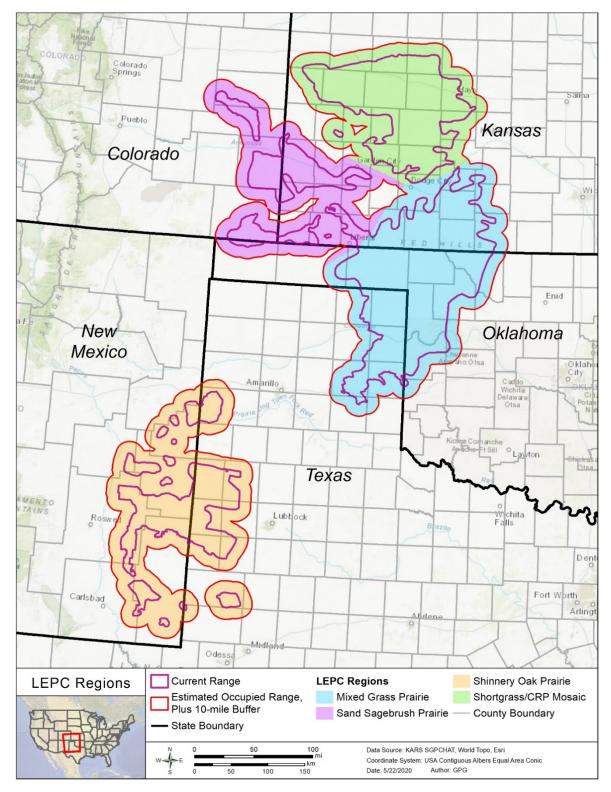


Figure 4-1. Estimated occupied range of lesser prairie-chicken in Colorado, Kansas, New Mexico, Oklahoma, and Texas.

Within the Western Great Plains Range and Irrigated Region, approximately 88% of the land is privately owned and is primarily used for rangeland for cattle grazing and some sheep. Where irrigation is possible, crops such as alfalfa, sugar beets, grain sorghum, melons, seed crops, corn, small grains, onions, and other vegetables are the main crop types. About 99% of the land in the Central Great Plains Winter Wheat and Range Region is privately owned, with farms and ranches making up nearly all of the private land in this area. Winter wheat is the principal crop, but soybeans, corn, alfalfa, grain sorghum, cotton, and peanuts are also commonly grown. The grassland in the area is used mainly as rangeland for beef cattle. Similarly, the Southwest Plateaus and Plains Range and Cotton Region is primarily comprised of ranches for livestock grazing and wildlife habitat. (NRCS 2006)

#### **4.2.2** Noise

The level of ambient noise represents the total amount of background noise in an area and can be used to estimate the impacts of a new noise source relative to existing conditions. Ambient noise levels in high density urban areas are typically much higher than noise levels in lower density residential or rural areas (California Department of Transportation 2013). The Plan Area is made up primarily of rural communities (U.S. Census Bureau 2018), and therefore most of the Plan Area likely has low levels of ambient noise. New noise sources may be more discernable in rural areas with low existing ambient noise levels than in urban areas with high ambient noise levels.

Areas that are considered sensitive to noise impacts are often referred to as "noise sensitive areas" (Federal Aviation Administration 2013, U.S. Department of Agriculture 2016, Federal Energy Regulatory Commission 2017). These include, but are not limited to, private residences, libraries, schools, hospitals, and other care facilities. Given the lower population density (U.S. Census Bureau 2020), rural settings are likely to have fewer noise sensitive areas that would potentially be affected by noise than urban settings.

#### 4.2.3 Visual Resources

Visual resources or "aesthetics" refer to the human perception of natural beauty on the landscape and the scenic qualities of an area. Attempting to measure aesthetics is subjective and differs from person to person. Visual resources can be measured by their uniqueness and the emotion or feeling they can invoke.

While specific visual resources for the enrolled projects are not available at this time, the landscapes within the proposed Plan Area are generally not considered unique within the region and represent the typical landscapes associated with the High Plains, Southwestern Tablelands, Central Great Plains, and Chihuahuan Desert ecoregions. As stated above, there are several protected lands within the Plan Area that could be considered unique or scenic vistas (e.g., national wildlife refuges, national forests); however, these areas are precluded from the Covered Activities under the HCP (see Section 1.5 of Attachment A). The Plan Area represents relatively large, undeveloped, open areas with dispersed rural communities. Based on the large size of the Plan Area, enrolled projects would likely be located in areas considered a background view for most observers. The number of viewers is expected to be relatively low, as enrolled projects will likely be located within rural portions of the Plan Area.

#### 4.3 Cultural Resources

Cultural resources include prehistoric or historic districts, sites, buildings, structures, objects, or properties of traditional religious and cultural importance that meet the requirements for the National Register of Historic Places (NRHP); sacred sites; and lands or sites of contemporary cultural importance.

While site-specific information for enrolled projects is unavailable at this time, it is likely that both identified and unidentified cultural resources are present within the Plan Area. As stated in the HCP, lands registered on the NRHP are precluded from the Covered Activities under the HCP (see Section 1.7 of Attachment A). As described in detail in Appendix B, Worksheet 8 of the HCP (see Attachment A), prospective CI-holders would work with a cultural resources professional who meets the Secretary of Interior's Professional Qualifications Standards (36 CFR Part 61), to assist the Service in fulfilling the requirements of Section 106 of the NHPA and its implementing regulations. Prospective CI-holders, with the assistance of their cultural resource professional, would coordinate with the appropriate Service Ecological Services Field Office, State Historic Preservation Office (SHPO), and Tribal Historic Preservation Office (THPO) to support consultation between the Service and the SHPO under Section 106 of the NHPA (see Appendix B, Worksheet 8 of the HCP).

#### 5 ENVIRONMENTAL CONSEQUENCES

NEPA requires federal agencies to consider whether the effects of the proposed action are significant and the degree of the effects of the action, including connecting actions (40 CFR 1501.3(b) and 40 CFR 1501.9(e)(1)). NEPA requires that in considering effects to the potentially affected environment, agencies should consider the affected area (national, regional, or local) and its resources (40 CFR 1501.3(b)(1)). To determine the degree of the effects of the action, federal agencies "should consider the following, as appropriate to the specific action: (i) Both short- and long-term effects. (ii) Both beneficial and adverse effects. (iii) Effects on public health and safety. (iv) Effects that would violate Federal, State, Tribal, or local law protecting the environment" ((40 CFR 1501.3(b)(2)). A description of the Plan Area setting is provided below, to put the Plan Area in context for analyzing the biological, physical, and cultural resources discussed in this section.

The Plan Area overlaps five U.S. states, all within the southern Great Plains, including portions of Colorado, Kansas, New Mexico, Oklahoma, and Texas (Figure 1-1). In Colorado, the Plan Area overlaps 11 of 64 counties in the southeastern portion of the state (17%). In Kansas, the Plan Area overlaps 44 of 105 counties (42%), encompassing most of the western half of the state. The Plan Area overlaps 13 of 33 counties in eastern New Mexico (39%). Within Oklahoma, 30 of 77 counties overlap the Plan Area (39%), including the panhandle and other western areas. In Texas, the Plan Area overlaps 65 of 254 counties (26%) in the northwest portion of the state. The Plan Area encompasses the estimated occupied LEPC range plus a 10-mile buffer (Figure 1-1), and an additional 51,865,976 acres of land not currently within the occupied LEPC range or 10-mile buffer. In other words, the LEPC estimated occupied range plus a 10-mile buffer makes up 44% of the Plan Area, while 56% of the Plan Area falls outside of the LEPC range and buffer areas. The impacts associated with wind, solar, power line, and communication tower development would be localized in nature and distributed throughout the Plan Area and the 30-year permit term, dispersing the total impacts over time and space.

This section describes the environmental effects of each of the alternatives retained for detailed analysis. Each of the alternatives would include a similar level of wind, solar, power line, and

communication tower development over a 30-year period within the Plan Area. The three alternatives differ with respect to whether a programmatic ITP, programmatic ESP, or neither programmatic permitting mechanism is granted, along with the associated level of commitment to minimizing and mitigating effects to the LEPC and its habitat. As described in Section 3.2, above, the Covered Activities and the Conservation Program described in the HCP would apply to both Alternatives 1 and 2. Therefore, the environmental consequences associated with Alternatives 1 and 2 are expected to be the same and are analyzed together, below.

#### 5.1 Biological Environment

#### 5.1.1 Vegetation

Similar to the focus of the Affected Environment (see Section 4, above), the analysis of effects to vegetation focuses on the vegetation communities that support LEPC occupancy (i.e., herbaceous and hay/pasture land cover types), because both the Covered Activities and much of the conservation/mitigation activities would occur within these communities. While cultivated croplands may be converted to LEPC habitat as mitigation, this is not considered a natural vegetation community that would support the life history requirements of the LEPC, so our impact analysis regarding cultivated croplands is focused more on land use implications (see Section 5.2.1). Vegetation can be impacted at the individual, population, or community level. Substantial impacts to vegetation can occur when any of the following result:

- acreages of natural vegetation communities are reduced below the levels required to maintain plant species population viability at a local or regional level;
- loss or degradation of soil stability due to a reduction in native plant communities, which typically provide more robust root systems leading to increased soil regeneration capabilities (e.g., nutrients, fungi);
- increased soil compaction can reduce suitability of the habitat for some plant species;
- loss or degradation of habitat for a rare, threatened, or endangered animal species; or
- introduction of invasive species that results in replacement of native species.

#### 5.1.1.1 Alternatives 1 and 2

Implementation of the HCP under Alternative 1 or CCAA under Alternative 2, including both the Covered Activities and the Conservation Program, would have an impact on vegetation within the Plan Area during pre-construction investigations; construction; post-construction restoration; repairs associated with wind, solar, power line, and communication tower development; and during grassland improvement and management. Three vegetation communities account for more than 90% of the Plan Area, including LEPC habitat (slightly less than 33% of the land cover, including both herbaceous and hay/pasture), cultivated croplands (33%), and shrub/scrub (29%; see Section 4.2.1 of this EA and Table 2 of the HCP). The remaining vegetation communities each account for less than 1% of the Plan Area.

Under Alternatives 1 and 2, the Applicant would receive authorization to impact up to 500,000 acres of suitable LEPC habitat, which would be distributed throughout the 92,224,490-acre Plan Area over the 30-year permit term. Within the Plan Area, this would equate to 1.7% of the 30,178,085 acres of potentially suitable LEPC habitat, and approximately 29% of the 1,707,916 acres of suitable LEPC

habitat expected to be impacted by overall wind, solar, power line, and communication tower development during the permit term (see Table 4 in the HCP). Implementation of the Conservation Program would also affect approximately 1,000,000 acres of vegetation, either through preservation or restoration of LEPC habitat. Of this, at least 50,000 acres of existing LEPC habitat would be preserved and placed into LEPC strongholds or connectivity corridors, with the remaining acreage being a combination of preserving existing LEPC habitat and restoring suitable LEPC habitat through the conversion of cultivated croplands, removal of invasive woody species, removal of infrastructure, or other land management activities approved by the Service.

Impacts to vegetation communities anticipated from implementation of the HCP or CCAA would be both adverse and beneficial. Adverse impacts to vegetation would include both disturbance and removal, and degradation of vegetation communities could occur if plant growth is reduced as a result of soil compaction or if invasive plant communities establish and outcompete native communities. Beneficial impacts to vegetation would be primarily associated with implementation of the Conservation Program, which would result in the preservation of vegetation communities that are suitable for LEPC, restoration of degraded grasslands, conversion of cultivated croplands to LEPC habitat, and removal of woody invasive species.

Construction activities (Covered Activities under both Alternatives 1 and 2) would temporarily disturb or permanently convert vegetation communities in discrete areas associated with proposed facilities, including buildings, turbine sites, solar arrays, fencing, access roads, laydown yards, and other work areas. The acreage of vegetation disturbed would vary for each project enrolled under the HCP or CCAA; however, the vegetation impacted is expected to be substantially less than the 500,000 acres of LEPC habitat impacts authorized under the ITP/ESP because a large percentage of those acres would be associated with LEPC impact buffers (see Table 3 in Section 4.3 of the HCP), where vegetation clearing is not proposed.

Covered Activities would be conducted in accordance with federal, state, and local regulations and appropriate best management practices (BMPs) would be followed to avoid and/or minimize adverse impacts to vegetation communities. Appropriate BMPs could include, but are not limited to, minimizing the clearing of vegetation in temporary work areas and restricting construction vehicles to approved access roads and work spaces. Post-construction restoration, a Covered Activity under both Alternative 1 and Alternative 2, would reduce the impacts of vegetation disturbance and removal through the revegetation of temporarily impacted areas. Through the application process, each enrolled project would describe project actions, estimated acreages of both biological and physical features within the project area, and the specific BMPs that would be implemented to avoid and minimize impacts. This would include quantifying the acres of vegetation that would be cleared or disturbed, and the proposed post-construction restoration plan. Each enrolled project would be monitored for ITP or ESP compliance through annual compliance monitoring reports submitted to the HCP or CCAA Administrator.

Soil compaction has the potential to impact existing vegetation and revegetation efforts. Impacts associated with soil compaction would be minimized in accordance with construction stormwater permit requirements (required under Section 402 of the Clean Water Act [CWA]), and with the successful implementation of BMPs, such as limiting construction vehicles to approved access roads and decompacting soils during restoration.

Invasive species may occur within the vegetation communities impacted by Covered Activities; however, the proportion of communities containing invasive species would vary for each enrolled

project. Invasive species control measures would be implemented in accordance with state and local regulations. Further, implementation of the Conservation Program would result in the removal of woody invasive species on mitigation lands where LEPC habitat is restored (discussed in Section 3.1.3 of this EA and in Section 5.3.3 of the HCP).

Implementation of the Conservation Program would result in temporary impacts to vegetation during efforts to improve or maintain LEPC habitat on mitigation parcels (e.g., controlled burning, erosion control, mechanical brush control, herbicide treatment, grazing management, range planting, forage harvest management, fence installation); however, both preservation and restoration of LEPC habitat are expected to result in beneficial impacts to vegetation communities. Impacts to higher quality vegetation communities considered suitable for LEPC (i.e., SGP CHAT categories 1 and 2) would be avoided through project siting to the extent feasible, and offsite restoration of degraded grasslands or conversion of cropland to restored grasslands would occur to mitigate the impacts to LEPC habitat. Under Alternatives 1 and 2, an estimated 1,000,000 acres of LEPC habitat would be preserved or restored to fully offset the impacts of the take,<sup>4</sup> as habitat would be mitigated at ratios ranging between 1.25:1 and 2.5:1 (see SGP CHAT categories and mitigation ratios in Section 5.3.3.1 of the HCP). Monitoring for effectiveness and compliance, required as part of ITP/ESP reporting under both Alternative 1 and Alternative 2 (see Section 3.1.4.2 of this EA), would ensure the Conservation Program is successful in offsetting adverse impacts.

Although some permanent conversion of vegetation would occur associated with buildings, turbine sites, solar arrays, fencing, and permanent access roads, which would vary in size by project, the majority of vegetation impacts would be temporary. Short-term impacts to vegetation would be minimized and vegetation would be restored in temporary workspaces for each enrolled project, resulting in minimal overall changes in the local plant community composition or health. Further, both temporary impacts and permanent conversion of vegetation would be more than fully offset through the preservation or restoration of approximately 1,000,000 acres of LEPC habitat, which would include a reduction in woody invasive species, resulting in overall beneficial impacts to herbaceous and hay/pasture vegetation communities in the Plan Area. The degree of both short- and long-term vegetation impacts would be localized for each enrolled Project, and low in overall severity due to being fully offset by the habitat preservation and restoration measures described above. The long-term composition and function of vegetation communities would be expected to remain intact and effective.

#### 5.1.1.2 Alternative 3 (No-Action)

Under the No-Action Alternative, a similar level of wind, solar, power line, and communication tower development as what is expected under Alternative 1 and Alternative 2 would likely occur over a 30-year period within the Plan Area. As such, impacts to vegetation due to the Covered Activities would be similar to what is described above in Section 5.1.1.1 (with the exception of grassland improvement and maintenance associated with mitigation, which would not occur under the No-Action Alternative). It is expected that projects would implement BMPs during construction in order to avoid and/or minimize adverse impacts to vegetation communities where required by federal, state, or local regulations. Projects would likely take reasonable steps to minimize impacts to higher

The Applicant and Service assume that impacts to LEPC habitat would be equally distributed among SGP CHAT categories 1–4 and the associated mitigation ratios (see Section 5.3.3.1 and Table 6 in the HCP and Section 3.1.3 of this EA) throughout the Plan Area and over the 30-year permit term.

quality upland vegetation communities (e.g., forest, native grasslands) to the extent feasible during project planning; however, avoidance of these communities would be voluntary. Further, offsite restoration of degraded grasslands, conversion of cropland to restored grasslands, and removal of woody invasive species to offset impacts; monitoring; adaptive management; and reporting would not be required, which would result in less certainty over long-term effects to vegetation communities under the No-Action Alternative when compared to Alternative 1 and Alternative 2.

Should the LEPC become listed in the future, it is possible that individual HCPs would be developed for some wind, solar, power line, and communication tower projects under the No-Action Alternative. It is likely that higher quality grassland habitats considered suitable for LEPC would be avoided and offsite mitigation would occur based on individual project requirements and coordination with appropriate agencies if the LEPC is listed. However, because projects would be authorized under individual HCPs rather than a programmatic HCP, it is expected that the mitigation ratio, monitoring requirements, and adaptive management strategy would be determined on a project-specific basis, making it more difficult to track overall impacts to vegetation communities. In addition, because some projects may not develop HCPs, there would be greater uncertainty in the amount and effectiveness of avoidance and mitigation across the Plan Area.

#### 5.1.2 Wildlife

Impacts to wildlife may occur when any of the following result:

- disturbance, injury, or mortality of individuals;
- habitat loss, degradation, or alteration;
- a change or reduction in resources used by wildlife in different life stages (e.g., alterations to habitat composition); or
- the creation of habitat edges and openings that favor a different mix of species, and may increase predation pressure and/or cause displacement or avoidance.

Substantial impacts to wildlife are those that affect a species' population (locally, regionally, or range-wide) or reduce its habitat quality or quantity to the point where population viability would be affected.

#### 5.1.2.1 Alternatives 1 and 2

#### **General Wildlife**

Similar to the Affected Environment section above, the analysis of environmental impacts to wildlife focuses on those species that are considered common within the Plan Area, occur in similar habitats as the LEPC, and are not identified by federal or state agencies as at-risk species that require special management. Implementation of the Covered Activities described in the HCP under Alternative 1 or CCAA under Alternative 2 would impact wildlife habitat within the Plan Area during preconstruction investigations; construction; post-construction restoration; repairs associated with wind, solar, power line, and communication tower development; and grassland improvement and maintenance. As described in Section 4.2.1, LEPC habitat, cultivated croplands, and shrub/scrub habitat make up over 90% of the Plan Area, with other habitat types each accounting for less than 1% of the Plan Area.

As described in Section 5.1.1.1, under Alternatives 1 and 2, the Applicant would receive authorization to conduct Covered Activities that would affect up to 500,000 acres of suitable LEPC habitat. Implementation of the Conservation Program that would preserve or restore approximately 1,000,000 acres of LEPC habitat.

Implementation of the Covered Activities under either Alternative 1 or Alternative 2 has the potential to impact general wildlife species by removing, fragmenting, or degrading habitat; increasing disturbance associated with human activity; increasing risk of entrapment, physical injury, or mortality from vehicles or machinery. These impacts are discussed further below, with the understanding that the Covered Activities would be conducted for enrolled projects and as part of the Conservation Program in accordance with federal, state, and local regulations.

Implementation of the Covered Activities under both Alternative 1 and Alternative 2 would result in removal, degradation, and fragmentation of habitats that support general wildlife species. The acreage of wildlife habitat disturbed would vary for each project enrolled under the HCP or CCAA, which would be quantified and described in the CI application; however, as described in Section 5.1.1.1, the acreage is expected to be substantially less than the 500,000 acres of LEPC habitat impacts authorized under the ITP/ESP because a large percentage of those acres would be associated with LEPC impact buffers (see Table 3 in Section 4.3 of the HCP), where vegetation clearing and ground disturbance is not proposed. Furthermore, the impact buffers for LEPC do not apply to all general wildlife species, as these more common species are not expected to avoid anthropogenic structures on the landscape to the same level as LEPC. Implementation of the Covered Activities associated with the Conservation Program would affect approximately 1,000,000 acres of habitat within mitigation parcels, either through preservation or restoration and maintenance of suitable LEPC habitat. Activities within mitigation parcels would include the conversion of cultivated croplands, removal of invasive woody species, removal of infrastructure, or other land management activities approved by the Service.

Impacts to general wildlife habitat associated with the Covered Activities could displace individuals and have the potential to impact individual health and survivorship. The habitats that would be affected by the Covered Activities occur throughout the Plan Area and generally are already fragmented by existing features on the landscape (e.g., houses, roads, fences, power lines). Additionally, the HCP is designed to encourage CI-holders to avoid and/or greatly minimize impacts to larger intact LEPC habitats (i.e., SGP CHAT categories 1 and 2) because offsetting mitigation requirements would be substantially higher in those areas (see SGP CHAT categories and mitigation ratios in Section 5.3.3.1 of the HCP). Each enrolled project would be monitored for ITP compliance through annual compliance monitoring reports submitted to the HCP administrator. These efforts would help to minimize and offset habitat impacts for general wildlife species, and would ensure long-term success of habitat restoration associated with the Conservation Program.

Implementation of the Covered Activities would involve localized, short-term increases in human activity during construction at enrolled project sites and during grassland improvement and maintenance activities on mitigation parcels. Increased human activity, including human presence, noise, artificial light, and potential for wildfire, can cause disturbance to normal wildlife activities and behaviors. For example, such disturbances, particularly for nesting birds, may cause adult bird species to alter their nest/egg tending activities, which can lead to increased nest predation and reduced nest success (Stein and Ims 2016, Rodrigues et al. 2019). Displacement and disturbance impacts associated with increases in human activity during site preparation, construction, and repairs are characterized as short-term and of low intensity.

Through implementation of the Covered Activities, wildlife could be injured or killed from collisions with vehicles and machinery and possibly entrapped during soil disturbing activities. Ground-dwelling wildlife such as reptiles, amphibians, and small mammals are particularly susceptible to mortality from vehicle collision and entrapment in trenches and post-holes created during construction and grassland improvement activities. Injury and mortality impacts are characterized as short-term and limited to the duration of construction activities and intermittent repairs throughout the life of the projects, and to the duration of grassland improvement and management activities. Injury and mortality impacts are unlikely to be substantial enough to detrimentally impact general wildlife populations.

Based on the relatively localized nature of the Covered Activities associated with each enrolled project, and the implementation of both post-construction restoration and offsite habitat mitigation, adverse impacts to wildlife are expected to be minor. Short-term impacts to wildlife populations may include injury or mortality of individuals, disturbance, and displacement resulting from construction activities, but project-specific BMPs would likely minimize the intensity of these short-term impacts. As stated above, higher quality grassland habitat considered suitable for LEPC (i.e., SGP CHAT categories 1 and 2) would be avoided through project siting, to the extent feasible, and fully mitigated through preservation, restoration of degraded grasslands, or conversion of cultivated croplands to restored grasslands as part of the Conservation Program proposed in the HCP. Longterm impacts to wildlife may include avoidance of suitable habitat in the vicinity of aboveground facilities; however, common wildlife species are not expected to avoid anthropogenic structures on the landscape to the same level as LEPC. Additionally, impacts would be distributed throughout the Plan Area over the 30-year permit term, spreading out impacts to wildlife over time and space. Though some habitats would be permanently lost or fragmented due to wind, solar, power line, and communication tower development, after completion of the proposed construction activities, normal wildlife activities and behaviors would be expected to resume. Therefore, the degree of intensity of both short- and long-term impacts to general wildlife would be characterized as low.

### **Eagles**

In addition to the impacts to general wildlife described above, implementation of the proposed Covered Activities has the potential to impact bald and golden eagles. Increased human activity and noise levels associated with construction activities could disturb nearby nesting eagles. However, projects enrolled under the HCP must be in compliance with all federal, state, and local regulations. Specifically, as part of the application process, project proponents must provide a brief description of the planned approach to comply with the Bald and Golden Eagle Protection Act of 1940 (BGEPA; 16 USC 668-668d). As part of the BGEPA compliance approach, CI-holders would likely work in good faith with the Service to pursue a nest disturbance permit or eagle take permit for enrolled projects, if warranted. The permit process would identify what the potential impacts to eagles would be and, depending on species and size of the local area population, would determine if mitigation is necessary to offset the short-term disturbance and/or long-term production effects of removing/disturbing the nest. Therefore, the degree of intensity of both short- and long-term effects to eagles from implementation of the HCP or CCAA under Alternative 1 or Alternative 2 would be low.

### 5.1.2.2 Alternative 3 (No-Action)

### **General Wildlife**

Under the No-Action Alternative, a similar level of wind, solar, power line, and communication tower development as what is expected under Alternative 1 and Alternative 2 would likely occur over

a 30-year period within the Plan Area. As such, impacts to wildlife due to the Covered Activities would be similar as what is described above in Section 5.1.2.1 (with the exception of grassland improvement and maintenance, which would not occur under the No-Action Alternative). It is expected that projects would implement BMPs during construction in order to avoid and/or minimize adverse impacts to wildlife where required by federal, state, or local regulations. Projects would likely take reasonable steps to minimize impacts to higher quality habitat (e.g., forest, native grasslands) to the extent feasible during project planning; however, avoidance of these habitats would be voluntary. As described in additional detail in Section 5.1.1.2, projects would not be required to offset impacts, and the absence of monitoring, adaptive management, and reporting under the No-Action Alternative would result in less certainty over long-term effects to wildlife compared to Alternative 1 and Alternative 2.

Should the LEPC become listed in the future, it is possible that individual HCPs would be developed for some wind, solar, power line, and communication tower projects under the No-Action Alternative. However, similar to the discussion in Section 5.1.1.2, mitigation, monitoring and adaptive management would be determined on a project-specific basis, making it more difficult to track overall impacts. In addition, because some projects may not develop HCPs, there would be greater uncertainty in the amount and effectiveness of avoidance and mitigation across the Plan Area.

## **Eagles**

Short- and long-term effects to eagles under the No-Action Alternative are expected to be similar to what is described above for Alternative 1 and Alternative 2. Project proponents may work in good faith with the Service to pursue and obtain a nest disturbance permit if construction activities associated with an individual project would be likely to disturb or displace eagles or an eagle take permit, regardless of whether an ITP or ESP for LEPC is granted. However, unlike Alternatives 1 and 2, there would be no requirement to develop a plan for BGEPA compliance, which would likely result in fewer projects voluntarily pursuing eagle permits. Therefore, both short- and long-term effects to eagles are expected to be minor, albeit more uncertain under the No-Action Alternative.

# 5.1.3 Listed, Proposed, and Candidate Species

In accordance with Section 7 of the ESA of 1973 (16 USC 1531–1599), actions that have a federal nexus such as involvement of federal land, federal funding, or a federal action (e.g., the decision on whether to issue an ITP) necessitate conference with the Service if the federal action is likely to jeopardize the proposed species or adversely modify proposed critical habitat, and is designed to help federal agencies identify and resolve potential conflicts between an action and species conservation early in the planning process. Because the Service is the lead agency in the review of the permit application for the Project, an Intra-Service Section 7 conference is being completed; the Service's Intra-Service Section 7 conference opinion will document if and how issuance of the permit (and associated implementation of the HCP or CCAA and permit conditions) and/or denial of the permit would affect the LEPC and/or federally listed species.

As described above, projects seeking to enroll in the HCP or CCAA would be required to provide documentation of ESA compliance for species not covered under the programmatic permit. Similarly, enrolled projects would be required to adhere to state regulations relating to state-listed endangered and threatened species (see Attachment B). Therefore, only impacts to the LEPC are discussed further in this section.

Impacts to LEPC may occur when any of the following result:

- disturbance, injury, or mortality of LEPC individuals;
- loss, degradation, or alteration of LEPC habitats or resources used to fulfill different life history needs (i.e., leks, nesting habitat, brood habitat, autumn/winter habitat) resulting in reduced survivorship or reproductive success; or
- the creation of features on the landscape that may cause LEPC displacement or avoidance.

Similar to general wildlife, substantial impacts to LEPC are those that substantially affect the population (locally, regionally, or range-wide) or reduce LEPC habitat quality or quantity.

# 5.1.3.1 Alternatives 1 and 2

Implementation of the Covered Activities under Alternative 1 or Alternative 2 has the potential to impact the LEPC throughout the species' annual cycle (i.e., wintering, lekking/breeding season, nesting, and early and late brood rearing). While direct impacts such as disturbance, injury, or mortality of LEPC are possible due to implementation of the Covered Activities, the primary reason for LEPC population declines is the loss of suitable habitat and the subsequent displacement of individuals (Service 2014a). Consequently, habitat loss and displacement are the primary impacts that would result from wind, solar, power line, and communication tower development under both Alternative 1 and Alternative 2 and the implementation of the HCP or CCAA. As such, acres of suitable LEPC habitat are used as a surrogate for measuring impacts and direct take of LEPC individuals.

### **Impact Assessment and Take Prediction**

As described in Section 4.1.1, potentially suitable LEPC habitat within the Plan Area was quantified using land cover classes, including herbaceous and hay/pasture, which account for approximately 32% and less than 1%, respectively, of the land cover types within the Plan Area (a total of 30,178,084 acres). For this analysis, and as described in additional detail in Section 4.1 of the HCP, LEPC take that could result from wind, solar, power line, and communication tower projects and from grassland improvement and maintenance activities covered under the HCP were estimated using acres of potentially suitable LEPC habitat as a surrogate for direct take of LEPC individuals.

Estimated LEPC take includes both acres where ground disturbance and construction activities associated with project development would occur; adjacent spaces where LEPC occurrence is altered in response to wind, solar, power line, and communication tower project components is expected; and where grassland improvement and maintenance activities would occur (see Section 4.3 and Table 4 in the HCP). This estimate identified a total of 1,707,916 acres of potentially impacted land within the Plan Area that may be suitable for LEPC (see Table 4 in the HCP); of this, the Applicant is requesting authorization for take of up to 500,000 acres of suitable LEPC habitat.<sup>5</sup>

Note that the Applicant is requesting authorization to take up to 500,000 acres of suitable LEPC habitat, which is approximately 29% of the 1,707,916 acres expected to be impacted by overall wind, solar, power line, and communication tower development, as well as grassland improvement and maintenance activities during the permit term. Cumulative effects associated with development not included in the Applicant's request are discussed in Section 5.4.3, below.

Projects enrolled in the HCP would quantify actual impacts to LEPC habitat using a six-step process, which is described in detail in Section 4.4 of the HCP. This process includes both desktop and field-based review, and would culminate in an LEPC take calculation for each project. CI applicants would prepare and submit the assessment to the HCP Administrator, and ultimately the Service, for review as part of the CI application process.

## **Conservation Program**

Under the Conservation Program (summarized in Section 3.1 of this EA and described in detail in Section 5 of the HCP), enrolled projects would implement measures to avoid and minimize impacts to LEPC habitat. For select projects, it is possible that impacts could be fully avoided by strategic siting so that both the project facilities and the associated buffers occur within areas that are not considered suitable LEPC habitat. It is expected that most enrolled projects would not be able to fully avoid LEPC habitat; in these instances, impacts to LEPC would be minimized by siting projects and associated impact boundaries in lower-quality habitat (determined during the six-step habitat impact assessment described above), areas with existing impacts or features (e.g., buildings, roads, or other structures) on the landscape, and burying linear facilities. The proposed mitigation ratios (discussed further in Section 5.1.1.1 and in Section 5.3.3 of the HCP) are designed to incentivize the minimization of impacts to suitable habitat. Projects impacting smaller amounts of LEPC habitat and/or lower habitat quality would require fewer mitigation credits to offset those impacts, and thus pose less of a financial burden to the developer.

Enrolled projects would also implement measures to reduce impacts to LEPC during the breeding season (March 1 – July 15). During the breeding season, noise and blasting, traffic volume and speed, and access points would be minimized to reduce LEPC disturbance. In addition, enrolled projects would avoid off-road travel, where feasible, within three miles of leks that have been recorded as active within the previous five years, as described in Section 3.1.2 of this EA and Section 5.3 of the HCP.

Impacts to suitable LEPC habitat that remain after avoidance and minimization measures have been implemented would be offset for each enrolled project through habitat mitigation. As described in Section 5.3.3 of the HCP, mitigation fees would cover the conservation and management of mitigation lands in perpetuity, fully offsetting the impacts of enrolled projects on LEPC habitat.

Grassland improvement and management activities that occur in potential LEPC habitat on mitigation parcels could also result in take of LEPC. As described in Section 3.1.3, mitigation would be secured through a Service-approved mitigation bank, in-lieu fee program, or permittee-responsible mitigation project. Take of LEPC associated with grassland improvement and management activities on mitigation secured through a Service-approved bank or in-lieu fee program would be authorized under the existing banking or in-lieu fee program agreement between the mitigation provider and the Service. The Applicant anticipates approximately 50,000 acres of take would be associated with

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Typically, a project that entirely avoids impacts to LEPC habitat would not be expected to enroll in the HCP because the project would not require take coverage. However, in certain instances, a project may choose to enroll in the HCP in order to provide regulatory certainty that coverage for take would not be required at a later date if adjacent lands (that are within the buffers LEPC are expected to avoid) are modified such that they become suitable LEPC habitat at a later date.

Although enrolled projects would commit to avoiding off-road travel during the breeding season, where feasible (Section 5.3.2.2 of the HCP), whether each project is able to completely avoid off-road travel during the breeding would not necessarily be provided in the application package.

permittee-responsible mitigation projects (i.e., from a source other than a Service-approved mitigation bank or in-lieu fee program), which would be subject to Service approval. Take associated with permittee-approved mitigation projects would be covered under the HCP, and subject to approval by the Service (see Section 9.2 of the HCP).

Once initial improvement activities have occurred, maintenance activities within mitigation parcels would have minimal impacts to LEPC. Take of LEPC resulting from the temporary loss of habitat or impacts to individual LEPC occupying mitigation parcels during maintenance activities are relatively minor on a landscape level and would be more than offset by the net benefit to the species provided by these activities. As such, additional mitigation to offset take of LEPC that could occur on mitigation parcels during management activities would not be required.

Through the payment of mitigation fees, effectiveness and compliance monitoring, and the adaptive management approach described in Sections 3.1.3–3.1.5, above, implementation of the HCP or CCAA under Alternative 1 and Alternative 2, respectively, would ensure that the take of LEPC habitat is fully mitigated throughout the permit term.

## **Summary of Impacts to LEPC**

Implementation of the Covered Activities would result in both temporary and permanent impacts to LEPC within the proposed Plan Area. The Covered Activities associated with each of the enrolled projects would result in relatively localized impacts that would be minimized by post-construction restoration. The overall loss of 500,000 acres of LEPC habitat would be of moderate intensity, but would be fully offset by implementation of the Conservation Program. Short-term impacts to LEPC may include injury or mortality of individuals, disturbance, and displacement resulting from construction activities and grassland improvement and maintenance activities, but the avoidance and minimization measures described above and in Section 3.1.2 would minimize the intensity of these short-term impacts. Though some suitable LEPC habitat would be permanently lost or fragmented due to wind, solar, power line, and communication tower development, the habitat mitigation that would occur under the proposed HCP or CCAA would fully offset these impacts. Therefore, the degree of intensity of both short- and long-term effects to LEPC is characterized as low.

## **5.1.3.2** Alternative 3 (No-Action)

Under the No-Action Alternative, the Service assumes a similar level of wind, solar, power line, and communication tower development as what is expected under Alternative 1 and Alternative 2 would likely occur over a 30-year period within the Plan Area. While the LEPC remains unlisted, individual projects would incorporate varying voluntary amounts of LEPC risk assessment, avoidance, and minimization measures in the design, construction, and operation of their project. Mitigation for impacts to LEPC habitat would not be required under the No-Action Alternative, nor would there be requirements for effectiveness and compliance monitoring to ensure minimization of impacts to LEPC that exist under Alternatives 1 and 2. Further, there would be no impact cap of 500,000 acres of LEPC habitat. Given the absence of mitigation requirements or an impact cap, it is anticipated that impacts to LEPC habitat due to wind, solar, power line, and communication tower development under the No-Action Alternative would likely meet or potentially exceed the predicted levels of

1,657,916 acres<sup>8</sup> of suitable LEPC habitat over 30 years. This would equate to slightly over 5% of the 30,178,085 acres of land cover that is potentially suitable for LEPC within the Plan Area.

Should the LEPC become listed in the future, it is possible that individual HCPs would be developed for some wind, solar, power line, and communication tower projects under the No-Action Alternative. However, similar to the discussion in Section 5.1.1.2, mitigation, monitoring and adaptive management would be determined on a project-specific basis, making it more difficult to track overall impacts. In addition, because some projects may not develop HCPs, both short- and long-term adverse effects to LEPC are expected to be higher under the No-Action Alternative than under Alternative 1 or Alternative 2.

# 5.2 Physical Environment

### **5.2.1** Land Use

Land use drives the regional economy and utilization of resources, and as such determines the regional environmental quality, ecosystem services provided (e.g., regeneration of soil nutrients, provision of pollinator habitat), and socioeconomic systems. Land use can be impacted at the local or regional level and substantial impacts to land use can occur when any of the following result:

- rapid, unsustainable development or urbanization;
- substantial increase or decrease in the regeneration of soil nutrients;
- substantial increase in available pollinator habitat to support the pollination of both crops and natural vegetation; or
- substantial change in socioeconomic stability (e.g., jobs, food production, housing).

### 5.2.1.1 Alternatives 1 and 2

The implementation of the Covered Activities and associated wind, solar, power line, and communication tower development, as well as grassland improvement and maintenance activities would have an impact on land use within the Plan Area. As discussed in Section 4.2.1, above, the dominant land cover types in the Plan Area are cultivated croplands (33%), herbaceous (32%), and shrub/scrub (29%), with over 90% of the land being privately owned and used for rangeland or agriculture (NRCS 2006). Anticipated land use impacts resulting from the Covered Activities would likely occur primarily within these dominant land use types. With the exception of developed, open space (e.g., roads), which occupies 2.4% of the Plan Area, other land use types each occupy less than 1% of the Plan Area.

Wind, power line, and communication tower development allow for dual land use, as after the construction phase the surrounding areas can return to previous land use activities. Solar development is more limited in the potential land uses that could occur beneath the panels, and implementation of the Conservation Program would result in the conversion of cultivated croplands and shrub/scrub land use to herbaceous lands. Solar development and implementation of the

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The 1,657,916 acres of potentially impacted LEPC habitat from wind, solar, power line, and communication tower development is derived from Table 4 of the HCP, but does not include the 50,000 acres of permitteeresponsible mitigation that would not occur under the No-Action Alternative.

### DRAFT ENVIRONMENTAL ASSESSMENT

# RENEWABLE ENERGY, POWER LINE, AND COMMUNICATION TOWER PROPOSED HCP AND ITP FOR LESSER PRAIRIE-CHICKEN

Conservation Program are the Covered Activities most likely to result in more substantial land use change during the operational life of enrolled projects.

Solar projects can cover large expanses of land, averaging between 5 and 10 acres of land per megawatt (MW) of generating capacity (Solar Energy Industries Association [SEIA] 2020). The Conservation Program proposed by the Applicant would provide incentives for minimizing impacts to LEPC habitat (see Section 5.3 of the HCP); therefore, we anticipate that land use effects would be primarily within cultivated croplands and shrub/scrub cover types. As described in Table 4 of the HCP, approximately 3,651 MW of solar development is anticipated in the Plan Area during the 30-year permit term, which would require between 18,255 – 36,510 acres of land, equating to a change in land use less than 0.1% of either cultivated croplands or shrub/scrub lands in the Plan Area.<sup>9</sup>

During the operational life of enrolled solar projects, the land would be taken out of crop and rangeland production; however, the soils, and in some cases the vegetation, under the panels would be mostly undisturbed and would likely return to previous land uses after the project is decommissioned. Therefore, permanent impacts would not be anticipated. While the development of solar projects would change the existing land use for the operational life of the projects, these land use impacts would be spread over the 30-year permit term, and located throughout the Plan Area. Further, private landowners would be compensated for participating in solar development; therefore, no adverse socioeconomic impacts would be anticipated. Wind, solar, power line, and communication tower development under Alternatives 1 and 2 would be conducted in accordance with all federal, state, and local regulations and is not anticipated to result in substantial unsustainable development or substantial changes to soil nutrient regeneration, available pollinator habitat, or socioeconomic stability. Overall, both short- and long-term effects to land use resulting from the Covered Activities are expected to be minor.

Habitat mitigation that would occur as part of the Conservation Program under the HCP or CCAA would result in the conversion of cultivated croplands, herbaceous, and shrub/scrub lands to restored LEPC habitat, with the goal of creating LEPC strongholds and to ensuring connectivity between strongholds. As summarized in Section 3.1.3 of this EA and described in detail in Section 5.3.3 of the HCP, a total of 1,000,000 acres of habitat mitigation would occur through implementation of the HCP. The initial 50,000 acres would preserve currently suitable LEPC stronghold habitat. After the initial 50,000 acres has been secured, mitigation is assumed to be balanced equally between preservation and restoration activities. This would result in the preservation of 525,000 acres of existing LEPC habitat and the restoration of 475,000 acres of LEPC habitat that is currently cultivated croplands, herbaceous lands, or shrub/scrub lands.

We assume that mitigation parcels would be within areas representative of existing land use in the Plan Area, thus 33% of the 475,000 acres (156,750 acres) would be composed of cultivated croplands. This would represent conversion of 0.5% of the existing cultivated croplands in the Plan

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It is unlikely that solar facilities would be located entirely within either cultivated croplands or shrub/scrub lands; however, because actual project locations are unknown at this time, we conservatively assumed that solar facilities would be located within one of these two land cover types in order to determine the maximum potential land conversion. Calculation is based on the assumption that 3,651 MW of solar development occurs within the Plan Area during the permit term (Table 4 of the HCP), which would convert up to 36,510 acres of land (SEIA 2020) within either cultivated croplands or shrub/scrub lands, which occupy 30,317,391 acres and 27,096,738 acres, respectively within the Plan Area (Yang et al. 2018, Multi-Resolution Land Characteristics 2019). This represents less than 0.1% of either the existing cultivated croplands or shrub/scrub land.

Area over the 30-year permit term, which would have a negligible impact on food supply. The remaining parcels of land where restoration of LEPC habitat would occur would include 152,000 acres of herbaceous land and 137,750 acres of shrub/scrub land. Herbaceous lands selected for restoration would not change land use type, and shrub/scrub habitat would either maintain its current land use classification or be converted to herbaceous land, depending on the restoration activities that would be implemented. Within these land use types, the suitability of the habitat for LEPC would be improved upon through the removal of woody invasive species, removal of old infrastructure (e.g., barns and unused roads), or additional restoration activities approved by the Service.

From an ecological perspective, converting the vegetation from cultivated croplands and shrub/scrub lands to herbaceous lands that provide strongholds or connectivity corridors for LEPC would result in restoration of native plant communities with increased species diversity. This form of land use change could increase the regeneration of soil nutrients and would provide habitat for many species that pollinate both cultivated croplands and natural vegetation. Overall, effects to land use resulting from implementation of the Conservation Program would be minor.

Implementation of the Covered Activities and the Conservation Program would result in both short-and long-term impacts to land use within the proposed Plan Area. Wind, power line, and communication tower development would result in primarily short-term changes to land use, while solar development would result in long-term changes. However, the long-term impacts from solar development would not be permanent, as previous land use would likely resume after decommissioning. Though some cultivated croplands and shrub/scrub habitat would be permanently converted to herbaceous lands from the habitat mitigation that would occur under the proposed HCP or CCAA, the amount of converted land would be a negligible portion of the overall coverage of these land cover types in the Plan Area. Additionally, land use change would be distributed throughout the Plan Area over the 30-year permit term, spreading out impacts to land use over time and space. Therefore, the degree of intensity of both short- and long-term effects to land use is characterized as low.

#### 5.2.1.2 Alternative 3 (No-Action)

Under the No-Action Alternative, a similar level of wind, solar, power line, and communication tower development would likely occur over a 30-year period within the Plan Area. As such, impacts to land use would be minor and would be similar to those described for Alternatives 1 and 2 as projects would be developed in accordance with federal, state, and local regulations. Some long-term land use conversion would occur due to wind, solar, power line, and communication tower facility development; however, after completion of the proposed construction activities, the majority of normal land use activities would be expected to resume. However, because there would be no incentives to avoid or minimize impacts within herbaceous or hay/pasture (LEPC habitat), long-term impacts to these land cover types would be expected to be somewhat higher than they would be under Alternative 1 or Alternative 2. In addition, the No-Action Alternative would not require habitat mitigation; therefore, no permanent conversion of either cultivated croplands or shrub/scrub land types would occur.

#### **5.2.2** Noise

Implementation of the Covered Activities and associated wind, solar, power line, and communication tower development would have an impact on noise levels within the Plan Area. Potential impacts to

wildlife and listed species associated with increased noise levels are discussed above (see Sections 5.1.2 and 5.1.3, respectively). Human response to noise is highly subjective and varies from person to person. However, increases in ambient noise levels can cause adverse impacts when any of the following result:

- interference with human speech and sleep;
- adverse health effects (e.g., hearing loss, psychological effects); or
- disproportionate impacts to noise sensitive areas (e.g., schools, residences, hospitals).

### 5.2.2.1 Alternatives 1 and 2

Increased noise levels associated with the Covered Activities and Conservation Program would occur during construction, maintenance, repowering, and decommissioning of enrolled projects, and during restoration activities. These increased noise levels would be short-term and would have a varying level of impact on the landscape based on topography, land use, and human population. Increases in ambient noise levels would primarily be limited to the immediate area surrounding activities associated with enrolled projects or restoration activities, which would occur primarily within LEPC habitat, cultivated croplands, and shrub/scrub. While increased noise levels from the Covered Activities would be above the ambient noise levels associated with a rural setting, because population density is lower in residential or rural areas (see Section 4.2.2), it is expected there would be few noise sensitive areas within the impacted areas.

Under Alternatives 1 and 2, the Applicant would receive authorization to impact up to 500,000 acres of suitable LEPC habitat and to preserve or restore 1,000,000 acres as habitat mitigation, which would be distributed throughout the 92,224,490 acre Plan Area over the 30-year permit term. The noise-impacted area would vary for each project enrolled under the HCP or CCAA; however, the area impacted by increased noise levels associated with the Covered Activities is expected to be substantially less than the 500,000 acres of LEPC habitat impacts authorized under the ITP/ESP because a large percentage of those acres would be associated with LEPC impact buffers (see Table 3 in Section 4.3 of the HCP), where ground disturbance and other construction activities are not proposed. Nevertheless, at most, 1.6% of the Plan Area would be subjected to temporary increased noise levels at some point during the 30-year permit term (see Table 4 in Section 4.3 of the HCP).

State and local regulations would be expected to take noise impacts into account for each enrolled project. The regulatory processes for wind, solar, power line, and communication tower development vary across the five-state area, and are often regulated at the county level. Specific regulations for enrolled projects are not known at this time; however, special permits (e.g., special use permits, conditional use permits) are often required and involve some level of noise impact analysis. Covered Activities would be conducted in accordance with federal, state, and local regulations and appropriate BMPs would be developed and followed to avoid and/or minimize adverse impacts from increased noise levels.

Long-term impacts to noise could occur in association with general operation of enrolled projects; however, with the exception of maintenance, repowering, and decommissioning, which would be expected to result in temporary increases in noise levels that would be similar to construction activities because similar equipment would be required, the operation of enrolled projects is not a Covered Activity. As such, long-term impacts due to noise are discussed in the context of cumulative effects in Section 5.4.5, below.

Impacts from increased noise due to Covered Activities would be temporary, localized, and spread throughout the Plan Area over time and space. As such, the implementation of the Covered Activities and Conservation Program under Alternatives 1 and 2 would not be expected to result in adverse impacts to the human environment in relation to noise. The degree of noise impacts would be localized for each enrolled Project, and low in overall severity due to the short-term duration, adherence to state and local noise requirements, and low number of noise sensitive areas in the primarily rural areas enrolled projects would be located.

## **5.2.2.2** Alternative 3 (No-Action)

Under the No-Action Alternative, a similar level of wind, solar, power line, and communication tower development would likely occur over a 30-year period within the Plan Area. As such, impacts to noise levels would be similar to those described for Alternatives 1 and 2 as projects would be developed in accordance with federal, state, and local regulations. However, the No-Action Alternative would not require habitat mitigation; therefore, noise associated with restoration activities on mitigation lands would not occur. Under the No-Action Alternative, the degree of noise impacts would be localized for each enrolled Project, and low in overall severity for the same reasons described above for Alternatives 1 and 2.

#### **5.2.3** Visual Resources

Implementation of the Covered Activities and associated wind, solar, power line, and communication tower development would have an impact on visual resources within the Plan Area. Potential impacts to wildlife and listed species associated with visual impacts are discussed above (see Sections 5.1.2 and 5.1.3, respectively).

As they relate to the human environment, impacts to visual resources are highly subjective and can vary from person to person. However, impacts to visual resources can occur when any of the following result:

- obstruction of or substantial damage to a unique or scenic vista or resource;
- degradation of the existing visual character or quality of an area; or
- creation of a new source of light creating glare that could affect day or nighttime views in an area.

## 5.2.3.1 Alternatives 1 and 2

Impacts to visual resources associated with the Covered Activities and Conservation Program would occur during construction, maintenance, repowering, and decommissioning of enrolled projects, and during restoration activities. During construction, impacts would primarily be associated with construction of vertical structures (e.g., wind turbines, power poles, solar power towers, communication towers, and other aboveground facilities). Structures taller than 200 feet would also be marked with FAA-approved lighting, potentially affecting day or nighttime views.

Under Alternatives 1 and 2, the Applicant would receive authorization to impact up to 500,000 acres of suitable LEPC habitat and to preserve or restore 1,000,000 acres as habitat mitigation, which would be distributed throughout the 92,224,490 acre Plan Area over the 30-year permit term. The impacted viewshed would vary for each project enrolled under the HCP or CCAA based on the type of aboveground structures being constructed, local topography, vegetation present, and surrounding facilities. Because over 90% of the Plan Area is composed of cultivated croplands, herbaceous, and

shrub/scrub lands (each of which is associated with a relatively open viewshed) in a rural setting, the taller features (e.g., wind turbines, solar power towers) would be a distinctive change to the viewshed in some areas, resulting in moderate adverse impacts to visual resources. Although the construction, maintenance, repowering, and decommissioning of project facilities are Covered Activities, which would result in long-term impacts to visual resources, general operation of enrolled projects is not a Covered Activity. As such, impacts to visual resources associated with operation (e.g., shadow flicker from wind turbines, glare from solar PV panels and power towers) are discussed in the context of cumulative effects in Section 5.4.6, below.

State and local regulations would be expected to take impacts to visual resources into account for each enrolled project. As with noise (see Section 5.2.2), the regulatory processes for wind, solar, power line, and communication tower development vary across the five-state area, and are often regulated at the county level. Specific regulations for enrolled projects are not known at this time; however, special permits (e.g., special use permits, conditional use permits) are often required and involve some level of visual resources impact analysis. Covered Activities would be conducted in accordance with federal, state, and local regulations and appropriate BMPs would be developed and followed to avoid and/or minimize adverse impacts to visual resources.

Impacts to visual resources due to the Covered Activities would be localized and spread throughout the Plan Area over time and space. The degree of impacts to visual resources would be localized for each enrolled Project, and moderate in overall severity; impacts may be partially offset in some areas by beneficial impacts from an increase in preserved natural landscapes associated with the Conservation Program.

## **5.2.3.2** Alternative 3 (No-Action)

Under the No-Action Alternative, a similar level of wind, solar, power line, and communication tower development would likely occur over a 30-year period within the Plan Area. As such, impacts to visual resources would be similar to those described for Alternatives 1 and 2 as projects would be developed in accordance with federal, state, and local regulations. However, the No-Action Alternative would not require habitat mitigation; therefore, no beneficial impacts to visual resources would occur through the increase in preserved natural landscapes. Under the No-Action Alternative, the degree of impacts to visual resources would be localized for each enrolled Project, and moderate in overall severity for the same reasons described above for Alternatives 1 and 2.

### **5.3** Cultural Resources

#### 5.3.1 Alternatives 1 and 2

Compliance with Section 106 of the NHPA, as amended, is required by law for all Federal undertakings. This includes issuance of Section 10(a)(1)(B) ITPs for activities covered in an HCP. Under Alternatives 1 and 2, prospective CI-holders, with the assistance of their cultural resource professional, would coordinate with the Service, SHPO(s), and THPO(s) to fulfill the requirements of Section 106 of the NHPA (16 USC 470f [1966], and its implementing regulations at 36 CFR part 800 [2000]). As described in detail in Appendix B, Worksheet 8 of the HCP (see Attachment A), for the portion of each project for which an ITP is being requested, prospective CI-holders would coordinate with the Service, SHPO(s), and THPO(s) to identify the area of potential effects (APE), which is the geographic area within which a project may directly or indirectly cause changes in the character or use of historic properties. In addition, prospective CI-holders would identify the efforts taken to

identify historic properties within the APE, and the results of those efforts (e.g., information from the pre-project review; information from any cultural/historical resources field studies; and the procedure that would be followed to address inadvertent discoveries of human remains, burials, funerary items, sacred objects, or objects of cultural patrimony found during project implementation). Enrolled projects would be required to implement site-specific BMPs and impact buffers during ground disturbance activities to avoid and minimize impacts to cultural resources identified during site-specific cultural resource surveys.

Covered Activities would not be conducted on lands registered on the NRHP (see Section 1.5 of the HCP). In addition, Alternative 1 and Alternative 2 would accommodate access to and ceremonial use of Tribal sacred sites by Native American religious practitioners and avoid adversely affecting the physical integrity of such sacred sites (see Section 1.7 of the HCP).

Habitat mitigation that would occur as part of the Conservation Program under the HCP or CCAA would result in the preservation of existing grasslands and conversion of cultivated croplands to restored grasslands, potentially protecting existing cultural resources from future development. Therefore, the degree of intensity of both short- and long-term effects to cultural resources is characterized as low.

# 5.3.2 Alternative 3 (No-Action)

Under the No-Action Alternative, a similar level of wind, solar, power line, and communication tower development would likely occur over a 30-year period within the Plan Area. As such, impacts to cultural resources would be similar as what is described for Alternatives 1 and 2 as projects would be developed in accordance with federal, state, and local regulations. Therefore, both short- and long-term effects to cultural resources are expected to be minor.

### **5.4** Cumulative Effects

Cumulative effects are those resulting from "the incremental environmental impact of the action when added to other past, present, and reasonably foreseeable future actions, regardless of what agency (Federal or non-Federal) or person undertakes such other actions" (40 CFR 1508.7). The CEQ guidelines acknowledge, "... in a broad sense all the impacts on affected resources are probably cumulative." Nonetheless, it is important to "count what counts" and narrow the focus of the analysis to important national, regional, and local issues (CEQ 1997). The CEQ recommends the NEPA analysis should include those potential cumulative effects with direct influence on the agency's action and decision-making. Thus, as per the CEQ guidelines, resources that would not be impacted by the Proposed Action or action alternatives, have beneficial effects, or are only subject to temporary effects were excluded from this analysis (CEQ 1997).

Past and present actions within the Plan Area include conversion of native habitats to cultivated croplands or grazing lands, energy generation, transmission projects and, to a lesser extent, urban and rural development. Reasonably foreseeable future actions within the Plan Area include 6,143 MW of wind development, 3,651 MW of solar development, 1,000 miles of power lines, and 1,134 new communication towers (see Table 4 in the HCP). While some of this development would be covered under the HCP or CCAA through enrolled projects, there would still likely be substantial wind, solar, power line, and communication tower development beyond what is associated with the programmatic permit. Oil and gas pipeline projects and associated surface exploration, exploratory drilling, field development, facility construction, and operation and maintenance would also be reasonably

foreseeable actions within the Plan Area. The Plan Area is made up primarily of rural counties and the U.S. Census Bureau (2018) indicates relatively low or negative population growth for most counties within the Plan Area. As such, urban growth and development is not expected to be a substantial source of impacts to the LEPC or other human or natural resources in the Plan Area.

# 5.4.1 Vegetation

Past and present actions have resulted in changes to the vegetation communities within the Plan Area and surrounding region. Most notable is the conversion of native communities to support agricultural crop production and livestock grazing, which collectively make up over 90% of the Plan Area (NRCS 2006). Other activities, including rural development, transportation, oil and gas pipelines, wind energy generation, and electrical transmission lines have, to a lesser degree, also caused changes in the vegetation communities. These past and present actions have resulted in temporary and permanent loss of native plant communities, fragmentation of contiguous communities, and the introduction and spread of invasive plant species.

Reasonably foreseeable actions are likely to cause similar changes to native plant communities within and surrounding the Plan Area. Wind, solar, power line, communication tower, and oil and gas development not covered under the HCP or CCAA would likely result in further loss, fragmentation, and degradation of vegetation communities. However, this development would be conducted in compliance with Section 402 of the CWA, which requires that construction activities disturbing at least one acre of land, and that discharge stormwater into surface waters obtain an National Pollutant Discharge Elimination System (NPDES) permit. As part of the NPDES permit, each project would be required to restore vegetation communities as part of its Stormwater Pollution Prevention Plan (SWPPP) and other industry-standard BMPs would likely be implemented, such as the avoidance of higher quality vegetation communities. Because of this, we assume most disturbance to vegetation communities from reasonably foreseeable future actions would likely occur within previously disturbed areas. Therefore, the issuance of an ITP for LEPC is not expected to result in significant cumulative effects to vegetation.

#### 5.4.2 Wildlife

#### 5.4.2.1 General Wildlife

Past and present actions have impacted wildlife and their habitats within the Plan Area. Actions that have resulted in the loss, fragmentation, and alteration of wildlife habitats have likely reduced species richness and abundance and shifted naturally occurring species community assemblages. Impacts to wildlife from past, present, and reasonably foreseeable future actions likely include direct injury and mortality to individuals, wildlife displacement and disturbance, and alteration and loss of suitable habitats.

# **Direct Mortality**

Past, present, and reasonably foreseeable future actions within the Plan Area have the potential to cause direct mortality to wildlife. Direct mortality from both the Covered Activities and future oil and gas development is largely limited to the construction period and intermittent repairs throughout the life of the projects. Wildlife could be injured or killed from collisions with vehicles and machinery and possibly entrapped during soil disturbing activities associated with construction.

Direct mortality from these activities would be short-term in duration and unlikely to be substantial enough to detrimentally impact general wildlife populations. However, reasonably foreseeable future actions within the Plan Area include the long-term operation of wind and solar projects, power lines, and communication towers, all of which have the potential to directly injure or kill birds and bats. The following sections evaluate the cumulative impacts from direct mortality to birds and bats due to the long-term operation of wind, solar, power line, and communication tower projects within the Plan Area.

### **Birds**

Operation of wind projects (including both enrolled projects and non-enrolled projects) would result in bird collisions with turbine blades, causing cumulative mortality across the Plan Area. Estimates of bird mortality from wind turbine collisions in the U.S. range from 34,000 to 690,000 birds per year (Manville 2016). Passerines or songbirds are the most abundant bird group in the U.S. and also account for the most common species found as fatalities at wind projects (Erickson et al. 2014). Horned lark (*Eremophila alpestris*), black-throated blue warbler (*Setophaga caerulescens*) and tree swallow (*Tachycineta bicolor*) are some of the species most commonly found as fatalities at wind facilities (Erickson et al. 2014, Western EcoSystems Technology, Inc. [WEST] 2019). However, it is estimated that less than 1% of passerine populations are killed as a results of wind turbine collisions annually, resulting in minimal population-level effects (Erickson et al. 2014).

Solar project operation would contribute to cumulative mortality within the Plan Area. Direct bird mortality from utility-scale solar operations has not been widely studied, and most fatality estimates are from projects in the desert southwest. While estimates of annual bird fatalities associated with solar projects in the U.S. are not available, direct mortality can occur at solar facilities due to collisions with solar panels or overhead lines, burning or being singed by the heat from solar power towers, increased predation, or stranding of water obligate birds unable to take off after landing (Manville 2016, Kosciuch et al. 2020). Of the various types of solar-generating facilities, solar power towers appear to pose the greatest mortality risk to birds (Manville 2016); however, these facilities are expected to be relatively rare in the Plan Area (see Section 4.3 of the HCP). A recent study reviewed fatality data from photovoltaic (PV) solar facilities in desert and grassland habitats of California and Nevada and concluded that the average annual fatality rate at PV solar facilities is 1.82 bird fatalities/MW/year, with most fatalities being from unknown causes (Kosciuch et al. 2020). Bird mortality at PV solar facilities appears to be partially attributable to background mortality and collisions with solar panels appear to be relatively uncommon (Kosciuch et al. 2020). Mourning dove (Zenaida macroura), horned lark, western meadowlark (Sturnella neglecta), and house finch (Haemorhous mexicanus) were the most common species found as fatalities at the PV solar sites (Kosciuch et al. 2020).

Birds may be injured or killed as the result of collisions or electrocutions when striking above-ground power lines and support structures, contributing to cumulative mortality within the Plan Area. Estimates of bird mortality from power lines in the U.S. range from nine million to 130 million birds per year (Erickson et al. 2005, Manville 2009, Loss et al. 2014). Bird species appear to have different vulnerabilities to both collision and electrocution with power lines due to several factors (e.g., morphology, flight height, and behavior; Martin 2011, 2014); however, further research is still needed to determine the most at-risk species (Manville 2016). A review of power line collisions presented raw counts of bird species found as fatalities during six power line collision studies in the U.S. (Loss et al. 2014). Eared grebe (*Podiceps nigricollis*), blue-winged teal (*Anas discors*), and American coot (*Fulica americana*) were the three species with the highest fatality counts (Loss et al. 2014).

Bird mortality can occur due to collisions with communication towers, contributing to cumulative mortality within the Plan Area. Estimates of bird mortality from collisions with communication towers in the U.S. range from 4 million to 50 million birds per year (Erickson et al. 2005, Manville 2009). Around 350 different species of birds have been documented as fatalities at communication towers (Manville 2016). Lapland longspurs (*Calcarius lapponicus*), golden-crowned kinglets (*Regulus satrapa*), and ruby-crowned kinglets (*Regulus calendula*) are examples of species that have been found as fatalities in large numbers at communication towers (Erickson et al. 2005, Manville 2009). Similar to wind, passerines appear to be more commonly found as fatalities at communication towers than other bird groups, likely resulting in minimal population-level effects (Arnold and Zink 2011).

Cat predation is considered the most significant anthropogenic source of bird mortality in the US (100 million to 2.4 billion bird fatalities per year; Dauphiné and Cooper 2011, Loss et al. 2013a), followed by collisions with buildings (304 million to 550 million bird fatalities per year; Loss et al. 2013b). It is estimated that anywhere from 500 million to several billion birds are killed annually in the US from anthropogenic causes (Erickson et al. 2005, Loss et al. 2012, Manville 2016). Compared to other sources of anthropogenic bird mortality (e.g., depredation by domestic and feral cats, collisions with buildings, automobiles, planes, and trains), mortality from wind and solar project operations, power lines, and communication towers is low (Erickson et al. 2005, Dauphiné and Cooper 2009, Manville 2009, Loss et al. 2013a, 2013b).

While only a subset of this mortality would be expected to occur within the Plan Area, the Service acknowledges that bird mortality from reasonably foreseeable projects continues to be a concern. However, bird mortality from collisions with anthropogenic structures and electrocutions from power lines is distributed across hundreds of species, and does not appear to have a discernible effect on most bird populations (Arnold and Zink 2011, Erickson et al. 2014). Additionally, guidance documents (e.g., WEG, APLIC guidance) and state and federal agencies provide and encourage the implementation and development of BMPs to reduce bird mortality. Therefore, issuing an ITP for LEPC is not expected to result in significant cumulative effects to bird species.

#### **Bats**

Operation of wind projects causes direct mortality to bats from both collisions with turbine blades and barotrauma (i.e., injury or mortality from sudden and extreme changes in air pressure from the spinning turbine blades) and would contribute to cumulative bat mortality in the Plan Area. Published estimates of annual bat fatalities in the U.S. range as high as 888,000 bats per year (Smallwood 2013 as cited in Manville 2016). Twenty-seven North American bat species have been documented as fatalities at wind facilities (WEST 2019), with migratory tree-roosting bats (e.g., hoary bat [Lasiurus cinereus], eastern red bat [Lasiurus borealis], and silver-haired bat [Lasionycteris noctivagans]) being the most common species found as fatalities (American Wind Wildlife Institute [AWWI] 2018). Recent studies have provided documentation of potential declines in the hoary bat population from cumulative wind energy development and operation (Frick et al. 2017, Rodhouse et al. 2019, Electric Power Research Institute 2020), and substantial population-level declines may be a possibility for several tree-roosting bat species as a result of wind turbine collision. However, as forested habitat that would support tree-roosting bats only accounts for 0.7% of the Plan Area, mortality due to wind turbine operation in the Plan Area may be lower when compared to other regions with more forested habitat.

Direct bat mortality from solar, power line, and communication tower operations is not well studied. Some controlled studies have shown that bats may mistake horizontal surfaces for waterbodies and may perceive vertical surfaces as open flight paths (Grief et al. 2017 and Stilz 2017 as cited in Taylor et al. 2019), suggesting susceptibility to collisions with solar panels. However, direct mortality due to solar facility operation appears unlikely, as known bat fatality causes at solar facilities have been associated with large storage containers and operations and maintenance buildings (due to becoming trapped inside or killed from collisions with cooling fan blades) rather than collisions with solar panels (WEST 2017). While it is possible that bats could experience direct mortality due to collisions with power lines and communication towers, there is little research to support or inform the level of fatalities from either of these development types. Bats have been found incidentally in small numbers during bird mortality searches in power line corridors, and have only been reported anecdotally at communication towers (Manville 2016). As such, population-level effects from solar, power line, and communication tower operations appears unlikely.

White-nose syndrome (WNS) was first detected in the U.S. in Albany, New York in 2006, and has since spread across North America, killing millions of bats (Lorch et al. 2016). WNS is the largest known source of mortality for cave-hibernating bats (e.g., little brown bat [Myotis lucifugus]); compared to the effects of WNS, cave-dwelling bat mortality at wind energy facilities is minor. WNS has not been documented in migratory tree-roosting species (e.g., hoary bat); however, migratory tree-roosting bats are the most common species found as fatalities at wind facilities (AWWI 2018).

Direct mortality from wind turbine collisions and WNS are the two main threats contributing to cumulative impacts to bats within the Plan Area. It appears that direct mortality is somewhat spread out across several bat species, as cave-hibernating bats are most impacted by WNS, and migratory tree-roosting bats are most impacted by collisions with wind turbines. Additionally, state and federal agencies and guidance documents provide and encourage the implementation of BMPs to reduce bat mortality from wind turbine collision (e.g., feathering wind turbines below the manufacturer's cut-in speeds to halt turbine blade rotation during low wind speeds when bats may be actively foraging). While the Service acknowledges that cumulative bat mortality is a rising concern, the issuance of an ITP for LEPC is not expected to result in significant cumulative effects to bat species.

# **Displacement and Disturbance**

The potential for displacement and disturbance of wildlife species due to reasonably foreseeable future actions would be largely limited to the construction period for wind, solar, power line, communication tower, and oil and gas projects in the Plan Area. As described in Section 5.1.2 above, increased human presence, noise, and artificial light, can cause disturbance to normal wildlife activities and behaviors, particularly during the breeding, roosting, and denning seasons. Industry-standard BMPs would likely be implemented, including implementing disturbance buffers for certain wildlife species during the more sensitive seasons mentioned above. After the construction period, normal wildlife activities and behaviors would be expected to resume. Therefore, cumulative displacement and disturbance of wildlife species would be short-term in duration, and likely spread out over time and space.

#### **Alteration and Loss of Suitable Habitats**

Cumulative effects of land use conversion resulting in the loss, alteration, and fragmentation of wildlife habitat have largely taken place in the past, as agricultural land use has dominated the Plan Area for decades. Therefore, habitat loss and fragmentation from reasonably foreseeable future

actions within the Plan Area is expected to be minor because wildlife habitat within the Plan Area has already been largely fragmented from past actions.

## **Summary of Cumulative Impacts to Wildlife**

Reasonably foreseeable development within the Plan area is largely associated with energy and communication project development and operation, and it is anticipated that industry-standard BMPs would be implemented during both project construction and operation to reduce the potential for direct mortality and disturbance to wildlife and to reduce the loss and further fragmentation of wildlife habitat. As such, and because wildlife habitat within the Plan Area is already both disturbed and fragmented, cumulative effects to wildlife resulting from the issuance of an ITP for LEPC are expected to be minor and would not reduce naturally occurring populations to below levels needed for maintaining viability at local or regional levels.

## **5.4.2.2** Eagles

Past, present, and reasonably foreseeable future actions have resulted and would continue to result in cumulative effects on bald and golden eagles within the Plan Area and surrounding region. Similar to what is described above for general wildlife, these effects include direct injury or mortality of eagles as a result of collisions with wind turbines, solar power towers, power lines, and communication towers; power line electrocutions; displacement and disturbance due to development near nests; and potentially reducing the availability of preferred suitable habitats. Eagles may also experience direct mortality from poisoning (e.g., lead, DDT, rodenticides), poaching/shooting, aircraft and vehicle collisions, and disease (Service 2016b).

Direct mortality from both the Covered Activities and future oil and gas development is largely limited to the construction period and intermittent repairs throughout the life of the projects. Eagles are unlikely to be killed during soil disturbing activities, with the possible exception of vehicle collisions with eagles that are on the ground or very low flying. However, direct mortality from these activities would not be expected to be frequent enough to detrimentally impact eagle populations. Reasonably foreseeable future actions within the Plan Area include the long-term operation of wind and solar projects, power lines, and communication towers, all of which have the potential to directly injure or kill eagles. Both bald and golden eagles have been found as fatalities as wind facilities; however, golden eagles appear to be more susceptible to turbine blade collision than bald eagles (Pagel et al. 2013, Bay et al. 2016, Katzner et al. 2016, MidAmerican Energy Company 2019). Direct eagle mortality from colliding with solar panels and communication towers is unlikely; however, solar facilities have the potential to locally displace eagles from foraging habitats, particularly for golden eagles (Manville 2016). Power line electrocution is one of the primary causes of mortality for bald and golden eagles throughout their range and accounts for at least 25% of known eagle fatalities (Service 2016b).

Reasonably foreseeable wind, solar, power line, communication tower, and oil and gas projects would likely work with the Service to implement BMPs and pursue and obtain eagle take permits or nest disturbance permits to comply with BGEPA, if warranted. Many of these projects would likely be enrolled in the HCP or the LEPC Oil and Gas HCP (LPC Conservation LLC 2020), if authorized, both of which require project proponents to provide documentation of a plan for BGEPA compliance. The Service's 2016 cumulative effects analysis concluded that bald eagle populations have continued to increase despite cumulative factors, while golden eagle populations may be susceptible to decline due to cumulative mortality (Service 2016b). While the Service acknowledges that cumulative effects to golden

eagles remain a concern, federal consultation under BGEPA, although voluntary, would provide the Service with an opportunity to ensure the cumulative amount of both bald and golden eagle take does not jeopardize the continued existence of either species. As such, the issuance of an ITP for LEPC is not expected to result in significant cumulative effects to bald or golden eagle populations.

# 5.4.3 Listed, Proposed, and Candidate Species

The LEPC is the only federally listed species for which take would be permitted under the ITP or ESP. Cumulative effects to any other species that may occur within the impact areas of enrolled projects would be documented and evaluated for each individual project to ensure ESA compliance, and the LEPC is the only listed species for which cumulative effects are analyzed further in this EA. Past and present actions have impacted LEPC individuals and habitat within and surrounding the Plan Area. Between 2015 and 2017, it was estimated that at least 258,000 acres of the LEPC range was lost or disturbed due to agricultural conversion and energy development (Evans and Li 2017). Reasonably foreseeable actions are estimated to effect an additional 1,055,417 acres of suitable LEPC habitat within the Plan Area due to oil and gas development (LPC Conservation LLC 2020) and 1,207,916 acres of suitable LEPC habitat within the Plan Area due to wind, solar, power line, and communication tower development not covered under the HCP or CCAA. In additional to habitat loss and disturbance from agriculture, energy generation, and oil and gas, development, additional threats such as climate change, disease, hunting, nest parasitism by and competition with ring-necked pheasants, hybridization with greater prairie-chicken, and reduced genetic diversity and loss of fecundity due to small population sizes, all have the potential to further contribute to cumulative effects to the LEPC.

When combined with past, present, and reasonably foreseeable actions, implementation of the Covered Activities would contribute to adverse effects on the LEPC within the Plan Area. If the LEPC becomes federally listed in the future, potential impacts from future federal projects have the potential to be avoided, minimized, and mitigated under ESA Section 7 and Section 10. As a result of the ESA consultation process, the Service ensures the cumulative amount of take of the LEPC allocated to permittees does not jeopardize the continued existence of the species. Conversely, the Service may determine that listing the LEPC is not warranted, or the species could be listed as threatened with a 4(d) rule, allowing for incidental take resulting from otherwise lawful activities. In this case, the Service's determination would be based on evidence supporting range-wide population stability for the LEPC; therefore, cumulative impacts from past, present, and reasonably foreseeable future actions would not be significant.

#### 5.4.4 Land Use

Past and present actions have resulted in changes to land use within the Plan Area and surrounding region. Most notably is the conversion of natural communities (e.g., herbaceous, forested, and wetland land cover types) to support agricultural crop production and livestock grazing. Other activities, including rural development, transportation, oil and gas pipelines, wind energy generation, and electrical transmission lines have, to a lesser degree, also caused changes to land use. These past and present actions have resulted in temporary and permanent loss of natural land cover types. Reasonably foreseeable actions are likely to cause similar changes to land use in and surrounding the Plan Area.

Approximately 1,055,417 acres of land is expected to be impacted by oil and gas development within the Plan Area; however, impacts to land use would be short-term in duration (i.e., limited to the

construction period) as most pre-existing land uses would likely resume following pipeline and oils well construction. Oil and gas development, along with wind, solar, power line, and communication tower projects not covered under the HCP or CCAA would result in further changes to land use, primarily due to solar projects as the other four forms of development allow for dual land use after construction while solar projects are limited in the potential land uses that could occur beneath the panels. For any solar development not covered under the HCP or CCAA, impacts to land use would be similar to those described in Section 5.2.1 above, resulting in a change of less than 0.1% of any of the land cover types within the Plan Area. Additionally, this development would be conducted in compliance with federal, state, and local regulations and industry-standard BMPs would likely be implemented. As such, and because most land use changes within the Plan Area took place in the past, significant cumulative effects to land use as a result of issuing an ITP for LEPC are not expected.

#### **5.4.5** Noise

Past, present, and reasonably foreseeable future actions have resulted, and will result, in short-term and long-term noise impacts in the Plan Area. Implementation of the Covered Activities and the related construction activities, associated traffic, and operational activities would contribute to cumulative noise impacts. Of the reasonably foreseeable future actions, wind development would be the greatest contributor to long-term cumulative noise impacts within the Plan Area. However, wind, solar, power line, communication tower, and oil and gas development would be subject to all applicable federal, state, and local permit siting requirements. As part of these regulations, developers would be expected to analyze noise impacts and appropriate BMPs would be developed and implemented to minimize noise impacts. Furthermore, noise impacts would be localized and spread throughout the Plan Area over time and space. As such, cumulative noise impacts from past, present, and reasonably foreseeable future actions would not be significant.

#### **5.4.6** Visual Resources

Past, present, and reasonably foreseeable future actions have resulted, and will result, in impacts to the visual resources in the Plan Area. Implementation of the Covered Activities and project operations would contribute to long-term cumulative impacts on visual resources in the Plan Area by adding wind turbines, power poles, solar PV panels and power towers, communication towers, other aboveground facilities. As discussed in Section 5.2.3, structures taller than 200 feet would also be marked with FAA-approved lighting.

Because over 90% of the Plan Area is composed of cultivated croplands, herbaceous, and shrub/scrub lands (each of which is associated with a relatively open viewshed) in a rural setting, the taller features (e.g., wind turbines, solar power towers) would be a distinctive change to the viewshed in some areas, resulting in moderate adverse cumulative impacts to visual resources.

Cumulative impacts to visual resources would primarily be associated with wind and solar projects. Operation of wind turbines would create shadow flicker, which is the effect of the sun shining through the rotating blades of an operating wind turbine, casting moving shadows that appear to

Calculation is based on the assumption that 3,651 MW of solar development could occur within the Plan Area during the permit term (Table 4 of the HCP), which would convert up to 36,510 acres of land (SEIA 2020) within the Plan Area. This represents less than 0.1% of all land cover types within the Plan Area, regardless of whether or not the solar development is covered under the HCP or CCAA.

flicker (U.S. Department of Energy 2020). Shadow flicker can be perceived as a nuisance to nearby home owners. As part of the state and local permit process, as well as general due diligence, most wind projects would be expected to conduct project-specific analyses to model the amount of time that shadow flicker would occur at each affected residence. If the annual hours of shadow flicker exceed permit requirements or other industry best practice levels at any residence, wind projects would be expected to modify the project design, obtain landowner approval, or seek a variance for the exceedance. Because shadow flicker would be localized and would be conducted in accordance with state and local siting requirements and/or general industry best practices, cumulative impacts due to shadow flicker are not expected to be significant.

Operation of solar PV panels and power towers would create glare, which could result in adverse impacts to nearby residences, drivers along area roadways, and nearby airports. As with shadow flicker, solar projects would be expected to model potential impacts associated with glare and design and operate each project in accordance with permit requirements and/or industry best practices. As such, although glare may be perceptible from long distances (particularly glare associated with power towers), cumulative impacts are not expected to be significant.

#### **5.4.7** Cultural Resources

Past, present, and reasonably foreseeable future actions have resulted, and will result, in impacts to cultural resources. Impacts have likely occurred during soil disturbing activities and artifact collection. Implementation of the Covered Activities would not be expected to contribute to the cumulative impacts of known cultural resources based on compliance with state and federal laws that protect and mitigate impacts to cultural resources; therefore, cumulative effects to cultural resources are not anticipated.

### 6 CONSULTATION AND COORDINATION

## 6.1 Agency Coordination

The Service will seek input from potentially affected tribal governments within and surrounding the Plan Area during the public comment period on the proposed HCP and this EA. We will respond to and address comments from tribal governments before reaching a final decision. In support of the application to provide incidental take coverage for LEPC for wind, solar, power line, and communication tower development, the Applicant coordinated with the Service and would continue to coordinate with other applicable entities through the development of the HCP Advisory Board (see Section 9.1.2 of the HCP). Additionally, each individual project enrolled under the HCP or CCAA would be required to coordinate with all applicable federal, state, and local agencies to ensure compliance with the appropriate statutes and regulations and to inform project-specific LEPC impact analysis.

#### 6.2 Distribution of the Draft Environmental Assessment

In accordance with NEPA, this EA, as well as the HCP and other application materials, will be circulated for public review and comment. A 30-day public comment period will be initiated with the publication of the Notice of Availability in the FR. Comments received on this draft EA will be incorporated into and appended to the final EA.

Attachment A. Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan for the Lesser Prairie-Chicken

Attachment B. Federal and State-Listed, Proposed, Candidate Species, and Critical Habitats with the Potential to Occur within the Plan Area and be Impacted by the Issuance of the Incidental Take Permit for Lesser Prairie-Chickens.

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Habitat/Notes <sup>1</sup>
			Mammals
Black-footed Ferret	FE	SE –	Limited to open habitat such as semi-arid grasslands, steppe, and shrub steppe. Black-footed
Mustela nigripes		CO, KS	ferrets are limited by prairie dog occurrence, as they depend on prairie dogs for food and prairie dog burrows for shelter (USFWS 2013).
Canada Lynx <sup>1</sup>	FT	NL	Prefers moist, boreal forest with cold, snowy winters and a high density of snowshoe hares as
Lynx canadensis			the main prey base (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Gray Wolf <sup>2</sup>	FE	SE – CO,	Mixed or conifer forests, hardwood and conifer woodlands, desert, grassland/herbaceous areas,
Canis lupus		TX	and alpine areas with no specific habitat preferences. (NatureServe 2020)
New Mexico Meadow Jumping Mouse <i>Zapus hudsonius luteus</i>	FE	SE – NM	Riparian communities and adjacent uplands in grassland and shrub-scrub habitats with tall, emergent herbaceous forbs and sedges (USFWS 2014b).
Northern Long-eared Bat <sup>1</sup>	FT	NL	Found in forest interior and riparian areas (Lausen 2009). Typically avoids open habitats
Myotis septentrionalis			(Owen et al. 2003). Hibernates in caves, mines, and sometimes buildings. In summer, roosts singly or in colonies underneath tree bark or in tree cavities (USFWS 2014a). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Penasco Least Chipmunk Tamias minimus atristriatus	Candidate	SE-NM	
Preble's Meadow Jumping Mouse Zapus hudsonius preblei	FT	NL	Dense, herbaceous riparian habitat and adjacent upland grasslands (USFWS 2018).
			Birds
Golden-cheeked Warbler <sup>1</sup> Dendroica chrysoparia	FE	SE – TX	Mature, closed canopy Ashe juniper woodlands (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Least Tern <sup>1</sup>	FE	SE –	Barren to sparsely vegetated riverine sandbars, sand and gravel pits, lake and reservoir
Sterna antillarum		CO, KS,	shorelines (NatureServe 2020). This species does not occur in similar habitat as the LEPC,
		NM, TX	shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Mexican Spotted Owl <sup>1</sup> Strix occidentalis lucida	FT	ST – TX	Spotted owls are residents of old-growth or mature forests that possess complex structural components (uneven aged stands, high canopy closure, multi-storied levels, high tree density; NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Habitat/Notes <sup>1</sup>
Northern Aplomado Falcon	FE,	SE – TX	Open terrain with scattered trees or shrubs such as yucca-covered sand ridges in coastal
Falco femoralis septentrionalis	EXPN		prairies, riparian areas adjacent to grasslands, and in desert grasslands with scattered mesquite and yucca (USFWS 1990).
Piping Plover <sup>1</sup>	FT	ST -	Shorelines around small alkaline lakes, river islands and adjacent sand pits, reservoir beaches,
Charadrius melodus		KS, TX	beaches surrounding large lakes, and pond shoreliens (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Red Knot <sup>1</sup>	FT	NL	Breeding habitats are elevated and sparsely vegetated ridges or slopes. They are often adjacent
Calidris canutus rufa			to wetlands and lake edges for feeding. Wintering and migration habitats are often muddy or sandy coastal areas, such as the mouths of bays and estuaries, and tidal flats (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for
			LEPC.
Red-crowned Parrot  Amazona viridigenalis	Candidate	NL	Forested regions, especially lowland deciduous forest and pine-oak woodland, foraging also in cultivated lands (NatureServe 2020).
Southwestern Willow Flycatcher	FE	SE –	Dense, forested riparian habitats are required for nesting; however, migration and foraging
Empidonax traillii extermis		CO, NM, TX	habitat includes old field, shrubland/chaparral, and mixed hardwood forest (NatureServe 2020).
Whooping Crane	FE,	SE –	Coastal marshes and estuaries, inland marshes, lakes, ponds, riparian areas, wet meadows and
Grus americana	EXPN	CO, KS, NM, TX	rivers, and agricultural fields (NatureServe 2020).
			Amphibians
Georgetown Salamander <sup>1</sup>	FT	NL	Freshwater springs (NatureServe 2020). This species does not occur in similar habitat as the
Eurycea naufragia			LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by
			the issuance of an ITP for LEPC.
			Fish
Arkansas River Shiner <sup>1</sup>	FT	SE - KS,	
Notropis girardi		NM	substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC,
		ST - TX	shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Comanche Springs Pupfish <sup>1</sup> Cyprinodon elegans	FE	SE – TX	Freshwater springs, marshes, and canals with mud substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Habitat/Notes <sup>1</sup>
Devils River Minnow <sup>1</sup> Dionda diaboli	FT	ST – TX	Endemic to Texas. Fast-flowing, clear, spring-fed water with gravel substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Greenback Cutthroat Trout <sup>1</sup> Oncorhynchus clarkii stomias	FT	ST – CO	Mountain streams with fast-flowing water and lakes with overhanging banks or vegetation cover (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrubscrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Leon Springs Pupfish <sup>1</sup> Cyprinodon bovinus	FE	SE – TX	Endemic to Texas. Shallow saline springs, pools, and outflow springs. Common in outflows from Diamond Y Spring (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Mexican Blindcat (catfish) <sup>1</sup> Prietella phreatophila	FE	SE – TX	Subterranean waters in wells, mine shafts, and caves with silt substrate (IUCN 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pallid Sturgeon <sup>1</sup> Scaphirhynchus albus	FE	SE – KS	Turbid riverine waters, strong currents with gravel or sand substrate. Sometimes occurs in reservoirs. (NatureServe 2020).  This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Bluntnose Shiner <sup>1</sup> Notropis simus pecosensis	FT	SE – NM	Main river channels with large flows and sand, gravel, or silt substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Gambusia <sup>1</sup> Gambusia nobilis	FE	SE – NM, TX	Clear spring waters high in calcium carbonate, waters with fairly constant temperature and vegetation (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Rio Grande Silvery Minnow <sup>1</sup> Hybognathus amarus	EXPN	SE – NM, TX	Pools and backwaters of creeks and small to large rivers with slow to moderate flowing waters associated with the Rio Grande River. Typically occurs in shallow water with silt substrate. (NatureServe 2020)  This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Sharpnose Shiner <sup>1</sup> Notropis oxyrhynchus	FE	SE – TX	

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Habitat/Notes <sup>1</sup>
Smalleye Shiner <sup>1</sup> Notropis buccula	FE	SE – TX	Endemic to Texas. Small to medium river channels with shallow water and sand substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Topeka Shiner <sup>1</sup> Notropis topeka	FE	ST – KS	Open, permanent pools of small, clear headwaters and creeks (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
			Invertebrates
American Burying Beetle <sup>2</sup> Nicrophorus americanus	FE, EXPN	SE – KS	Occurs in a variety of habitats, such as grassland, shrubland, and hardwood forests. May occur in areas with mowed or grazed fields to dense shrub areas. Adults typically live aboveground, but may overwinter in soil and lay eggs in soil next to buried carcasses. (NatureServe 2020)
Diamond Tryonia <sup>1</sup> Pseudotryonia adamantina	FE	SE – TX	Endemic to Texas. Lives near small springs, seeps, and marshes, and flowing water. Especially near cattail and sedge-dominated wetlands. Typically lives on muddy substrates. (NatureServe 2020)  This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Diminutive Amphipod <sup>1</sup> Gammarus hyalleloides	FE	SE – TX	Endemic to Texas. Lives on rocky or gravel substrate in warm, mineralized, flowing spring water originating from caves (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Gonzales Tryonia <sup>1</sup> Tryonia circumstriata	FE	SE – TX	Endemic to Texas. Lives in springs, seeps, and marshes near sedges and cattails, especially on mud substrates (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Koster's Springsnail <sup>1</sup> Juturnia kosteri	FE	SE – NM	Endemic to New Mexico. Lives in springs with slow to moderate flowing water, typically on silt, sand, or gravel compacted substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Noel's Amphipod <sup>1</sup> Gammarus desperatus	FE	SE – NM	Endemic to New Mexico. Lives in warm, mineralized water (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Amphipod <sup>1</sup> Gammarus pecos	FE	SE – TX	Springs or brooks near the Pecos River (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	and incidental take Fernit for the Lesser France Chicken.
Species Name	Status	Status	Habitat/Notes <sup>1</sup>
Pecos Assiminea Snail <sup>1</sup>	FE	SE – NM,	Aquifer-fed spring systems in desert grasslands of the Pecos River basin. Typically found in
Assiminea pecos		TX	moist areas near flowing water, under vegetation such as grasses or sedges. (NatureServe 2020) This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Phantom Springsnail <sup>1</sup> Pyrgulopsis texana	FE	SE – TX	Endemic to Texas. Lives in mineralized spring water near caves, especially in shallow water. Lives near the sources of three springs and is found on hard substrates. (NatureServe 2020) This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Phantom Tryonia <sup>1</sup> Tryonia cheatumi	FE	SE – TX	
Roswell Springsnail <sup>1</sup> Pyrgulopsis roswellensis	FE	SE – NM	Endemic to New Mexico. Lives on pebbles and silt, and sometimes on mud or vegetation underwater. Typically in spring heads and runs with slow to moderate flowing water. (NatureServe 2020)  This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated
Texas Fatmucket <sup>1</sup> Lampsilis bracteata	Candidate	ST – TX	croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Texas Fawnsfoot <sup>1</sup> Truncilla macrodon	Candidate	ST – TX	This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC. Endemic to Texas. Lives in rivers and large streams with moderate flowing water in sand, gravel, and mud substrates (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Texas Hornshell <sup>1</sup> Popenaias popeii	FE	SE – NM, TX	In water at riverbanks, crevices and shelves near boulders, especially in sand and cobble substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Texas Pimpleback <sup>1</sup> Quadrula petrina	Candidate	ST – TX	Endemic to Texas. Lives in shallow slow to moderate flowing water, in mud, sand, gravel, and cobble substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Habitat/Notes <sup>1</sup>
			Flowering Plants
Bunched Cory Cactus	FT	ST - TX	Chihuahuan Desert succulent scrub on rocky slopes, ledges, and gravelly limestone flats
Coryphantha ramillosa			(NatureServe 2020).
Gypsum Wild-buckwheat	FT	SE - NM	Semi-arid open grassland dominated by grama species and creosote bush ( <i>Larrea tridentata</i> )
Eriogonum gypsophilum			communities (NatureServe 2020).
Holy Ghost Ipomopsis <sup>1</sup>	FE	SE - NM	Forest edge habitat and along roadsides within Santa Fe National Forest (NatureServe 2020).
Ipomopsis sancti-spiritus			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Kuenzler Hedgehog Cactus	FT	SE - NM	Grassland and herbaceous habitat on the fringes of pinyon-juniper savannah
Echinocereus fendleri var. kuenzleri			(NatureServe 2020).
Lee Pincushion Cactus <sup>1</sup>	FT	SE - NM	Restricted to Tansil Limestone Formation on north-facing ledges, slopes, and ridgetops; known
Coryphantha sneedii var. leei			populations within Carlsbad Caverns National Park (NatureServe 2020). This species does not
			occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore
			is unlikely to be impacted by the issuance of an ITP for LEPC.
Lloyd's Mariposa Cactus	FT	ST - TX	
Echinomastus mariposensis			slopes (NatureServe 2020).
Pecos Sunflower <sup>1</sup>	FT		Desert wetlands associated with springs; requires permanent wetlands for survival. Most known
Helianthus paradoxus		TX	populations are located within protected areas in New Mexico and Texas (NatureServe 2020).
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated
			croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Sneed Pincushion Cactus	FE		Desert and desert grassland habitats with limestone ledges and slopes dominated by creosote
Coryphantha sneedii var. sneedii		TX	bush, yucca species, and grama species (NatureServe 2020).
Texas Poppy-mallow	FE	SE-TX	Grasslands, shin oak shrublands, and mesquite woodlands with deep, loose sandy soil from
Callirhoe scabriuscula			alluvial deposits of the Colorado River (NatureServe 2020).
Texas Snowbells <sup>1</sup>	FE	SE-TX	Limestone cliffs, bluffs, and ledges within riparian habitat and surrounded by sycamore-little
Styrax texanus			walnut, oak, or oak-juniper woodlands (NatureServe 2020). This species does not occur in
			similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is
T. Level 1. Fields of Contra	ET	OF TW	unlikely to be impacted by the issuance of an ITP for LEPC.
Tobusch Fishhook Cactus	FT	SE - TX	Riparian areas and adjacent shortgrass grasslands and semi-desert shrublands interspersed with
Sclerocactus brevihamatus ssp.			oak-juniper woodlands (NatureServe 2020).
Tobuschii Ute Ladies'-tresses <sup>1</sup>	ET	NII	Wet made days ninenian comidens nonemial streams and fleedulains with
	FT	NL	Wet meadows, riparian corridors, perennial streams, and floodplains with regular spring
Spiranthes diluvialis			flooding or frequent large-scale floods (NatureServe 2020). This species does not occur in
			similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is
			unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Habitat/Notes <sup>1</sup>
Western Prairie Fringed Orchid <sup>1</sup>	FT	NL	Moist to wet calcareous tallgrass prairies and sedge meadows with perennial flooding
Platanthera praeclara			(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub
			habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an
			ITP for LEPC.
Wright's Marsh Thistle <sup>1</sup>	Candidate	SE - NM	Marshy wetlands near springs and requires saturated soils and surface/subsurface water flows
Cirsium wrightii			(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub
C			habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an
			ITP for LEPC.

Table B-1. Federally listed Species with the Potential to Occur within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Comm	Communication Tower Habitat Conservation Fian and incidental Take Fernine for the Eessel France Cineren.						
	Federal	State	•				
Species Name	Status	Status	Habitat/Notes <sup>1</sup>				

FE = federally endangered, FT = federally threatened, SE = state endangered, ST = state threatened, Candidate = candidate for federal listing, EXPN = population is experimental, non-essential in survival of the overall species

LEPC = Lesser Prairie-Chicken, ITP = Incidental Take Permit

- Federally listed species with the potential to occur within the Plan Area but not expected to occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands are unlikely to be impacted by the issuance of an ITP for LEPC and have been dismissed from detailed analysis.
- <sup>2</sup> Identified through our state-level threatened and endangered species analysis as potentially occurring within the Plan Area but not identified through the Information for Planning and Consultation Tool (IPaC; Service 2020).

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Table B-2. Federally Designated Critical Habitat that Occurs within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Critical Habitat Notes
			Birds
Whooping Crane	FE, EXPN	SE –	Three critical habitat units for the whooping crane occur within the Plan Area.
Grus americana		CO, KS, TX	<ul> <li>Unit 4: Cheyenne Bottoms State Waterfowl Management Area (Kansas)</li> <li>Unit 5: Quivira National Wildlife Refuge (Kansas)</li> <li>Unit 8: Salt Plains National Wildlife Refuge (Oklahoma)</li> </ul>
			All three critical habitat units are managed by either a state or federal agency, and are thereby precluded from the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.
			Fish
Arkansas River Shiner Notropis girardi	FT	SE – KS, NM	Two river reaches designated as critical habitat for the Arkansas River Shiner partially occur within the Plan Area.
7 0		ST - TX	<ul> <li>Unit 1b: Canadian River from south of Fay, Oklahoma to the edge of the Plan Area east of Hinton, Oklahoma.</li> <li>Unit 3: Cimarron River from southwest of Kismet, Kansas to the edge of the Plan Area east of Dover, Oklahoma.</li> </ul>
Leon Springs Pupfish  Cyprinodon bovinus	FE	SE – TX	Diamond Y Springs and its outflow, Leon Creek (Diamond Draw), from the origin to one mile past Texas State Highway 18 crossing. Diamond Y Springs is located entirely on private lands managed by The Nature Conservancy, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.
Pecos Bluntnose Shiner Notropis simus pecosensis	FT	SE – NM	Two river reaches designated as critical habitat for the Pecos Bluntnose Shiner partially occur within the western edge of the Plan Area in New Mexico.
			<ul> <li>Complex 1: Pecos River from north boundary of 1N;26E;NE1/4 Sec 2 downstream to south boundary of 5S;25E;SW1/4 Sec 35.</li> <li>Complex 2: Pecos River from west boundary of 14S;27E;NW1/4 Sec 7 downstream to 17S;27E;NW1/4 Sec 18 (US Hwy 82 bridge).</li> </ul>
			Invertebrates
Diamond Tryonia Pseudotryonia adamantina	FE	SE – TX	The only critical habitat unit, Diamond Y Springs, falls within the southernmost portion of the Plan Area, north of Fort Stockton, Texas. Diamond Y Springs is located entirely on private lands managed by The Nature Conservancy, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.

Table B-2. Federally Designated Critical Habitat that Occurs within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Critical Habitat Notes	
Gonzales Tryonia  Tryonia circumstriata	FE	SE – TX	The only critical habitat unit, Diamond Y Springs, falls within the southernmost portion of the Plan Area, north of Fort Stockton, Texas. Diamond Y Springs is located entirely on private lands managed by The Nature Conservancy, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.	
Koster's Springsnail  Juturnia kosteri	FE	SE – NM	Several waterbodies designated as critical habitat for Koster's Springsnail occur within the western portion of the Plan Area, east of Chaves, New Mexico, totaling 61 acres.	
			<ul> <li>Unit 1: Sago/Bitter Creek Complex</li> <li>Unit 2a: Springsnail/Amphipod Impoundment Complex</li> <li>Unit 2a/b: Springsnail/Amphipod/Assiminea Impoundment Complex</li> </ul>	
Noel's Amphipod  Gammarus desperatus	FE	SE – NM	Several waterbodies designated as critical habitat for Noel's Amphipod occur within the western portion of the Plan Area, east of Chaves, New Mexico, totaling 64 acres.	
<i>F.</i>			<ul> <li>Unit 1: Sago/Bitter Creek Complex. This unit is located entirely on lands owned and managed by the Service, within the Middle Tract of Bitter Lake National Wildlife Refuge, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> <li>Unit 2a: Springsnail/Amphipod Impoundment Complex</li> <li>Unit 2a/b: Springsnail/Amphipod/Assiminea Impoundment Complex</li> <li>Unit 3: Rio Hondo Complex</li> </ul>	
Pecos Amphipod Gammarus pecos	FE	SE – TX	The only critical habitat unit, Diamond Y Springs, falls within the southernmost portion of the Plan Area, north of Fort Stockton, Texas. Diamond Y Springs is located entirely on private lands managed by The Nature Conservancy, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.	

Table B-2. Federally Designated Critical Habitat that Occurs within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Critical Habitat Notes
Pecos Assiminea Snail Assiminea pecos	FE	SE – NM, TX	Several waterbodies designated as critical habitat for Pecos Assiminea Snail occur within the western portion of the Plan Area, east of Chaves, New Mexico and north of Fort Stockton, Texas.
			<ul> <li>Unit 1: Sago/Bitter Creek Complex. This unit is located entirely on lands owned and managed by the Service, within the Middle Tract of Bitter Lake National Wildlife Refuge, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> <li>Unit 2a/b: Springsnail/Amphipod/Assiminea Impoundment Complex</li> <li>Unit 2b: Assiminea Impoundment Complex</li> <li>Unit 4: Diamond Y Springs. This unit is located entirely on private lands managed by The Nature Conservancy, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> </ul>
Roswell Springsnail Pyrgulopsis roswellensis	FE	SE-NM	Several waterbodies designated as critical habitat for the Roswell Springsnail occur within the western portion of the Plan Area, east of Chaves, New Mexico, totaling 61 acres.
			<ul> <li>Unit 1: Sago/Bitter Creek Complex. This unit is located entirely on lands owned and managed by the Service, within the Middle Tract of Bitter Lake National Wildlife Refuge, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> <li>Unit 2a: Springsnail/Amphipod Impoundment Complex</li> </ul>
			Unit 2a/b: Springsnail/Amphipod/Assiminea Impoundment Complex

Table B-2. Federally Designated Critical Habitat that Occurs within the Plan Area for the Renewable (Wind and Solar) Energy, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Critical Habitat Notes
			Flowering Plants
Pecos Sunflower	FT	SE – NM,	Several areas designated as critical habitat for the Pecos Sunflower occur within the Plan Area.
Helianthus paradoxus		TX	<ul> <li>Bitter Lake National Wildlife Refuge (New Mexico). This area is owned and managed by the Service and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> </ul>
			<ul> <li>Bitter Lake National Wildlife Refuge Farm (New Mexico). This area is owned and managed by the Service and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> </ul>
			<ul> <li>Lea Lake as Bottomless Lakes State Park (New Mexico). This area is owned by the State of New Mexico and managed by the New Mexico Parks and Recreation Division. This area is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> </ul>
			City of Roswell Land – wetland complex (New Mexico)
			<ul> <li>Oasis Dairy – wetland complex (New Mexico)</li> </ul>
			<ul> <li>Dexter Cienaga – wetland complex (New Mexico)</li> </ul>
			<ul> <li>Diamond Y Spring – wetland complex (Texas). This unit is located entirely on private lands managed by The Nature Conservancy, and is thereby precluded by the Covered Activities under the HCP, and would not be impacted by the issuance of an ITP for LEPC.</li> </ul>

FE = federally endangered, FT = federally threatened, SE = state endangered, ST = state threatened, Candidate = candidate for federal listing, EXPN = population is experimental, non-essential in survival of the overall species

LEPC = Lesser Prairie-Chicken, ITP = Incidental Take Permit

#### Sources:

- U.S. Fish and Wildlife Service. 2020a. Information, Planning and Consultation System (IPaC). USFWS Environmental Conservation Online System (ECOS). Accessed May 2020. Available online: http://ecos.fws.gov/ipac/
- U.S. Fish and Wildlife Service. 2020b. USFWS Threatened and Endangered Species Active Critical Habitat Report. USFWS Environmental Conservation Online System (ECOS). Accessed June 2020. Available online: <a href="https://ecos.fws.gov/ecp/report/table/critical-habitat.html">https://ecos.fws.gov/ecp/report/table/critical-habitat.html</a>

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
			Mammals
Black Bear <sup>1</sup> Ursus americanus	NL	ST – TX	Forests and forested wetlands, especially mixed deciduous-coniferous forest with a dense understory. When inactive, lives in dens underground, or on ground level under fallen trees or other cover. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Black-footed Ferret <sup>2</sup> Mustela nigripes	FE	SE – CO, KS	Limited to open habitat such as semi-arid grasslands, steppe, and shrub steppe. Black-footed ferrets are limited by prairie dog occurrence, as they depend on prairie dogs for food and prairie dog burrows for shelter. (USFWS 2013)
Eastern Spotted Skunk Spilogale putorius	NL	ST – KS	Has a large range across central and eastern North America. Lives in riparian, woodland, grassland/herbaceous, and forested areas, especially in covered areas, but also in brushy/open areas. May live in a burrow, under brush, in a rock crevice, hollow tree, or in an otherwise protected area. (NatureServe 2020)
Gray Bat <sup>1,2</sup> Myotis grisescens	FE	SE – KS	Caves in the eastern and central U.S. Shelters and feeds along stream and lake banks. Winter caves are deep with domed halls, and summer caves have domed ceiling in order to trap warm air. Maternity caves tend to have streams in them, and are separated from male bats' summer caves. Infrequently, roosts may be non-caves, and have been recorded in storm sewers, mines, or buildings. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Gray Wolf <sup>2,3</sup>	FE		Mixed or conifer forests, hardwood and conifer woodlands, desert, grassland/herbaceous areas,
Canis lupus		TX	and alpine areas with no specific habitat preferences (NatureServe 2020)
Least Shrew Cryptotis parva	NL	ST – NM	Mixed, hardwood woodlands, shrubland/chaparral areas, and grassland/herbaceous areas. Lives in dense herbaceous vegetation, brushy areas, forest edges, and salt and freshwater marshes. Nests underground, under logs, stumps, or rocks. (NatureServe 2020)
New Mexico Meadow Jumping Mouse <sup>2</sup> Zapus hudsonius luteus	FE	SE – NM	Riparian communities and adjacent uplands in grassland and shrub-scrub habitats with tall, emergent herbaceous forbs and sedges (USFWS 2014b).

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Oscura Mountains Colorado Chipmunk <sup>1</sup> Neotamias quadrivittatus oscuraensis	NL	ST – NM	Northwest-facing limestone cliff edges in pinyon-juniper-oak woodlands (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pacific Marten <sup>1</sup> Martes caurina	NL	ST – NM	Old growth deciduous, mixed, or coniferous upland and lowland forest (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Palo Duro Mouse <sup>1</sup> Peromyscus truei comanche	NL	ST – TX	Endemic to Texas. Lives in conifer woodlands including pinyon-juniper woodlands, chaparral and desert scrub areas, redwood forests, riparian woodlands, and along rocky areas such as limestone cliffs. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Penasco Least Chipmunk <sup>2</sup> Tamias minimus atristriatus	Candidate	SE – NM	Subalpine Thurber's fescue meadow with deciduous shrubs or upper montane coniferous forest (Frey and McKibben 2018).
Spotted Bat  Euderma maculatum	NL	ST – NM, TX	Conifer woodland, desert, shrubland/chaparral, grassland/herbaceous, cliff, bare rock/talus/scree areas. Specifically, they live in desert to montane coniferous stands, and forage in open habitat such as meadows and wetlands. Roosts occur in cracks and crevices in cliffs. Not much is known about winter habitats. (NatureServe 2020)
Texas Kangaroo Rat  Dipodomys elator	NL	ST – TX	Endemic to Oklahoma and Texas. Lives in sparsely vegetated areas, including areas that have been disturbed through grazing, and along fencerows near cultivated areas and roads. In Texas, they live in areas with short, sparse grasses that have overhead woody cover. Burrows are in bare ground areas, and areas with short vegetation. Some individuals may use more than one burrow, and young are born in underground nest chambers. (NatureServe 2020)
White-nosed Coati Nasua narica	NL	ST – TX	Cropland/hedgerow, hardwood, mixed, and conifer woodlands, mixed, hardwood, and conifer forests, and shrubland/chaparral areas. The white-nosed coati lives in oak-sycamore-walnut, oak-pine, and shrub-grass canyons, near water. Dens are in crevices under tree roots, in caves, mines, or hollow trees. (NatureServe 2020)

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Aplomado Falcon	NL	SE – NM	Grassy plains and valleys including savannas, desert grasslands and old fields (NatureServe
Falco femoralis			2020).
Baird's Sparrow	NL	ST – NM	Nests in mixed-grass prairie, tallgrass prairie, wet meadows, and some disturbed habitat. In
Ammodramus bairdii			prairies, the Baird's sparrow is commonly associated with blue grama, western wheatgrass, little bluestem, prairie junegrass, needle and thread, and needleleaf sedge. Tends to prefer dense, medium-tall vegetation. (NatureServe 2020)
Bald Eagle	NL		Nest in forested areas near water, and avoid heavily developed areas. May feed in areas near
Haliaeetus leucocephalus		TX	humans, such as fish processing plants, dumps, and dams where fish are plenty. Perch in tall, mature, coniferous or deciduous trees. In winter, bald eagles may be seen in dry, open uplands near water for fishing. (All About Birds 2020)
Bell's Vireo	NL	ST – NM	
Vireo bellii arizonae			including dense shrub or scrub areas including brushy fields, riverine scrub, coastal chaparral scrub oak, mottes of shrubs and trees in prairies, saltcedar stands, and mesquite bosques. Tend to live in low vegetation. (All About Birds 2020)
Black-capped Vireo	NL	SE – TX	
Vireo atricapilla			vegetation is common for nesting areas, usually in poor, sandy, or rocky soils, in ravines or canyons. Sometimes lives in areas with new vegetation growth post-fire (or other disturbances). Typically in oak-juniper habitats, the black-capped vireo nests in areas with woody vegetation broken up by bare ground, rocks, and herbaceous vegetation. (NatureServe 2020)
Boreal Owl <sup>1</sup>	NL	ST – NM	Dense coniferous or mixed forest near open grasslands (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Aegolius funereus			
Broad-billed Hummingbird	NL	ST – NM	Arid scrub, semi-desert, or other open arid habitats with scattered small trees and shrubs
Cynanthus latirostris			(NatureServe 2020).
Brown Pelican <sup>1</sup>	NL	SE – NM	Coastal waters, shallow estuarine waters, sand pits, coastal islands, and offshore sandbars
Pelecanus occidentalis			(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Common Black Hawk <sup>1</sup> Buteogallus anthracinus	NL	ST – NM, TX	Woodlands near water for hunting, especially found in cottonwood stands (eBird 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Common Ground Dove  Columbina passerina	NL	SE – NM	Open or shrubby areas that have tall grasses or tree stands, especially in riparian areas, open savannas, and towns (eBird 2020).
Golden-cheeked Warbler <sup>1,2</sup> Dendroica chrysoparia	FE	SE – TX	Mature, closed canopy Ashe juniper woodlands (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Gray Hawk <sup>1</sup> Buteo plagiatus	NL	ST – TX	Shrubby riparian woodland, gallery forest, tropical deciduous forest, and tropical lowland evergreen forest edge; usually occurs alone (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Gray Vireo Vireo vicinior	NL	ST – NM	Desert, hardwood, conifer, and mixed woodland, and shrubland/chaparral areas, specifically in semi-arid, shrubby areas. Habitat when breeding is similar to during migration and winter. (Nature Serve 2020)
Least Tern <sup>1,2</sup> Sterna antillarum	FE	SE – CO, KS, NM, TX	Barren to sparsely vegetated riverine sandbars, sand and gravel pits, lake and reservoir shorelines (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Lucifer Hummingbird	NL	ST – NM	Open, arid landscapes including shrub/scrub and woodland edges (NatureServe 2020).
Calothorax lucifer			
Mexican Spotted Owl <sup>1,2</sup> Strix occidentalis lucida	FT	ST – TX	Spotted owls are residents of old-growth or mature forests that possess complex structural components (uneven aged stands, high canopy closure, multi-storied levels, high tree density; NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Neotropic Cormorant <sup>1</sup> Phalacrocorax brasilianus	NL	ST – NM	Rivers, lakes, marshes, and coastal areas (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Northern Aplomado Falcon <sup>2</sup> Falco femoralis septentrionalis	FE, EXPN	SE – TX	Open terrain with scattered trees or shrubs such as yucca-covered sand ridges in coastal prairies, riparian areas adjacent to grasslands, and in desert grasslands with scattered mesquite and yucca (USFWS 1990).
Peregrine Falcon Falco peregrinus anatum	NL	ST – NM, TX	Tundra, moorlands, steppe, and seacoasts, where there are cliffs, mountains, open forested areas, and areas where humans congregate. Occurs near farmlands, marshes, lakeshores, river mouths, tidal flats, dunes, beaches, broad river valleys, cities, and airports. Nests are typically on rocky cliffs with overhanging shelters. (NatureServe 2020)
Piping Plover <sup>1,2</sup> Charadrius melodus	FT	ST – KS, NM, TX	Shorelines around small alkaline lakes, river islands and adjacent sand pits, reservoir beaches, beaches surrounding large lakes, and pond shorelines (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Reddish Egret <sup>1</sup> Egretta rufescens	NL	ST – TX	Found near coastlines on shallow saltmarshes and mudflats (eBird 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Snowy Plover <sup>1</sup> Charadrius alexandrinus	NL	ST – KS	Along the coast, on sandy beaches, dry mudflats, and at salt ponds. Sometimes inland, but often near water. (eBird 2020)  This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Southwestern Willow Flycatcher <sup>2</sup> Empidonax traillii extermis	FE	SE – CO, NM, TX	Dense, forested riparian habitats are required for nesting; however, migration and foraging habitat includes old field, shrubland/chaparral, and mixed hardwood forest (NatureServe 2020).
Thick-billed Kingbird  Tyrannus crassirostris	NL	SE – NM	Arid scrub/shrub, savannah, riparian woodland, and open habitats with scattered trees (NatureServe 2020).

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Tropical Parula <sup>1</sup>	NL	ST – TX	In Texas, lives in deciduous riparian forests dominated by cedar elm, sugar hackberry, Texas
Parula pitiayumi			ebony, and Mexican ash, usually near lagoons or dry river beds. The tropical parula is especially found at the tops of trees. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Varied Bunting	NL	ST – NM	Open and arid thorn brush, thickets, and scrub habitats (NatureServe 2020).
Passerina versicolor			
White-eared Hummingbird	NL	ST – NM	Open scrub/shrub habitat, pine woods, pine-oak forests, forest edge, and fir forest (NatureServe
Hylocharis leucotis			2020).
White-faced Ibis <sup>1</sup>	NL	ST – TX	Freshwater including marshes, swamps, ponds, and rivers; nests are in marshes, low trees, or on
Plegadis chihi			the ground in vegetation (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
White-tailed Ptarmigan <sup>1</sup>	NL	SE – NM	Alpine tundra with rocky areas and sparse vegetation (NatureServe 2020). This species does
Lagopus leucura			not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Whooping Crane <sup>2</sup>	FE,	SE – CO,	, , , , , , , , , , , , , , , , , , , ,
Grus americana	EXPN	KS, NM, TX	rivers, and agricultural fields (NatureServe 2020).
Zone-tailed Hawk	NL	ST – TX	Hunts in desert scrub and grasslands and uses riparian areas with cottonwood and willow trees
Buteo albonotatus			for nesting and hunting. May live in arid foothills and rocky canyons and cliffs, and forage up to 7,600 feet in pine forests. (All About Birds 2020)
			Amphibians
Green Toad	NL	ST – KS	May live in a variety of aquatic and terrestrial habitats. Terrestrial habitat may include arid and
Anaxyrus debilis			semiarid plains, valleys, and foothills in grassland and desert shrublands, and may burrow in soil and stay under rocks when inactive. Eggs and larvae are in shallow water of temporary ponds, rain pools, and pools along intermittent streams. (NatureServe 2020)

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Sacramento Mountain Salamander <sup>1</sup> Aneides hardii	NL	ST – NM	Douglas-fir, Engelmann spruce, and white fir forests on north- and east-facing slopes (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Strecker's Chorus Frog  Pseudacris streckeri	NL	ST – KS	Mainly lives in terrestrial habitats including moist woods, sand prairies, ravines, along streams and swamps, near ponds, and cultivated areas. When inactive, burrows underground. Eggs and larvae grow in flooded fields, ditches, sloughs, small ponds, and other temporary waterbodies. (NatureServe 2020)
Western Narrowmouth Toad  Gastrophryne olivacea	NL	SE – NM	Arid and semi-arid lowlands including mesquite and shrublands, including grasslands, rocky wooded hills, marsh edges, near springs, rain pools, river floodplains, and cultivated fields. When inactive, hides in rotten logs, stumps, or borrows. Eggs and larvae develop in temporary pools. (NatureServe 2020)
			Reptiles
Arid Land Ribbonsnake <sup>1</sup> Thamnophis proximus	NL	ST – NM	Riparian habitats, lakes, rivers, wetlands, and streams (New Mexico Natural Program 2017). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Checkered Garter Snake Thamnophis marcianus	NL	ST – KS	Lives in a variety of aquatic or terrestrial lowland habitats. In northern Texas, occurs near ponds, springs, streams, rivers, marshes, swamps, flooded areas, and irrigation ditches. In southern Texas, occurs in grasslands, deserts, thornbrush savanna, backyards, and gardens. In the southern range, habitat included tropical wet, moist, and dry forest and pine-palmetto savanna. (NatureServe 2020)
Dunes Sagebrush Lizard <sup>1</sup> Sceloporus arenicolus	NL	SE – NM	Occurs in New Mexico and Texas, near active and semi-stabilized sand dunes, lives in burrows or under leaf debris (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Gray-banded Kingsnake  Lampropeltis alterna	NL	SE – NM	Lives in New Mexico and Texas, in riparian, bare rock/talus/scree, desert, and shrubland/chaparral habitats. Habitat is usually dry and rocky, with typical Chihuahuan Desert plants including acacia, desert willow, creosotebush, mesquite, ocotillo, and opuntia. During the day, the snake is in crevices or under cover. (NatureServe 2020)

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Mottled Rock Rattlesnake  Crotalus lepidus lepidus	NL	ST – NM	In New Mexico, lives in arid and semi-arid rocky mountainous areas, especially those including pine-oak, oak-juniper, pinyon pine, ponderosa pine, and agave. Also lives in mesquite grasslands and rocky desert flats and canyons. (IUCN 2020a)
New Mexico Threadsnake Rena dissecta	NL	ST – KS	Terrestrial habitats including forest/woodland, mixed, hardwood, and conifer woodland, desert, and grassland/herbaceous areas. Specifically, habitat includes prairies, prairie canyons, rocky and sandy deserts, and pinyon-juniper and juniper-oak woodland. The New Mexico threadsnake lives in damp, loose soil, and may be found under rocks, logs, and debris. They lay eggs in underground chambers, in hollows of decaying trees, or in rocky fissures. (NatureServe 2020)
Plain-bellied Water Snake <sup>1</sup> Nerodia erythrogaster	NL	SE – NM	Aquatic and wetland habitats with permanent or semi-permanent water (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Reticulate Collared Lizard  Crotaphytus reticulatus	NL	ST – TX	Lives in Texas, in thorn-scrub vegetation on well-drained shallow gravel, caliche, or sandy soils. Also occurs on scattered flat rocks among scattered clumps of prickly-pear and mesquite. Basking may occur on fence posts or mesquite tree branches, and hides under shrubs. The reticulate collared lizard lays eggs under rocks or underground. (NatureServe 2020)
Texas Horned Lizard  Phrynosoma cornutum	NL	ST – TX	Lives in a variety of open areas in arid and semiarid regions with sparse vegetation, such as deserts, prairies, playa edges, bajadas, dunes and foothills, in areas that contain vegetation such as grass, cactus, scattered brush, and shrubby trees. Soil can be sandy to rocky. When inactive, may burrow underground, in rodent burrows, or stay under rocks. The Texas horned lizard lays eggs in soil or under rocks. (NatureServe 2020)
Texas Indigo Snake  Drymarchon melanurus erebennus	NL	ST – TX	Lives in southern Texas in riparian areas in mesquite savanna and thorn brush woodland, along canal banks, or in lower branches of trees overhanging ponds and streams (Herps of Texas 2020).
Texas Tortoise Gopherus berlandieri	NL	ST – TX	Lives in Texas in savanna, grassland/herbaceous, shrubland/chaparral, and hardwood habitats, specifically in open scrub woods, arid brush, grass-cactus areas, and areas with sandy well-drained soil. When inactive, lives in shallow depressions at the base of bushes or cactuses, but may also create an underground burrow or hide under objects. The Texas tortoise lays eggs in nests dugs in soil near or under bushes, and may use the same location for multiple years. (NatureServe 2020)

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Trans-Pecos Black-headed Snake  Tantilla cucullata	NL	ST – TX	Endemic to Texas. Lives in grassland/herbaceous, bare rock/talus/scree, desert, and mixed woodland habitat, specifically steep-sides rocky canyons with pinyon pine, oak, and juniper, hilly grasslands with juniper and cholla, streamside woodland areas vegetated by creosote-bush, acacia, yucca, and grasses, and low hills of arid grasslands vegetated by creosote-bush, yucca, ocotillo, and agave. The trans-pecos black-headed snake usually lives under cover, underground, or in crevices, and may move on the ground surface during summer in moist weather. (NatureServe 2020)
Western River (Rio Grande) Cooter <sup>1</sup> Pseudemys gorzugi	NL	ST – NM	Lives in New Mexico and Texas in rivers, permanent tributary streams, large and deep stream pools with clear water and sandy or rocky bottoms. The water may or may not contain aquatic vegetation. The western river cooter basks on logs, in overhanging vegetation, or muddy banks, near the water. Eggs are buried in soil near the water. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
			Fish
Arkansas Darter <sup>1</sup> Etheostoma cragini	NL	ST – CO	Spring-fed headwaters and cool, shallow, slow-moving creeks, especially those with herbaceous aquatic vegetation. The Arkansas darter lays eggs in gravel bottoms. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Arkansas River Shiner <sup>1,2</sup> Notropis girardi	FT	SE – KS, NM ST - TX	Wide, shallow, unshaded creeks and small to large rivers, especially those with silt and sand substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the
		51 - 1X	issuance of an ITP for LEPC.
Bigscale Logperch <sup>1</sup> Percina macrolepida	NL	ST - NM	Small to medium rivers with moderate to fast-flowing waters (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Blue Sucker <sup>1</sup> Cycleptus elongatus	NL	SE – NM ST - TX	Large rivers and parts of major tributaries, channels and flowing pools with moderate water flow. Especially occurs in water with cobble and bedrock substrate. (NatureServe 2020)

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Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Brassy Minnow <sup>1</sup> Hybognathus hankinsoni	NL	ST – CO	Small, clear creeks and small rivers with sand, gravel, or mud substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Chub Shiner <sup>1</sup> Notropis potteri	NL	ST – TX	Small to large runs and rivers with sand, gravel, or silt substrate. The chub shiner is a bottom dweller. (NatureServe 2020)
Tron opis poneri			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Comanche Springs Pupfish <sup>1,2</sup> Cyprinodon elegans	FE	SE – TX	Freshwater springs, marshes, and canals with mud substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Common Shiner <sup>1</sup> Luxilus cornutus	NL	ST – CO	Creeks, small to medium rivers, pools, lakes, and reservoirs with moderate to fast-flowing water and gravel to rubble substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Conchos Pupfish <sup>1</sup> Cyprinodon eximius	NL	ST – TX	Sloughs, backwaters, marshes, margins of large streams, and creek mouths tributary to large rivers (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrubscrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Devils River Minnow <sup>1,2</sup> Dionda diaboli	FT	ST - TX	Endemic to Texas. Fast-flowing, clear, spring-fed water with gravel substrate. (NatureServe 2020)
Dionaa atavott			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Flathead Chub <sup>1</sup> Platygobio gracilis	NL	ST – KS	Main channels of small to large rivers, shallow to deep water with a moderate to fast current and mud, rock, or sand substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Gray Redhorse <sup>1</sup> Moxostoma congestum	NL	SE – NM	Warm and clear small to medium rivers with slow-moving water or lakes and rock, gravel, sand, or silt substrate. Typically avoids areas with dense vegetation. (NatureServe 2020)
Motostoma congestam			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Greenback Cutthroat Trout <sup>1,2</sup>	FT	ST - CO	6
Oncorhynchus clarki stomias			cover (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Greenthroat Darter <sup>1</sup> Etheostoma lepidum	NL	ST – NM	Gravel and rubble riffles of headwaters, creeks, and small rivers, and swift-flowing springs. Especially in waters with vegetation. (NatureServe 2020)
zacessessa september			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Headwater Catfish <sup>1</sup> Ictalurus lupus	NL	ST – TX	Riffles, runs, and pools of creeks, small rivers, and streams, with clear, temperate waters (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Leon Springs Pupfish <sup>1,2</sup> Cyprinodon bovinus	FE	SE – TX	Endemic to Texas. Shallow saline springs, pools, and outflow springs. Common in outflows from Diamond Y Spring. (NatureServe 2020)
Cyprinouon cornius			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Mexican Blindcat (catfish) <sup>1,2</sup>	FE	SE-TX	
Prietella phreatophila			species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Mexican Tetra <sup>1</sup>	NL	ST - NM	Streams and rivers, especially in shallow water with overhanging bank vegetation as cover and
Astyanax mexicanus			rock or sand substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Northern Redbelly Dace <sup>1</sup>	NL	SE – CO	Boggy lakes, ponds, and pools of headwaters and creeks, especially with aquatic vegetation (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Phoxinus eos			habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pallid Sturgeon <sup>1,2</sup> Scaphirhynchus albus	FE	SE – KS	Turbid riverine waters, strong currents with gravel or sand substrate. Sometimes occurs in reservoirs. (NatureServe 2020)
scapnirnynchus aious			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Bluntnose Shiner <sup>1,2</sup>	FT	SE-NM	Main river channels with large flows and sand, gravel, or silt substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated
Notropis simus pecosensis			croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Gambusia <sup>1,2</sup>	FE		Clear spring waters high in calcium carbonate, waters with fairly constant temperature and
Gambusia nobilis		TX	vegetation (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Pupfish <sup>1</sup>	NL		Springs, gypsum sinkholes, and desert streams with gravel substrate and highly saline habitats
Cyprinodon pecosensis		TX	(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Peppered Chub <sup>1</sup>	NL	SE-KS	Large, permanently flowing streams with clean, find sand substrates (NatureServe 2020). This
Macrhybopsis tetranema		ST - NM, $TX$	species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Plains Minnow <sup>1</sup>	NL	SE-CO	Shallow runs, pools of creeks, and small to medium sized rivers with slow water and sand or
Hybognathus placitus		ST - KS	silt substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Prairie Chub <sup>1</sup>	NL	ST-TX	Creeks and small to large rivers with sand and gravel substrate (NatureServe 2020). This
Macrhybopsis australis			species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Proserpine Shiner <sup>1</sup>	NL	ST – TX	Creek pools, streams, and small rivers with rock, sand, or gravel substrate and aquatic vegetation (NatureServe 2020). This species does not occur in similar habitat as the LEPC,

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Cyprinella proserpina			shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Red River Pupfish <sup>1</sup>	NL	ST-TX	Pools and runs of headwaters, creeks, and small to medium rivers with shallow water and sand
Cyprinodon rubrofluviatilis			substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Rio Grande Darter <sup>1</sup>	NL	ST - TX	Pools of creeks, small rivers, and rocky riffles, common in the Rio Grande downstream for the
Etheostoma grahami			Amistad Reservoir with cobble substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Rio Grande Shiner <sup>1</sup>	NL	ST – TX	
Notropis jemezanus			(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Rio Grande Silvery Minnow <sup>1,2</sup>	EXPN	SE – NM, TX	Pools and backwaters of creeks and small to large rivers with slow to moderate flowing waters
Hybognathus amarus			associated with the Rio Grande River. Typically occurs in shallow water with silt substrate. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Roundnose Minnow <sup>1</sup>	NL	ST - TX	
Dionda episcopa			algae (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Sharpnose Shiner <sup>1,2</sup>	FE	SE-TX	Endemic to Texas. Medium to large rivers or pools with sand, gravel, or mud substrate and
Notropis oxyrhynchus			shallow water. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Shovelnose Sturgeon <sup>1</sup>	NL	ST – TX	Large river channels with strong current and sand, gravel, or mud substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Scaphirhynchus platorynchus			cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Silver Chub <sup>1</sup> Macrhybopsis storeriana	NL	SE - KS	Pools and backwaters of small to large rivers and lakes and sand, silt, or gravel substrate. Especially in shallow waters. (NatureServe 2020)
macriyoopsis storeriana			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Smalleye Shiner <sup>1,2</sup> Notropis buccula	FE	SE - TX	Endemic to Texas. Small to medium river channels with shallow water and sand substrate. (NatureServe 2020)
ivon opis ouccuiu			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Southern Redbelly Dace <sup>1</sup>	NL		Headwaters and creeks with clear water and gravel, rubble, or sand substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Phoxinus erythrogaster		NM	
Speckled Chub <sup>1</sup>	NL	ST - TX	Small to large river runs with sand to gravel substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Macrhybopsis aestivalis			
Spotfin Gambusia <sup>1</sup>	NL	ST-TX	Densely vegetated margins of quiet creek pools associated with areas of swift flowing water
Gambusia Krumholzi			NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub nabitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an TP for LEPC.
Suckermouth Minnow <sup>1</sup>	NL	SE – CO	Runs and riffles of creeks and small to large rivers with sand, gravel, or boulder substrate
Phenacobius mirabilis		ST – NM	(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Tamaulipas Shiner <sup>1</sup>	NL	ST - TX	River or creek channels with rubble, gravel, sand, and silt substrate and little to no vegetation
Notropis braytoni			(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

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Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>	
Topeka Shiner <sup>1,2</sup> Notropis topeka	FE	ST – KS	Open, permanent pools of small, clear headwaters and creeks (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
White Sands Pupfish <sup>1</sup> Cyprinodon tularosa	NL	ST - NM	Endemic to New Mexico. Streams, marshes, and springheads with clear and shallow waters with various substrate such as gravel, sand, silt, or mud. (NatureServe 2020)	
Cyprinodon tatarosa			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
			Invertebrates	
American Burying Beetle <sup>2,3</sup> Nicrophorus americanus	FE, EXPN	SE – KS	Occurs in a variety of habitats, such as grassland, shrubland, and hardwood forests. May occur in areas with mowed or grazed fields to dense shrub areas. Adults typically live aboveground, but may overwinter in soil and lay eggs in soil next to buried carcasses. (NatureServe 2020)	
Carolinae Tryonia <sup>1</sup> Tryonia oasiensis	NL	ST – TX	Endemic to silt-substrate ponds in the Pecos River Basin area and parts of the Chihuahuan Desert (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Caroline's Springs Pyrg <sup>1</sup> Pyrgulopsis ignota	NL	ST – TX	Endemic to Texas. Lives in lakes, ponds, and streams, and especially found on cobbles in ponds. (NatureServe 2020)	
- y. Saropsis ignora			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Crowned Cave Snail <sup>1</sup>	NL	ST – TX	Intermittent streams and ponds, sometimes in subterranean waters (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Phreatodrobia coronae				
Cylindrical Papershell Mussel <sup>1</sup>	NL	SE – KS	Lives in shallow water, near shores. May live in streams, creeks, or lakes, on sandy gravel.	
Anodontoides ferussacianus	oides ferussacianus		(NatureServe 2020)	
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	

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Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>	
Diamond Tryonia <sup>1,2</sup> F.  Pseudotryonia adamantina		SE – TX	Endemic to Texas. Lives near small springs, seeps, and marshes, and flowing water. Especially near cattail and sedge-dominated wetlands. Typically lives on muddy substrates. (NatureServe 2020)	
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Diminutive Amphipod <sup>1,2</sup> Gammarus hyalleloides	FE	SE – TX	Endemic to Texas. Lives on rocky or gravel substrate in warm, mineralized, flowing spring water originating from caves. (NatureServe 2020)	
Gummarus nyaneioiaes			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Gonzales Tryonia <sup>1,2</sup>			Endemic to Texas. Lives in springs, seeps, and marshes near sedges and cattails, especially on mud substrates. (NatureServe 2020)	
Tryonia circumstriata			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Koster's Springsnail <sup>1,2</sup> Juturnia kosteri	FE	SE – NM	Endemic to New Mexico. Lives in springs with slow to moderate flowing water, typically on silt, sand, or gravel compacted substrate. (NatureServe 2020)	
Juurna kosieri			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Lake Fingernailclam <sup>1</sup> Musculium lacustre	NL	ST – NM	Lives in a variety of waters: lakes, ponds, ditches, swamps, marshes, puddles, rivers, and creeks, especially those with muddy substrate, but sometimes on sand or gravel substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-so habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance ITP for LEPC.	
Long Fingernailclam <sup>1</sup> Musculium transversum	NL	ST – NM	Lakes and rivers, no substrate preference – may occur on sand, mud, or rocky substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Mexican Fawnsfoot <sup>1</sup> Truncilla cognata	NL	ST – TX	Lives in Texas. Habitat preferences are mostly unknown. The Mexican fawnsfoot may prefer streams and rivers with sand or gravel substrate. (NatureServe 2020)	

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Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Noel's Amphipod <sup>1,2</sup>	FE	SE – NM	Endemic to New Mexico. Lives in warm, mineralized water. (NatureServe 2020)
Gammmarus desperatus			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Ovate Vertigo	NL	ST – NM	Grass litter and on cattails near swamps, sedge meadows, wet and mesic prairie, meadows,
Vertigo ovata			riverbanks, lakeshores, roadside ditches, wooded wetlands, upland forest, grassland, and bedrock outcrops (NatureServe 2020).
Paper Pondshell <sup>1</sup>	NL	SE – NM	Mud or sandy substrates of reservoirs, especially found in artificial waters (NatureServe 2020).
Utterbackia imbecillis			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Amphipod <sup>1,2</sup>	FE	SE - TX	Springs or brooks near the Pecos River (NatureServe 2020). This species does not occur in
Gammarus pecos			similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Assiminea Snail <sup>1,2</sup> Assiminea pecos	FE	SE – NM, TX	Aquifer-fed spring systems in desert grasslands of the Pecos River basin. Typically found in moist areas near flowing water, under vegetation such as grasses or sedges. (NatureServe 2020)
Assimined peeds			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Pecos Springsnail <sup>1</sup>	NL	ST – NM	Endemic to New Mexico. Lives on pebbles, silt, and sometimes on vegetation underwater. (NatureServe 2020)
Pyrgulopsis pecosensis			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Phantom Springsnail <sup>1,2</sup>	FE	SE – TX	Endemic to Texas. Lives in mineralized spring water near caves, especially in shallow water.
Pyrgulopsis texana			Lives near the sources of three springs and is found on hard substrates. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

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Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Phantom Tryonia <sup>1,2</sup> Tryonia cheatumi	FE	SE – TX	Endemic to Texas. Lives in springs, namely the Phantom Lake Spring and associated waters, especially on mud or gravel substrates. (NatureServe 2020)
,			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Roswell Springsnail <sup>1,2</sup> Pyrgulopsis roswellensis	FE	SE – NM	Endemic to New Mexico. Lives on pebbles and silt, and sometimes on mud or vegetation underwater. Typically in spring heads and runs with slow to moderate flowing water. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Salina Mucket <sup>1</sup> Potamilus metnecktayi	NL	ST – TX	Presumed extinct in New Mexico, but still assumed to live in Texas although no living specimens have been found in more than 20 years. Habitat includes small to moderate sized streams and rivers. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Scott Optioservus Riffle Beetle <sup>1</sup> Optioservus phaeus	NL	SE – KS	Rock substrates near roots, and in riffle areas with flowing water in the form of clear, cool streams with rocky substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Star Gyro <sup>1</sup> Gyraulus crista	NL	ST – NM	Intermittent or permanent streams and ponds, with standing or flowing water (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Swamp Fingernailclam <sup>1</sup> Musculium partumeium	NL	ST – NM	Ponds, swamps, small lakes, and river eddies in mud substrates and organic detritus; sometimes found near rooted vegetation. Typically in shallow water. (NatureServe 2020)  This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>	
Texas Fatmucket <sup>1,2</sup> Lampsilis bracteata	Candidate	ST – TX	Endemic to Texas. Lives in the Texas Hill Country in streams and smaller rivers. Typically in shallow water with sand, mud, and gravel substrates, and occurs near bedrock along banks. (NatureServe 2020)	
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Texas Fawnsfoot <sup>1,2</sup> Truncilla macrodon	Candidate	ST – TX	Endemic to Texas. Lives in rivers and large streams with moderate flowing water in sand, gravel, and mud substrates. (NatureServe 2020)	
Trancila macroaon			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Texas Hornshell <sup>1,2</sup>	FE	SE – NM,		
Popenaias popeii	TX		substrate (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Texas Pimpleback <sup>1,2</sup>	Candidate	ST – TX	Endemic to Texas. Lives in shallow slow to moderate flowing water, in mud, sand, gravel, and cobble substrate. (NatureServe 2020)	
Quadrula petrina			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
Wrinkled Marshsnail <sup>1</sup>	NL	SE – NM	Ditches, shallow or vernal pools, spring-flooded margins of permanent water areas, and	
Stagnicola caperata			sometimes in lakes, rivers, and swamps (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	
			Flowering Plants	
Bunched Cory Cactus <sup>2</sup>	FT	ST – TX		
Coryphantha ramillosa ssp. ramillosa			(NatureServe 2020).	
Dune Umbrella-sedge <sup>1</sup>	NL	ST – TX	Endemic to Texas. Moist to wet sand near sand dunes. (NatureServe 2020)	
Cyperus onerosus			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.	

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>		
Golden Lady's Slipper <sup>1</sup> Cypripedium parviflorum var.  pubescens	NL	SE – NM	Boggy or swampy areas, damp woods, near rivers, canal banks, wet meadows, and rocky wooded hillsides, in sandy loamy or loamy soils (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC		
Goodding's Onion <sup>1</sup> Allium gooddingi	NL	SE – NM	Moist, shaded canyon bottoms in conifer forests, with aspen, and open meadows (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.		
Gypsum Wild-buckwheat <sup>2</sup> Eriogonum gypsophilum	FT	SE – NM	Semi-arid open grassland dominated by grama species and creosote bush ( <i>Larrea tridentata</i> ) communities (NatureServe 2020).		
Holy Ghost Ipomopsis <sup>1,2</sup> <i>Ipomopsis sancti-spiritus</i>	FE	SE – NM	Forest edge habitat and along roadsides within Santa Fe National Forest (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivate croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.		
Kuenzler's Hedgehog Cactus <sup>2</sup> Echinocereus fendleri var. kuenzleri	FT	SE – NM	Grassland and herbaceous habitat on the fringes of pinyon-juniper savannah (NatureServe 2020).		
Lady Tresses Orchid  Spiranthes magnicamporum	NL	SE – NM	Habitat may vary. Occurs in dry or wet prairies, riverbanks, and floodplains. (NatureServe 2020)		
Lee's Pincushion Cactus <sup>1,2</sup> Escobaria sneedii var. leei	FT	SE – NM	Restricted to Tansil Limestone Formation on north-facing ledges, slopes, and ridgetops; known populations within Carlsbad Caverns National Park (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.		
Leoncita False Foxglove <sup>1</sup> Agalinis calycina	NL	ST – TX	Marshy ground around springs and other sources of water (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.		
Lloyd's Mariposa Cactus <sup>2</sup> Sclerocactus mariposensis	FT	ST – TX	Arid desert and shrubland/chaparral habitats with gravely, limestone-derived soils on gentle slopes (NatureServe 2020).		

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Pecos Sunflower <sup>1,2</sup>	FT	SE – NM,	
Helianthus paradoxus		TX	River basin. Grows in areas dominated by saltgrass and other herbaceous species. (NatureServe 2020)
			This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Scheer's Pincushion Cactus	NL	SE – NM	Desert grassland and Chihuahuan desert scrub, in gravelly or silty soils (NatureServe 2020).
Coryphantha scheeri var. scheeri			
Shining Coralroot <sup>1</sup>	NL	SE – NM	Shaded canyons, especially among rocks (NatureServe 2020). This species does not occur in
Hexalectris nitida			similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Sneed Pincushion Cactus <sup>2</sup>	FE		Desert and desert grassland habitats with limestone ledges and slopes dominated by creosote
Escobaria sneedii var. sneedii		TX	bush, yucca species, and grama species (NatureServe 2020).
Texas Poppy-mallow <sup>2</sup>	FE	SE – TX	Grasslands, shin oak shrublands, and mesquite woodlands with deep, loose sandy soil from
Callirhoe scabriuscula			alluvial deposits of the Colorado River (NatureServe 2020).
Texas Snowbells <sup>1,2</sup>	FE	SE – TX	Limestone cliffs, bluffs, and ledges within riparian habitat and surrounded by sycamore-little
Styrax platanifolius spp. texanus			walnut, oak, or oak-juniper woodlands (NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.
Tharp's Bluestar	NL	SE – NM	
Amsonia tharpii			based (NatureServe 2020).
Tobusch Fishhook Cactus <sup>2</sup>	FT	SE – TX	Riparian areas and adjacent shortgrass grasslands and semi-desert shrublands interspersed with
Sclerocactus brevihamatus ssp. Tobuschii			oak-juniper woodlands (NatureServe 2020).
Wood Lily	NL	SE – NM	Prairies and woodlands with open areas (Prairie Moon Nursery 2020).
Lilium philadelphicum			

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

Species Name	Federal Status	State Status	Habitat/Notes <sup>1</sup>
Wright's Marsh Thistle <sup>1,2</sup>	Candidate	SE – NM	Marshy wetlands near springs and requires saturated soils and surface/subsurface water flows
Cirsium wrightii			(NatureServe 2020). This species does not occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands, and therefore is unlikely to be impacted by the issuance of an ITP for LEPC.

FE = federally endangered, FT = federally threatened, NL = not listed, SE = state endangered, ST = state threatened, Candidate = candidate for federal listing, EXPN = population is experimental, non-essential in survival of the overall species

#### Sources:

#### Federal-level data from:

IPaC 2020 (https://ecos.fws.gov/ipac/location/YIT2MEACTRHMVE22V3IOZS5X5Q/resources)

#### State-level data from:

Colorado: https://cpw.state.co.us/learn/Pages/SpeciesProfiles.aspx, https://cpw.state.co.us/learn/Pages/SOC-ThreatenedEndangeredList.aspx, https://nas.er.usgs.gov/taxgroup/fish/default.aspx

Kansas: <a href="https://ksoutdoors.com/Services/Threatened-and-Endangered-Wildlife/Kansas-Threatened-and-Endangered-Species-Statewide">https://ksoutdoors.com/Services/Threatened-and-Endangered-Wildlife/List-of-all-Kansas-Counties</a>

Oklahoma: https://www.wildlifedepartment.com/wildlife/wildlife-diversity/threatened-and-endangered, http://www.oknaturalheritage.ou.edu/content/biodiversity-info/endangered-species/

Texas:https://tpwd.texas.gov/huntwild/wild/wildlife\_diversity/nongame/listed-species/amphibians-reptiles.phtml,
https://tpwd.texas.gov/huntwild/wild/wildlife\_diversity/nongame/listed-species/birds.phtml, https://tpwd.texas.gov/huntwild/wildlife\_diversity/nongame/listed-species/media/fedState-ListedSpeciesComplete-3302020.pdf,
https://tpwd.texas.gov/gis/rtest/

State-listed species with the potential to occur within the Plan Area but not expected to occur in similar habitat as the LEPC, shrub-scrub habitat, or cultivated croplands are unlikely to be impacted by the issuance of an ITP for LEPC and have been dismissed from detailed analysis.

State-listed species that are also federally listed are included here if identified through our state-level threatened and endangered species analysis as potentially occurring within the Plan Area.

Identified through our state-level threatened and endangered species analysis as potentially occurring within the Plan Area but not identified through the Information for Planning and Consultation Tool.

Table B-3. State-listed Wildlife Species with the Potential to Occur within the Plan Area for the Wind, Solar, Power Line, and Communication Tower Habitat Conservation Plan and Incidental Take Permit for the Lesser Prairie Chicken.

	Federal	State	
Species Name	Status	Status	Habitat/Notes <sup>1</sup>

Habitat data from:

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https://www.biologicaldiversity.org/species/amphibians/boreal\_toad/natural\_history.html#:~:text=HABITAT%3A%20Boreal%20toads%20primarily%20occupy,wet%20meadows%20and%20associated%20woodlands.&text=BREEDING%3A%20The%20minimum%20age%20of.and%20six%20vears%20in%20females.

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